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Attorneys for Defendants  
Alphabet Inc. and Google LLC

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

DREAM BIG MEDIA, INC., GETIFY  
SOLUTIONS, INC., and SPRINT  
SUPPLIER LLC, Individually and on Behalf of  
All Others Similarly Situated,

Plaintiffs,

v.

ALPHABET INC. and GOOGLE LLC,  
Defendants.

**Case No. 22-CV-2314-RS**

**DECLARATION OF JEREMY R.  
KAUFFMAN IN SUPPORT OF  
DEFENDANTS' MOTION TO DISMISS  
SECOND AMENDED COMPLAINT**

Date: May 9, 2024  
Time: 1:30 p.m.  
Judge: Hon. Richard Seeborg

Date Action Filed: April 13, 2022

1 I, Jeremy R. Kauffman, declare as follows:

2 1. I am an attorney at the law firm of Jones Day, counsel in this action for defendants  
3 Alphabet Inc. and Google LLC (together, “Defendants”). I am a member in good standing of the  
4 State Bar of California and am admitted to practice before this Court. I make this declaration on  
5 personal knowledge and, if called upon to do so, could testify competently thereto.

6 2. Exhibit A is a true and correct copy of the Google Maps Platform Terms of  
7 Service, which are available at <https://cloud.google.com/maps-platform/terms>.

8 3. Exhibit B is a true and correct copy of a redline comparison of the operative  
9 Second Amended Complaint (ECF 70) and prior First Amended Complaint (ECF 50), which was  
10 prepared by our firm’s document processing center at my direction and with my supervision.

11 4. Exhibit C is a true and correct copy of excerpts from the report entitled  
12 “Investigation of Competition in Digital Markets” published by the United States House of  
13 Representatives Subcommittee on Antitrust, Commercial and Administrative Law of the  
14 Committee on the Judiciary. The document was previously published on the [judiciary.house.gov](https://www.judiciary.house.gov)  
15 website, as indicated by the “Wayback Machine.”

16 [https://web.archive.org/web/20221209195232/https://judiciary.house.gov/uploadedfiles/competiti](https://web.archive.org/web/20221209195232/https://judiciary.house.gov/uploadedfiles/competition_in_digital_markets.pdf?utm_campaign=4493-519)  
17 [on\\_in\\_digital\\_markets.pdf?utm\\_campaign=4493-519](https://web.archive.org/web/20221209195232/https://judiciary.house.gov/uploadedfiles/competition_in_digital_markets.pdf?utm_campaign=4493-519). Plaintiffs previously submitted this report  
18 in its entirety. *See* ECF 35-1; ECF 70 ¶ 161 n.6 (relying on same).

19 I declare under penalty of perjury that the foregoing is true and correct. Executed on  
20 February 9, 2024 in Los Angeles, California.

21  
22 

23 \_\_\_\_\_  
Jeremy R. Kauffman

# EXHIBIT A

Google is committed to advancing racial equity for Black communities. [See how.](https://google.com/racialequity)  
(<https://google.com/racialequity>)

[Back to Google Cloud Terms Directory \(https://cloud.google.com/product-terms\)](https://cloud.google.com/product-terms) > Current

# Google Maps Platform Terms of Service

If your billing address is in Brazil, please review these [Terms of Service](https://cloud.google.com/maps-platform/terms/?hl=pt-br)  
(<https://cloud.google.com/maps-platform/terms/?hl=pt-br>), which apply to your use of Google Maps Platform.

Se a sua conta para faturamento é no Brasil, por gentileza veja o [Termos de Serviço](https://cloud.google.com/maps-platform/terms/?hl=pt-br)  
(<https://cloud.google.com/maps-platform/terms/?hl=pt-br>), que será o Termo aplicável à sua utilização da Google Maps Platform.

If your billing address is in Indonesia, please review these [Terms of Service](/maps-platform/terms)  
(</maps-platform/terms>), which apply to your use of Google Maps Platform.

## Google Maps Platform License Agreement

This Google Maps Platform License Agreement (the "Agreement") is made and entered into between Google (as defined in Section 21 (Definitions)) and the entity or person agreeing to these terms ("Customer").

This Agreement is effective as of the date Customer clicks to accept the Agreement, or enters into a Reseller Agreement if purchasing through a Reseller (the "Effective Date"). If you are accepting on behalf of Customer, you represent and warrant that: (a) you have full legal authority to bind Customer to this Agreement; (b) you have read and understand this Agreement; and (c) you agree, on behalf of Customer, to this Agreement. If you do not have the legal authority to bind Customer, please do not click to accept. This Agreement governs Customer's access to and use of the Services.

## 1. Provision of the Services.

1.1 *Use of the Services in Customer Applications.* Google will provide the Services to Customer in accordance with the Agreement, and Customer may use the Services in Customer Application(s) in accordance with Section 3 (License).

1.2 *Admin Console; Projects; API Keys.* Customer will administer the Services through the online Admin Console. To access the Services, Customer must create Project(s) and use its API key(s) in accordance with the Documentation.

1.3 *Accounts.* Customer must have an Account. Customer is responsible for: (a) the information it provides in connection with the Account; (b) maintaining the confidentiality and security of the Account and associated passwords; and (c) any use of its Account.

1.4 *Customer Domains and Applications.* Customer must list in the Admin Console each authorized domain and application that uses the Services. Customer is responsible for ensuring that only authorized domains and applications use the Services.

1.5 *New Features and Services.* Google may: (a) make new features or functionality available through the Services and (b) add new services to the "Services" definition (by adding them at the URL stated under that definition). Customer's use of new features or functionality may be contingent on Customer's agreement to additional terms applicable to the new feature or functionality.

### 1.6 *Modifications.*

1.6.1 *To the Services.* Subject to Section 9 (Deprecation Policy), Google may make changes to the Services, which may include adding, updating, or discontinuing any Services or portion or feature(s) of the Services. Google will notify Customer of any Significant Backwards Incompatible Change to the Services.

1.6.2. *To the Agreement.* Google may make changes to the Agreement, including pricing and any linked documents. Unless otherwise noted by Google, material changes to the Agreement will become effective 30 days after notice is given, except (a) materially adverse SLA changes will become effective 90 days after notice is given; and (b) changes applicable to new Services or functionality, or required by a court order or applicable law, will be effective immediately. Google will provide notice for materially adverse changes to any SLAs by: (i) sending an email to the Notification Email Address; (ii) posting a notice in the Admin Console; or (iii) posting a notice to the applicable SLA webpage. If Customer

does not agree to the revised Agreement, Customer should stop using the Services. Google will post any modification to this Agreement to the Terms URL.

## 2. Payment Terms.

2.1 *Free Quota*. Certain Services are provided to Customer without charge up to the Fee Threshold, as applicable.

2.2 *Online Billing*. At the end of the applicable Fee Accrual Period, Google will issue an electronic bill to Customer for all charges accrued above the Fee Threshold based on Customer's use of the Services during the previous Fee Accrual Period. For use above the Fee Threshold, Customer will be responsible for all Fees up to the amount set in the Account and will pay all Fees in the currency set forth in the invoice. If Customer elects to pay by credit card, debit card, or other non-invoiced form of payment, Google will charge (and Customer will pay) all Fees immediately at the end of the Fee Accrual Period. If Customer elects to pay by invoice (and Google agrees), all Fees are due as stated in the invoice. Customer's obligation to pay all Fees is non-cancellable. Google's measurement of Customer's use of the Services is final. Google has no obligation to provide multiple bills. Payments made via wire transfer must include the bank information provided by Google. If Customer has entered into the Agreement with GCL, Google may collect payments via Google Payment Limited, a company incorporated in England and Wales with offices at Belgrave House, 76 Buckingham Palace Road, London, SW1W 9TQ, United Kingdom.

### 2.3 Taxes.

2.3.1 Customer is responsible for any Taxes, and Customer will pay Google for the Services without any reduction for Taxes. If Google is obligated to collect or pay Taxes, the Taxes will be invoiced to Customer, unless Customer provides Google with a timely and valid tax exemption certificate authorized by the appropriate taxing authority. In some states the sales tax is due on the total purchase price at the time of sale and must be invoiced and collected at the time of the sale. If Customer is required by law to withhold any Taxes from its payments to Google, Customer must provide Google with an official tax receipt or other appropriate documentation to support such withholding. If under the applicable tax legislation the Services are subject to local VAT and the Customer is required to make a withholding of local VAT from amounts payable to Google, the value of Services calculated in accordance with the above procedure will be increased (grossed up) by Customer for the respective amount of local VAT and the grossed up amount will be regarded as a VAT inclusive price. Local VAT amount withheld from the VAT-inclusive price will be remitted to the applicable local tax entity by the Customer and Customer will ensure that Google will

receive payment for its services for the net amount as would otherwise be due (the VAT inclusive price less the local VAT withheld and remitted to applicable tax authority).

2.3.2 If required under applicable law, Customer will provide Google with applicable tax identification information that Google may require to ensure its compliance with applicable tax regulations and authorities in applicable jurisdictions. Customer will be liable to pay (or reimburse Google for) any taxes, interest, penalties or fines arising out of any mis-declaration by the Customer.

2.4 *Invoice Disputes & Refunds.* Any invoice disputes must be submitted before the payment due date. If Google determines that Fees were incorrectly invoiced, then Google will issue a credit equal to the agreed amount. To the fullest extent permitted by law, Customer waives all claims relating to Fees unless claimed within 60 days after charged (this does not affect any Customer rights with its credit card issuer). Nothing in the Agreement obligates Google to extend credit to any party.

2.5 *Delinquent Payments; Suspension.* If Customer's payment is overdue, then Google may (a) charge interest on overdue amounts at 1.5% per month (or the highest rate permitted by law, if less) from the Payment Due Date until paid in full, and (b) Suspend the Services or terminate the Agreement. Customer will reimburse Google for all reasonable expenses (including attorneys' fees) incurred by Google in collecting overdue payments except where such payments are due to Google's billing inaccuracies.

2.6 *No Purchase Order Number Required.* Google is not required to provide a purchase order number on Google's invoice (or otherwise).

### **3. License.**

3.1 *License Grant.* Subject to the Agreement's terms, during the Term, Google grants to Customer a non-exclusive, non-transferable, non-sublicensable, license to use the Services in Customer Application(s).

3.2 *License Requirements and Restrictions.* The following are conditions of the license granted in Section 3.1 (License Grant). In this Section 3.2 (License Requirements and Restrictions), the phrase "Customer will not" means "Customer will not, and will not permit a third party to".

3.2.1 *General Restrictions.* Customer will not: (a) copy, modify, create a derivative work of, reverse engineer, decompile, translate, disassemble, or otherwise attempt to extract any or all of the source code (except to the extent such restriction is expressly prohibited by

applicable law); (b) sublicense, transfer, or distribute any of the Services; (c) sell, resell, sublicense, transfer, or distribute the Services; or (d) access or use the Services: (i) for High Risk Activities; (ii) in a manner intended to avoid incurring Fees; (iii) for materials or activities that are subject to the International Traffic in Arms Regulations (ITAR) maintained by the United States Department of State; (iv) in a manner that breaches, or causes the breach of, Export Control Laws; or (v) to transmit, store, or process health information subject to United States HIPAA regulations.

### 3.2.2 Requirements for Using the Services.

#### (a) Terms of Service and Privacy Policy.

(i) The Customer Application's terms of service will (A) notify users that the Customer Application includes Google Maps features and content; and (B) state that use of Google Maps features and content is subject to the then-current versions of the: (1) Google Maps/Google Earth Additional Terms of Service at [https://maps.google.com/help/terms\\_maps.html](https://maps.google.com/help/terms_maps.html) ([https://maps.google.com/help/terms\\_maps/](https://maps.google.com/help/terms_maps/)); and (2) Google Privacy Policy at <https://www.google.com/policies/privacy/> (<https://www.google.com/policies/privacy/>).

(ii) If the Customer Application allows users to include the Google Maps Core Services in Downstream Products, then Customer will contractually require that all Downstream Products' terms of service satisfy the same notice and flow-down requirements that apply to the Customer Application under Section 3.2.2 (a) (i) (Terms of Service and Privacy Policy).

(iii) If users of the Customer Application (and Downstream Products, if any) fail to comply with the applicable terms of the Google Maps/Google Earth Additional Terms of Service, then Customer will take appropriate enforcement action, including Suspending or terminating those users' use of Google Maps features and content in the Customer Application or Downstream Products.

(b) *Attribution.* Customer will display all attribution that (i) Google provides through the Services (including branding, logos, and copyright and trademark notices); or (ii) is specified in the Maps Service Specific Terms. Customer will not modify, obscure, or delete such attribution.

(c) *Review of Customer Applications.* At Google's request, Customer will submit Customer Application(s) and Project(s) to Google for review to ensure compliance with the Agreement (including the AUP).



### 3.2.3 Restrictions Against Misusing the Services.

(a) *No Scraping.* Customer will not export, extract, or otherwise scrape Google Maps Content for use outside the Services. For example, Customer will not: (i) pre-fetch, index, store, reshare, or rehost Google Maps Content outside the services; (ii) bulk download Google Maps tiles, Street View images, geocodes, directions, distance matrix results, roads information, places information, elevation values, and time zone details; (iii) copy and save business names, addresses, or user reviews; or (iv) use Google Maps Content with text-to-speech services.

(b) *No Caching.* Customer will not cache Google Maps Content except as expressly permitted under the Maps Service Specific Terms.

(c) *No Creating Content From Google Maps Content.* Customer will not create content based on Google Maps Content. For example, Customer will not: (i) trace or digitize roadways, building outlines, utility posts, or electrical lines from the Maps JavaScript API Satellite base map type; (ii) create 3D building models from 45° Imagery from Maps JavaScript API; (iii) build terrain models based on elevation values from the Elevation API; (iv) use latitude/longitude values from the Places API as an input for point-in-polygon analysis; (v) construct an index of tree locations within a city from Street View imagery; or (vi) convert text-based driving times into synthesized speech results.

(d) *No Re-Creating Google Products or Features.* Customer will not use the Services to create a product or service with features that are substantially similar to or that re-create the features of another Google product or service. Customer's product or service must contain substantial, independent value and features beyond the Google products or services. For example, Customer will not: (i) re-distribute the Google Maps Core Services or pass them off as if they were Customer's services; (ii) use the Google Maps Core Services to create a substitute of the Google Maps Core Services, Google Maps, or Google Maps mobile apps, or their features; (iii) use the Google Maps Core Services in a listings or directory service or to create or augment an advertising product; (iv) combine data from the Directions API, Geolocation API, and Maps SDK for Android to create real-time navigation functionality substantially similar to the functionality provided by the Google Maps for Android mobile app.

(e) *No Use With Non-Google Maps.* To avoid quality issues and/or brand confusion, Customer will not use the Google Maps Core Services with or near a non-Google Map in a Customer Application. For example, Customer will not (i) display or use Places content on a

non-Google map, (ii) display Street View imagery and non-Google maps on the same screen, or (iii) link a Google Map to non-Google Maps content or a non-Google map.

(f) *No Circumventing Fees.* Customer will not circumvent the applicable Fees. For example, Customer will not create multiple billing accounts or Projects to avoid incurring Fees, prevent Google from accurately calculating Customer's Service usage levels, abuse any free Service quotas, or offer access to the Services under a "time-sharing" or "service bureau" model.

(g) *No Use in Prohibited Territories.* Customer will not distribute or market in a Prohibited Territory any Customer Application(s) that use the Google Maps Core Services.

(h) *No Use in Embedded Vehicle Systems.* Customer will not use the Google Maps Core Services in connection with any Customer Application or device embedded in a vehicle. For example, Customer will not create a Customer Application that (i) is embedded in an in-dashboard automotive infotainment system; and (ii) allows End Users to request driving directions from the Directions API.

(i) *No Use in Customer Application Directed To Children.* Customer will not use the Google Maps Core Services in a Customer Application that would be deemed to be a "Web site or online service directed to children" under the Children's Online Privacy Protection Act (COPPA).

(j) *No Modifying Search Results Integrity.* Customer will not modify any of the Google Maps Core Services' search results.

3.2.4 *Benchmarking.* Customer may not publicly disclose directly or through a third party the results of any comparative or compatibility testing, benchmarking, or evaluation of the Services (**each**, a "Test"), unless the disclosure includes all information necessary for Google or a third party to replicate the Test. If Customer conducts, or directs a third party to conduct, a Test of the Services and publicly discloses the results directly or through a third party, then Google (or a Google directed third party) may conduct Tests of any publicly available cloud products or services provided by Customer and publicly disclose the results of any such Test (which disclosure will include all information necessary for Customer or a third party to replicate the Test).

## 4. Customer Obligations.

4.1 *Compliance.* Customer will: (a) ensure that Customer's and its End Users' use of the Services complies with the Agreement; (b) prevent and terminate any unauthorized use of

or access to its Account(s) or the Services; and (c) promptly notify Google of any unauthorized use of or access to its Account(s) or the Services of which Customer becomes aware.

**4.2 Documentation.** Google may provide Documentation for Customer's use of the Services. The Documentation may specify restrictions (e.g. attribution or HTML restrictions) on how the Services may be used and Customer will comply with any such restrictions specified.

**4.3 Copyright Policy.** Google provides information to help copyright holders manage their intellectual property online, but Google cannot determine whether something is being used legally without input from the copyright holders. Google will respond to notices of alleged copyright infringement and may terminate repeat infringers in appropriate circumstances as required to maintain safe harbor for online service providers under the U.S. Digital Millennium Copyright Act. If Customer believes a person or entity is infringing Customer's or End Users' copyrights and would like to notify Google, Customer can find information about submitting notices, and Google's policy about responding to notices at <https://www.google.com/dmca.html>

(<https://www.google.com/url?q=https://www.google.com/dmca.html&sa=D&ust=1524619731786000>).

#### **4.4 Data Use, Protection, and Privacy.**

**4.4.1 Data Use and Retention.** To provide the Services through the Customer Application(s), Google collects and receives data from Customer and End Users (and End Users' End Users, if any), including search terms, IP addresses, and latitude/longitude coordinates. Customer acknowledges and agrees that Google and its Affiliates may use and retain this data to provide and improve Google products and services, subject to the Google Privacy Policy at <https://www.google.com/policies/privacy/>

(<https://www.google.com/url?q=https://www.google.com/policies/privacy/&sa=D&ust=1524619731786000>)

**4.4.2 European Data Protection Terms.** Google and Customer agree to the Google Maps Controller-Controller Data Protection Terms at <https://cloud.google.com/maps-platform/terms/maps-controller-terms>

(<https://www.google.com/url?q=https://cloud.google.com/maps-platform/terms/maps-controller-terms&sa=D&ust=1524619731787000>)

#### **4.4.3 End User Requirements.**

(a) *End User Privacy*. Customer's use of the Services in the Customer Application will comply with applicable privacy laws, including laws regarding Services that store and access Cookies on End Users' devices. Customer will comply with the then-current Consent Policy at <https://www.google.com/about/company/user-consent-policy.html> (<https://www.google.com/url?q=https://www.google.com/about/company/user-consent-policy.html&sa=D&ust=1524619731787000>), if applicable.

(b) *End User Personal Data*. Through the normal functioning of the Google Maps Core Services, End Users provide personally identifiable information and Personal Data directly to Google, subject to the then-current Google Privacy Policy at <https://www.google.com/policies/privacy/> (<https://www.google.com/url?q=https://www.google.com/policies/privacy/&sa=D&ust=1524619731788000>).

. (a) However, Customer will not provide to Google (i) any End User's personally identifiable information; or (ii) any European End User's Personal Data (where "European" means "European Economic Area, Switzerland, or the UK").

(c) *End User Location Privacy Requirements*. To safeguard End Users' location privacy, Customer will ensure that the Customer Application(s): (i) notify End Users in advance of (1) the type(s) of data that Customer intends to collect from the End Users or the End Users' devices, and (2) the combination and use of End User's location with any other data provider's data; and (ii) will not obtain or cache any End User's location except with the End User's express, prior, revocable consent.

## 5. Suspension.

5.1 *For License Restrictions Breaches*. Google may Suspend the Services without prior notice if Customer breaches Section 3.2 (License Requirements and Restrictions).

5.2 *For AUP Breaches or Emergency Security Issues*. Google may also Suspend Services as described in Subsections 5.2.1 (AUP Breaches) and 5.2.2 (Emergency Suspension). Any Suspension under those Sections will be to the minimum extent and for the shortest duration required to: (a) prevent or terminate the offending use, (b) prevent or resolve the Emergency Security Issue, or (c) comply with applicable law.

5.2.1 *AUP Breaches*. If Google becomes aware that Customer's or any End User's use of the Services breaches the AUP, Google will give Customer notice of such breach by requesting that Customer correct the breach. If Customer fails to correct such breach within 24 hours,

or if Google is otherwise required by applicable law to take action, then Google may Suspend all or part of Customer's use of the Services.

**5.2.2 Emergency Suspension.** Google may immediately Suspend Customer's use of the Services if (a) there is an Emergency Security Issue or (b) Google is required to Suspend such use to comply with applicable law. At Customer's request, unless prohibited by applicable law, Google will notify Customer of the basis for the Suspension as soon as is reasonably possible.

**5.3 For Alleged Third-Party Intellectual Property Rights Infringement.** If the Customer Application is alleged to infringe a third party's Intellectual Property Rights, Google may require Customer to suspend all use of the Google Maps Core Services in the Customer Application on 30 days' written notice until such allegation is fully resolved. In any event, this Section 5.3 (For Alleged Third-Party Intellectual Property Rights Infringement) does not reduce Customer's obligations under Section 15 (Indemnification).

## **6. Intellectual Property Rights; Feedback.**

**6.1 Intellectual Property Rights.** Except as expressly stated in the Agreement, the Agreement does not grant either party any rights, implied or otherwise, to the other's content or any of the other's intellectual property. As between the parties, Customer owns all Intellectual Property Rights in the Customer Application, and Google owns all Intellectual Property Rights in the Google Maps Core Services.

**6.2 Customer Feedback.** If Customer provides Google Feedback about the Services, then Google may use that information without obligation to Customer, and Customer irrevocably assigns to Google all right, title, and interest in that Feedback.

## **7. Third Party Legal Notices and License Terms.**

Certain components of the Services (including open source software) are subject to third-party copyright and other Intellectual Property Rights, as specified in: (a) the Google Maps/Google Earth Legal Notices at [https://www.google.com/help/legalnotices\\_maps.html](https://www.google.com/help/legalnotices_maps.html) ([https://www.google.com/url?q=https://www.google.com/help/legalnotices\\_maps.html&sa=D&ust=1524619731791000](https://www.google.com/url?q=https://www.google.com/help/legalnotices_maps.html&sa=D&ust=1524619731791000)) ; and (b) separate, publicly-available third-party license terms, which Google will provide to Customer on request.

## **8. Technical Support Services.**

8.1 *By Google*. Google will provide Maps Technical Support Services to Customer in accordance with the Maps Technical Support Services Guidelines.

8.2 *By Customer*. Customer is responsible for technical support of its Customer Applications and Projects.

## 9. Deprecation Policy.

Google will notify Customer at least 12 months before making a Significant Backwards Incompatible Change, unless Google reasonably determines that: (a) Google cannot do so by law or by contract (including if there is a change in applicable law or contract) or (b) continuing to provide the Services could create a security risk or substantial economic or technical burden. This Section 9 (Deprecation Policy) does not apply to Pre-GA Offerings.

## 10. Confidentiality.

10.1 *Confidentiality Obligations*. Subject to Section 10.2 (Required Disclosure), the recipient will use the other party's Confidential Information only to exercise its rights and fulfill its obligations under the Agreement. The recipient will use reasonable care to protect against disclosure of the other party's Confidential Information to parties other than the recipient's employees, Affiliates, agents, or professional advisors ("Delegates") who need to know it and are subject to confidentiality obligations at least as protective as those in this Section 10.1 (Confidentiality Obligations).

### 10.2 Required Disclosure.

10.2.1 Subject to Section 10.2.2, the recipient and its Affiliates may disclose the other party's Confidential Information to the extent required by applicable Legal Process. If the recipient and its Affiliates (as applicable) use commercially reasonable efforts to: (a) promptly notify the other party of such disclosure before disclosing; and (b) comply with the other party's reasonable requests regarding its efforts to oppose the disclosure.

10.2.2 Sections 10.2.1(a) and (b) above will not apply if the recipient determines that complying with (a) and (b) could: (i) result in a violation of Legal Process; (ii) obstruct a governmental investigation; or (iii) lead to death or serious physical harm to an individual.

10.2.3 As between the parties, Customer is responsible for responding to all third party requests concerning its use and Customer End Users' use of the Services.

## 11. Term and Termination.



11.1 *Agreement Term.* The Agreement is effective from the Effective Date until it is terminated in accordance with its terms (the “Term”).

11.2 *Termination for Breach.* Either party may terminate the Agreement for breach if: (a) the other party is in material breach of the Agreement and fails to cure that breach within 30 days after receipt of written notice; (b) the other party ceases its business operations; or (c) becomes subject to insolvency proceedings and the proceedings are not dismissed within 90 days. Google may terminate Projects or access to Services, if Customer meets any of the conditions in subsections (a) or (b).

11.3 *Termination for Inactivity.* Google may terminate Projects with 30 days' prior written notice if such Project (a) has not made any requests to the Services from any Customer Applications for more than 180 days; or (b) has not incurred any Fees for more than 180 days.

11.4 *Termination for Convenience.* Customer may stop using the Services at any time. Subject to any financial commitments expressly made by this Agreement, Customer may terminate the Agreement for its convenience at any time with 30 days' prior written notice. Google may terminate the Agreement for its convenience at any time without liability to Customer.

#### 11.5 *Effects of Termination.*

11.5.1 If the Agreement terminates, then: (a) the rights and access to the Services will terminate; (b) all Fees owed by Customer to Google are immediately due upon receipt of the final electronic bill; and (c) Customer will delete the Software and any content from the Services by the termination effective date.

11.5.2 The following will survive expiration or termination of the Agreement: Section 2 (Payment Terms), Section 3.2 (License Requirements and Restrictions), Section 4.4 (Data Use, Protection, and Privacy), Section 6 (Intellectual Property; Feedback), Section 10 (Confidential Information), Section 11.5 (Effects of Termination), Section 14 (Disclaimer), Section 15 (Indemnification), Section 16 (Limitation of Liability), Section 19 (Miscellaneous), and Section 21 (Definitions).

## 12. **Publicity.**

Customer may state publicly that it is a customer of the Services, consistent with the Trademark Guidelines. If Customer wants to display Google Brand Features in connection with its use of the Services, Customer must obtain written permission from Google through

the process specified in the Trademark Guidelines. Google may include Customer's name or Brand Features in a list of Google customers, online or in promotional materials. Google may also verbally reference Customer as a customer of the Services. Neither party needs approval if it is repeating a public statement that is substantially similar to a previously-approved public statement. Any use of a party's Brand Features will inure to the benefit of the party holding Intellectual Property Rights to those Brand Features. A party may revoke the other party's right to use its Brand Features under this Section with written notice to the other party and a reasonable period to stop the use.

### **13. Representations and Warranties.**

Each party represents and warrants that: (a) it has full power and authority to enter into the Agreement; and (b) it will comply with Export Control Laws and Anti-Bribery Laws applicable to its provision, receipt, or use, of the Services, as applicable.

### **14. Disclaimer.**

EXCEPT AS EXPRESSLY PROVIDED FOR IN THE AGREEMENT, TO THE FULLEST EXTENT PERMITTED BY APPLICABLE LAW, GOOGLE: (A) DOES NOT MAKE ANY WARRANTIES OF ANY KIND, WHETHER EXPRESS, IMPLIED, STATUTORY, OR OTHERWISE, INCLUDING WARRANTIES OF MERCHANTABILITY, FITNESS FOR A PARTICULAR USE, NONINFRINGEMENT, OR ERROR-FREE OR UNINTERRUPTED USE OF THE SERVICES OR SOFTWARE; (B) MAKES NO REPRESENTATION ABOUT CONTENT OR INFORMATION ACCESSIBLE THROUGH THE SERVICES; AND (C) WILL ONLY BE REQUIRED TO PROVIDE THE REMEDIES EXPRESSLY STATED IN THE SLA FOR FAILURE TO PROVIDE THE SERVICES. GOOGLE MAPS CORE SERVICES ARE PROVIDED FOR PLANNING PURPOSES ONLY. INFORMATION FROM THE GOOGLE MAPS CORE SERVICES MAY DIFFER FROM ACTUAL CONDITIONS, AND MAY NOT BE SUITABLE FOR THE CUSTOMER APPLICATION. CUSTOMER MUST EXERCISE INDEPENDENT JUDGMENT WHEN USING THE SERVICES TO ENSURE THAT (i) GOOGLE MAPS ARE SUITABLE FOR THE CUSTOMER APPLICATION; AND (ii) THE CUSTOMER APPLICATION IS SAFE FOR END USERS AND OTHER THIRD PARTIES.

### **15. Indemnification.**

*15.1 Customer Indemnification Obligations.* Unless prohibited by applicable law, Customer will defend Google and its Affiliates and indemnify them against Indemnified Liabilities in any Third-Party Legal Proceeding to the extent arising from (a) any Customer Indemnified Materials or (b) Customer's or an End User's use of the Services in violation of the AUP or in violation of the Agreement.



**15.2 Google Indemnification Obligations.** Google will defend Customer and its Affiliates participating under the Agreement (“Customer Indemnified Parties”), and indemnify them against Indemnified Liabilities in any Third-Party Legal Proceeding to the extent arising from an Allegation that Customer Indemnified Parties' use of Google Indemnified Materials infringes the third party's Intellectual Property Rights.

**15.3 Indemnification Exclusions.** Sections 15.1 (Customer Indemnification Obligations) and 15.2 (Google Indemnification Obligations) will not apply to the extent the underlying Allegation arises from (a) the indemnified party's breach of the Agreement or (b) a combination of the Customer Indemnified Materials or Google Indemnified Materials (as applicable)s with materials not provided by the indemnifying party, unless the combination is required by the Agreement.

**15.4 Indemnification Conditions.** Sections 15.1 (Customer Indemnification Obligations) and 15.2 (Google Indemnification Obligations) are conditioned on the following:

(a) The indemnified party must promptly notify the indemnifying party in writing of any Allegation(s) that preceded the Third-Party Legal Proceeding and cooperate reasonably with the indemnifying party to resolve the Allegation(s) and Third-Party Legal Proceeding. If breach of this Section 15.4(a) prejudices the defense of the Third-Party Legal Proceeding, the indemnifying party's obligations under Section 15.1 (Customer Indemnification Obligations) or 15.2 (Google Indemnification Obligations) (as applicable) will be reduced in proportion to the prejudice.

(b) The indemnified party must tender sole control of the indemnified portion of the Third-Party Legal Proceeding to the indemnifying party, subject to the following: (i) the indemnified party may appoint its own non-controlling counsel, at its own expense; and (ii) any settlement requiring the indemnified party to admit liability, pay money, or take (or refrain from taking) any action, will require the indemnified party's prior written consent, not to be unreasonably withheld, conditioned, or delayed.

**15.5 Remedies.**

(a) If Google reasonably believes the Services might infringe a third party's Intellectual Property Rights, then Google may, at its sole option and expense: (i) procure the right for Customer to continue using the Services; (ii) modify the Services to make them non-infringing without materially reducing their functionality; or (iii) replace the Services with a non-infringing, functionally equivalent alternative.

(b) If Google does not believe the remedies in Section 15.5(a) are commercially reasonable, then Google may Suspend or terminate Customer's use of the impacted Services.

**15.6 Sole Rights and Obligations.** Without affecting either party's termination rights, this Section 15 states the parties' sole and exclusive remedy under the Agreement for any Allegations of Intellectual Property Rights infringement covered by this Section 15 (Indemnification).

## **16. Liability.**

### **16.1 Limited Liabilities**

(a) To the extent permitted by applicable law and subject to Section 16.2 (Unlimited Liabilities), neither party and Google's licensors will have any Liability arising out of or relating to the Agreement for any (i) indirect, consequential, special, incidental, or punitive damages or (ii) lost revenues, profits, savings, or goodwill.

(b) Each party's total aggregate Liability for damages arising out of or relating to the Agreement is limited to the Fees Customer paid under the Agreement during the 12 month period before the event giving rise to Liability.

**16.2 Unlimited Liabilities.** Nothing in the Agreement excludes or limits either party's Liability for:

- (a) its infringement of the other party's Intellectual Property Rights
- (b) its payment obligations under the Agreement; or
- (c) matters for which liability cannot be excluded or limited under applicable law.

## **17. Advertising.**

In its sole discretion, Customer may configure the Service to either display or not display advertisements served by Google.

## **18. U.S. Federal Agency Users.**

The Services were developed solely at private expense and are commercial computer software and related documentation within the meaning of the applicable Federal Acquisition Regulations and their agency supplements.

## **19. Miscellaneous.**

19.1 *Notices*. All notices must be in writing and addressed: (a) in the case of Google, to Google's Legal Department at legal-notices@google.com; and (b) in the case of Customer, to the Notification Email Address. Notice will be treated as given on receipt as verified by written or automated receipt or by electronic log (as applicable).

19.2 *Assignment*. Customer may not assign the Agreement without the written consent of Google, except to an Affiliate where: (a) the assignee has agreed in writing to be bound by the terms of the Agreement; (b) the assigning party remains liable for obligations under the Agreement if the assignee defaults on them; and (c) the assigning party has notified the other party of the assignment. Any other attempt by Customer to assign is void. Google may assign the Agreement without the written consent of Customer by notifying Customer of the assignment.

19.3 *Change of Control*. If a party experiences a change of Control other than an internal restructuring or reorganization, then: (a) that party will give written notice to the other party within 30 days after the change of Control; and (b) the other party may immediately terminate the Agreement any time between the change of Control and 30 days after it receives that written notice.

19.4 *Force Majeure*. Neither party will be liable for failure or delay in performance to the extent caused by circumstances beyond its reasonable control, including acts of God, natural disasters, terrorism, riots, or war.

19.5 *Subcontracting*. Google may subcontract obligations under the Agreement but will remain liable to Customer for any subcontracted obligations.

19.6 *No Agency*. The Agreement does not create any agency, partnership or joint venture between the parties.

19.7 *No Waiver*. Neither party will be treated as having waived any rights by not exercising (or delaying the exercise of) any rights under the Agreement.

19.8 *Severability*. If any part of the Agreement is invalid, illegal, or unenforceable, the rest of the Agreement will remain in effect.

19.9 *No Third-Party Beneficiaries*. The Agreement does not confer any benefits on any third party unless it expressly states that it does.

19.10 *Equitable Relief*. Nothing in the Agreement will limit either party's ability to seek equitable relief.

#### 19.11 *Governing Law.*

(a) *For U.S. City, County, and State Government Entities.* If Customer is a U.S. city, county or state government entity, then the Agreement will be silent regarding governing law and venue.

(b) *For U.S. Federal Government Entities.* If Customer is a U.S. federal government entity then the following applies: ALL CLAIMS ARISING OUT OF OR RELATING TO THE AGREEMENT OR THE SERVICES WILL BE GOVERNED BY THE LAWS OF THE UNITED STATES OF AMERICA, EXCLUDING ITS CONFLICT OF LAWS RULES. SOLELY TO THE EXTENT PERMITTED BY FEDERAL LAW: (I) THE LAWS OF THE STATE OF CALIFORNIA (EXCLUDING CALIFORNIA'S CONFLICT OF LAWS RULES) WILL APPLY IN THE ABSENCE OF APPLICABLE FEDERAL LAW; AND (II) FOR ALL CLAIMS ARISING OUT OF OR RELATING TO THE AGREEMENT OR THE SERVICES, THE PARTIES CONSENT TO PERSONAL JURISDICTION IN, AND THE EXCLUSIVE VENUE OF, THE COURTS IN SANTA CLARA COUNTY, CALIFORNIA.

(c) *For All Other Entities.* If Customer is any entity not listed in Section 19.11 (A) (For U.S. City, County, and State Government Entities) or 19.11(B) (For U.S. Federal Government Entities) then the following applies: ALL CLAIMS ARISING OUT OF OR RELATING TO THE AGREEMENT OR THE SERVICES WILL BE GOVERNED BY CALIFORNIA LAW, EXCLUDING THAT STATE'S CONFLICT OF LAWS RULES, AND WILL BE LITIGATED EXCLUSIVELY IN THE FEDERAL OR STATE COURTS OF SANTA CLARA COUNTY, CALIFORNIA, USA; THE PARTIES CONSENT TO PERSONAL JURISDICTION IN THOSE COURTS.

19.12 *Amendments.* Except as stated in Section 1.6.2 (Modifications; To the Agreement), any amendment to the Agreement must be in writing, expressly state that it is amending this Agreement, and be signed by both parties.

19.13 *Entire Agreement.* The Agreement states all terms agreed between the parties and supersedes any prior or contemporaneous agreements between the parties relating to its subject matter. In entering into this Agreement, neither party has relied on, and neither party will have any right or remedy based on, any statement, representation or warranty (whether made negligently or innocently), except those expressly stated in the Agreement. The Agreement includes URL links to other terms (including the URL Terms), which are incorporated by reference into the Agreement. After the Effective Date, Google may provide an updated URL in place of any URL in the Agreement.

19.14 *Conflicting Terms.* If there is a conflict between the documents that make up the Agreement, then the documents will control in the following order: the Agreement and the terms at any URL.

19.15 *Conflicting Languages*. If the Agreement is translated into any other language, and there is a discrepancy between the English text and the translated text, the English text will govern.

## 20. Reseller Orders.

This Section applies if Customer orders the Services from a Reseller under a Reseller Agreement (including the Reseller Order Form).

20.1 *Orders*. If Customer orders Services from Reseller, then: (a) fees for the Services will be set between Customer and Reseller, and any payments will be made directly to Reseller under the Reseller Agreement; (b) Section 2 of the Agreement (Payment Terms) will not apply to the Services; (c) Customer will receive any applicable SLA credits from Reseller, if owed to Customer in accordance with the SLA; and (d) Google will have no obligation to provide any SLA credits to a Customer who orders Services from the Reseller.

20.2 *Conflicting Terms*. If Customer orders Google Maps Core Services from a Reseller and if any documents conflict, then the documents will control in the following order: the Agreement, the terms at any URL (including the URL Terms), and the Reseller Order Form. For example, if there is a conflict between the Maps Service Specific Terms and the Reseller Order Form, the Maps Service Specific Terms will control.

20.3 *Reseller as Administrator*. At Customer's discretion, Reseller may access Customer's Projects, Accounts, or the Services on behalf of Customer. As between Google and Customer, Customer is solely responsible for: (a) any access by Reseller to Customer's Account(s), Project(s), or the Services; and (b) defining in the Reseller Agreement any rights or obligations as between Reseller and Customer with respect to the Accounts, Projects, or Services.

20.4 *Reseller Verification of Customer Application(s)*. Before providing the Services, Reseller may also verify that Customer owns or controls the Customer Applications. If Reseller determines that Customer does not own or control the Customer Applications, then Google will have no obligation to provide the Services to Customer.

## 21. Definitions.

"Account" means Customer's Google Account.

"Admin Console" means the online console(s) and/or tool(s) provided by Google to Customer for administering the Services.

"*Affiliate*" means any entity that directly or indirectly Controls, is Controlled by, or is under common Control with a party.

"*Allegation*" means an unaffiliated third party's allegation.

"*Anti-Bribery Laws*" means all applicable commercial and public anti-bribery laws, (for example, the U.S. Foreign Corrupt Practices Act of 1977 and the UK Bribery Act 2010), which prohibit corrupt offers of anything of value, either directly or indirectly, to anyone, including government officials, to obtain or keep business or to secure any other improper commercial advantage. "Government officials" include any government employee; candidate for public office; and employee of government-owned or government-controlled companies, public international organizations, and political parties.

"*AUP*" or "*Acceptable Use Policy*" means the then-current Acceptable Use Policy for the Services described at <https://cloud.google.com/maps-platform/terms/aup/> (/maps-platform/terms/aup).

"*Brand Features*" means each party's trade names, trademarks, service marks, logos, domain names, and other distinctive brand features.

"*Confidential Information*" means information that one party (or an Affiliate) discloses to the other party under this Agreement, and which is marked as confidential or would normally under the circumstances be considered confidential information. It does not include information that is independently developed by the recipient, is rightfully given to the recipient by a third party without confidentiality obligations, or becomes public through no fault of the recipient.

"*Control*" means control of greater than 50% of the voting rights or equity interests of a party.

"*Customer Application*" means any web page or application (including all source code and features) owned or controlled by Customer, or that Customer is authorized to use.

"*Customer End User*" or "*End User*" means an individual or entity that Customer permits to use the Services or Customer Application(s).

"*Customer Indemnified Materials*" means the Customer Application and Customer Brand Features.

"*Documentation*" means the then-current Google documentation described at <https://developers.google.com/maps/documentation>

(<https://developers.google.com/maps/documentation/>).

"*Emergency Security Issue*" means either: (a) Customer's or Customer End Users' use of the Services in breach of the AUP, which such use could disrupt: (i) the Services; (ii) other customers' or their customer end users' use of the Services; or (iii) the Google network or servers used to provide the Services; or (b) unauthorized third party access to the Services.

"*Europe*" or "*European*" means European Economic Area, Switzerland, or the UK.

"*Export Control Laws*" means all applicable export and re-export control laws and regulations, including any applicable munitions- or defense-related regulations (for example, the International Traffic in Arms Regulations maintained by the U.S. Department of State).

"*Fee Accrual Period*" means a calendar month or another period specified by Google in the Admin Console.

"*Fee Threshold*" means the then-current threshold, as applicable for certain Services, as set out in the Admin Console.

"*Feedback*" means feedback or suggestions about the Services provided by Customer to Google.

"*Fees*" means the product of the amount of Services used or ordered by Customer multiplied by the Prices, plus any applicable Taxes.

"*Google*" has the meaning given at <https://cloud.google.com/terms/google-entity> (/terms/google-entity).

"*Google Indemnified Materials*" means Google's technology used to provide the Services (excluding any open source software) and Google's Brand Features.

"*Google Maps Content*" means any content provided through the Services (whether created by Google or its third-party licensors), including map and terrain data, imagery, traffic data, and places data (including business listings).

"*High Risk Activities*" means activities where the use or failure of the Services could lead to death, personal injury, or environmental damage, including (a) emergency response services; (b) autonomous and semi-autonomous vehicle or drone control; (c) vessel navigation; (d) aviation; (e) air traffic control; (f) nuclear facilities operation.



"HIPAA" means the Health Insurance Portability and Accountability Act of 1996 as it may be amended, and any regulations issued under it.

"*Indemnified Liabilities*" means any (a) settlement amounts approved by the indemnifying party; and (b) damages and costs finally awarded against the indemnified party and its Affiliates by a court of competent jurisdiction.

"*including*" means "including but not limited to".

"*Intellectual Property Rights*" means all patent rights, copyrights, trademark rights, rights in trade secrets (if any), design rights, database rights, domain name rights, moral rights, and any other intellectual property rights (registered or unregistered) throughout the world.

"*Legal Process*" means an information disclosure request made under law, governmental regulation, court order, subpoena, warrant, governmental regulatory or agency request, or other valid legal authority, legal procedure, or similar process.

"*Liability*" means any liability, whether under contract, tort (including negligence), or otherwise, regardless of whether foreseeable or contemplated by the parties.

"*Maps Service Specific Terms*" means the then-current terms specific to one or more Services described at <https://cloud.google.com/maps-platform/terms/maps-service-terms/> (/maps-platform/terms/maps-service-terms).

"*Maps Technical Support Services*" means the technical support service provided by Google to Customer under the then-current Maps Technical Support Services Guidelines.

"*Maps Technical Support Services Guidelines*" means the then-current technical support service guidelines described at <https://cloud.google.com/maps-platform/terms/tssg/> (/maps-platform/terms/tssg).

"*Personal Data*" has the meaning given to it in: (a) Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC ("EU GDPR"); or (b) the EU GDPR as amended and incorporated into UK law under the UK European Union (Withdrawal) Act 2018 ("UK GDPR"), if in force, as applicable.

"*Notification Email Address*" means the email address(es) designated by Customer in the Admin Console.



"Price" means the then-current applicable price(s) stated at <https://cloud.google.com/maps-platform/pricing/sheet/> (/maps-platform/pricing/sheet).

"Prohibited Territory" means the countries listed at <https://cloud.google.com/maps-platform/terms/maps-prohibited-territories/> (<https://www.google.com/url?q=https://cloud.google.com/maps-platform/terms/maps-prohibited-territories/&sa=D&ust=1524619731812000>)

"Project" means a Customer-selected grouping of Google Maps Core Services resources for a particular Customer Application.

"Reseller" means, if applicable, the authorized unaffiliated third-party reseller that sells or supplies the Services to Customer.

"Reseller Agreement" means, if applicable, a separate, independent agreement between Customer and Reseller regarding the Services.

"Reseller Order Form" means an order form entered into by Reseller and Customer, subject to the Reseller Agreement.

"Services" and "Google Maps Core Services" means the services described at <https://cloud.google.com/maps-platform/terms/maps-services/> (<https://cloud.google.com/maps-platform/terms/maps-services/>). The Services include the Google Maps Content and the Software.

"Significant Backwards Incompatible Change" means a material discontinuance or material backwards incompatible change to the Google Maps Core Services described at <https://cloud.google.com/maps-platform/terms/maps-services/> (<https://cloud.google.com/maps-platform/terms/maps-services/>). Freezing software support (<https://developers.google.com/maps/software-support>) does not constitute a Significant Backwards Incompatible Change.

"SLA" or "Service Level Agreement" means each of the then-current service level agreements at: <https://cloud.google.com/maps-platform/terms/sla/> (<https://cloud.google.com/maps-platform/terms/sla/>).

"Software" means any downloadable tools, software development kits, or other computer software provided by Google for use as part of the Services, including updates.

"*Suspend*" or "*Suspension*" means disabling access to or use of the Services or components of the Services.

"*Taxes*" means any duties, customs fees, or government-imposed taxes associated with the purchase of the Services, including any related penalties or interest, except for taxes based on Google's net income, net worth, asset value, property value, or employment.

"*Term*" has the meaning stated in Section 11.1 of the Agreement.

"*Terms URL*" means the following URL set forth here: <https://cloud.google.com/maps-platform/terms/> (<https://cloud.google.com/maps-platform/terms/>).

"*Third-Party Legal Proceeding*" means any formal legal proceeding filed by an unaffiliated third party before a court or government tribunal (including any appellate proceeding).

"*Trademark Guidelines*" means (a) Google's Brand Terms and Conditions, located at: <https://www.google.com/permissions/trademark/brand-terms.html> (<https://www.google.com/url?q=https://www.google.com/permissions/trademark/brand-terms.html&sa=D&ust=1524619731816000>)

and (b) the "Use of Trademarks" section of the "Using Google Maps, Google Earth and Street View" permissions page

at <https://www.google.com/permissions/geoguidelines.html#geotrademark> (<https://www.google.com/url?q=https://www.google.com/permissions/geoguidelines.html%23geotrademark&sa=D&ust=1524619731817000>)

policy.

"*URL Terms*" means the following, which will control in the following order if there is a conflict:

(a) the Maps Service Specific Terms;

(b) the SLA;

(c) the AUP;

(d) the Maps Technical Support Services Guidelines;

(e) the Legal Notices for Google Maps/Google Earth and Google Maps/Google Earth APIs at [https://www.google.com/help/legalnotices\\_maps.html](https://www.google.com/help/legalnotices_maps.html)

([https://www.google.com/help/legalnotices\\_maps.html](https://www.google.com/help/legalnotices_maps.html)); and

(f) the Google Maps/Google Earth Additional Terms of Service at [https://maps.google.com/help/terms\\_maps.html](https://maps.google.com/help/terms_maps.html) ([https://maps.google.com/help/terms\\_maps.html](https://maps.google.com/help/terms_maps.html)).

## 22. Regional Terms.

Customer agrees to the following modifications to the Agreement if Customer orders Services from the applicable Google entity as described below:

Asia Pacific - Indonesia	
PT Google Cloud Indonesia	<p>1. The following is added as Section 11.6 (Termination Waiver):</p> <p>11.6 <i>Termination Waiver.</i> The parties agree to waive any provisions under any applicable laws to the extent that a court decision or order is required for the termination of this Agreement.</p> <p>2. Section 19.11 (Governing Law) is deleted and replaced with the following:</p> <p>19.11 <i>Governing Law.</i></p> <p>(a) The parties will try in good faith to settle any dispute within 30 days after the dispute arises. If the dispute is not resolved within 30 days, it must be resolved by arbitration by the American Arbitration Association's International Centre for Dispute Resolution in accordance with its Expedited Commercial Rules in force as of the date of the Agreement ("Rules").</p> <p>(b) The parties will mutually select one arbitrator. The arbitration will be conducted in English in Santa Clara County, California, USA.</p> <p>(c) Either party may apply to any competent court for injunctive relief necessary to protect its rights pending resolution of the arbitration. The arbitrator may order equitable or injunctive relief consistent with the remedies and limitations in the Agreement.</p> <p>(d) Subject to the confidentiality requirements in Section 19.11(f), either party may petition any competent court to issue any order</p>

necessary to protect that party's rights or property; this petition will not be considered a violation or waiver of this governing law and arbitration section and will not affect the arbitrator's powers, including the power to review the judicial decision. The parties stipulate that the courts of Santa Clara County, California, USA, are competent to grant any order under this Section 19.11(d).

(e) The arbitral award will be final and binding on the parties and its execution may be presented in any competent court, including any court with jurisdiction over either party or any of its property.

(f) Any arbitration proceeding conducted in accordance with this Section will be considered Confidential Information under the Agreement's confidentiality section, including (i) the existence of, (ii) any information disclosed during, and (iii) any oral communications or documents related to the arbitration proceedings. The parties may also disclose the information described in this Section 19.11(f) to a competent court as may be necessary to file any order under Section 19.11(d) or execute any arbitral decision, but the parties must request that those judicial proceedings be conducted in camera (in private).

(g) The parties will pay the arbitrator's fees, the arbitrator's appointed experts' fees and expenses, and the arbitration center's administrative expenses in accordance with the Rules. In its final decision, the arbitrator will determine the non-prevailing party's obligation to reimburse the amount paid in advance by the prevailing party for these fees.

(h) Each party will bear its own lawyers' and experts' fees and expenses, regardless of the arbitrator's final decision regarding the Dispute.

(i) The parties agree that a decision of the arbitrators need not to be made within any specific time period.

3. Section 19.15 (Conflicting Languages) is deleted and replaced with the following:

19.15 *Conflicting Languages*. This Agreement is made in the Indonesian and the English language, and both versions are equally authentic. In the event of any inconsistency or different interpretation between the Indonesian version and the English version, the parties agree to amend the Indonesian version to make the relevant part of the Indonesian version consistent with the relevant part of the English version.

PREVIOUS VERSIONS (Last modified May 6, 2020)

[April 27, 2020](#)

[\(/maps-platform/terms/index-20200427\)](#)

[April 2, 2020](#)

[\(/maps-platform/terms/index-20200402\)](#)

[November 21, 2019](#)

[\(/maps-platform/terms/index-20191121\)](#)

[May 2, 2019](#)

[\(/maps-platform/terms/index-20190502\)](#)

[October 31, 2018](#)

[\(/maps-platform/terms/index-20181031\)](#)

[October 1, 2018](#)

[\(/maps-platform/terms/index-20181001\)](#)

[July 19, 2018](#)

[\(/maps-platform/terms/index-20180719\)](#)

[July 9, 2018](#)

[\(/maps-platform/terms/index-20180709\)](#)

[June 7, 2018](#)

[\(/maps-platform/terms/index-20180607\)](#)

[May 1, 2018](#)

[\(/maps-platform/terms/index-20180501\)](#)

[February 2, 2018](#)

[\(https://developers.google.com/maps/terms-20180207\)](#)

# EXHIBIT B

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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

DREAM BIG MEDIA, INC., GETIFY  
SOLUTIONS, INC., and SPRINTER  
SUPPLIER LLC, Individually and on Behalf  
of all Others Similarly Situated,

Plaintiffs,

vs.

ALPHABET INC. and GOOGLE LLC,

Defendants.

Case No. ~~43~~:22-cv-02314-~~JSW~~RS

CLASS ACTION

~~FIRST~~SECOND AMENDED  
COMPLAINT FOR  
VIOLATIONS OF THE U.S.  
SHERMAN ANTITRUST ACT,  
U.S. CLAYTON ANTITRUST  
ACT, AND CALIFORNIA  
STATE LAW

DEMAND FOR JURY TRIAL

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Plaintiffs Dream Big Media, Inc. (~~“Dream”~~), Getify Solutions, Inc. (~~“Getify”~~), and Sprinter Supplier LLC (~~“Sprinter”~~), individually and on behalf of all others similarly situated (“Class,” which is further defined below), by and through Plaintiffs’ undersigned counsel, upon personal knowledge as to facts known to Plaintiffs and upon information and belief as to all other facts following investigation of counsel, for Plaintiffs’ ~~First~~Second Amended Class Action Complaint for Violations of the U.S. Sherman Antitrust Act (“Sherman Act”), U.S. Clayton Antitrust Act (“Clayton Act”), and California Unfair Competition Law, against Defendants Alphabet Inc. (“Alphabet”) and Google LLC (together with Alphabet, “Google” or “Defendants”), allege the following.

### I. NATURE OF THE ACTION

1. Alphabet and Google have improperly restricted Plaintiffs and the Class from purchasing competing ~~digital-mapping~~digital-mapping products—~~(, specifically mapping-application (“app”) programming interfaces (“APIs”), a way for two or more computer programs to communicate and exchange data), forcing Plaintiffs and the Class to purchase or expend monetary credits for only Google’s products, which Defendants provide through the Google Maps brand.~~

2. The Class, consisting of purchasers of these products—including businesses, developers, and individuals who purchase ~~digital-mapping~~digital-mapping products—are hurt by these restrictions, implemented, in part, through Google Maps’ terms of service, (“Terms of Service” or “TOS”), because Defendants force Class members to pay inflated prices for ~~digital-mapping~~digital-mapping products (among other anticompetitive harm),~~—~~ or are not able to take advantage of competitors’ ~~mapping~~digital-mapping products.

3. Defendants’ restrictions constitute antitrust misconduct, specifically negative tying (forbidding access to competitors’ ~~mapping products~~ places APIs or routes APIs, once they purchase ~~or use any of~~ Google’s ~~mapping products~~ Maps APIs), exclusive dealing (forcing Plaintiffs and the Class to ~~use~~ purchase only Google’s ~~mapping products~~ Maps APIs, Places APIs, and Routes APIs), self-preferencing (by excluding direct competitors of Google Maps in the relevant antitrust products markets and degrading the ~~mapping~~ digital-mapping products that Google sells to Plaintiffs and the Class), and, in totality, monopolization (or, in the alternative or at the least, attempted monopolization).

4. These restrictions affect digital mapping products in three distinct relevant antitrust products markets, the geographical component of all three of which is the United States of America, including, without limitation, all of the states, the District of Columbia, and the territories.

5. These are the markets for:

- (i) APIs that retrieve and display a digital map ~~images~~ (the “Digital Maps API Market,” the products in this market are “maps APIs”);
- (ii) APIs that retrieve and display ~~navigational~~ information, ~~such as directions, navigation, and travel time,~~ on a digital map about establishments, locations, and other points-of-interest (the “Digital ~~Routes~~ Places API Market,” the products in this market are “~~routes~~ places APIs”); and
- (iii) APIs that ~~receive~~ retrieve and display navigational information, such as directions, navigation, and travel time, on a digital map ~~image about establishments, locations, and other points on interest~~ (the “Digital ~~Places~~ Routes API Market,” the products in this market are “~~places~~ routes APIs”).

6. Google recognizes these separate markets~~;~~ and groups its API products into categories that it even calls Maps APIs, ~~Routes APIs, and~~ Places APIs, and Routes APIs—the capitalized terms ~~indicate Google’s specific names for the products in these markets~~used herein refer to Google Maps’ APIs, while the uncaptialized terms herein refer to competitors’ APIs.

7. Each of these product categories ~~contain~~include related products with sub-features that support the same, overarching purpose of each product category; for instance, Google’s Maps APIs include, ~~but are not limited to~~without limitation, the Maps Static API (which displays a static image of a map on a webpage), the Maps JavaScript API (which displays an interactive map on a webpage), and the Maps SDK for iOS (which displays an interactive map on an application on a device made by Apple which runs Apple’s iOS operating system).

8. Pursuant to the Court’s Order in this Action on November 30, 2023 (ECF No. 67, at 5-8), Plaintiffs will focus the negative tying claim on Google Maps using its Maps APIs as the tying product, and its Places APIs and Routes APIs as the negatively tied products.

9. For most Plaintiffs and the Class, the initial digital-mapping API to form the base of a digital map are maps APIs. Google’s Maps APIs thus are alleged to be the tying product. The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google’s Maps APIs in totality because of Google Maps’ alleged monopoly share of above 90%, the barriers to entry (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google’s other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an additional advantage over competitors.

810. Google uses its monopoly power (or, in the alternative and at the least, sufficient market or economic power) in the ~~relevant antitrust products markets~~ Digital Maps API Market to impose ~~terms of service that~~ the TOS, coercion, and other alleged anticompetitive activity to prevent Plaintiffs and Class members from purchasing or using competitors' ~~maps APIs, places APIs, or routes APIs, if those purchasers use any of~~ they purchase Google's Maps APIs, ~~Routes APIs, or Places APIs.~~

911. Google Maps' ~~terms~~ Terms of ~~service~~ Service, its coercive enforcement, and its monopoly power (or in the alternative and at the least, sufficient market or economic power), ~~effectuates a system where once Plaintiffs and Class members purchase or expend monetary credits on Maps APIs, they cannot purchase, expend monetary credits, or otherwise use~~ Places or link places APIs nor ~~Routes~~ routes APIs from competitors. If Plaintiffs and Class members prefer to use ~~Places or link places~~ APIs or ~~Routes~~ routes APIs from competitors, they cannot, and they are then forced to purchase or expend monetary credits on unwanted Places APIs or Routes APIs from Google Maps.

1012. Defendants' language in the Google Maps ~~terms of service, market~~ Terms of Service, monopoly power, and anticompetitive misconduct is so great in ~~all three markets such~~ the Digital Maps API Market that Google's ~~products in any digital mapping market—that is, either Google's Maps APIs, Routes APIs, or Places APIs—can be~~ are the tying product, with one or both of ~~the other Google products being the negatively tied products. The most common example is where Google's Maps APIs is the tying product, and either~~ Google's Places APIs or Routes APIs ~~are~~ being the negatively tied products.

11. ~~But while this is the most common example, given Google's long established monopoly power, Google also negatively ties Google's Maps APIs after Plaintiffs or Class~~

~~members purchased Google's Places APIs or Routes APIs (thus making Google's Maps APIs the tied product as well).~~

~~1213.~~ Plaintiffs and Class members purchase and expend monetary credits for ~~Maps~~maps APIs, ~~Places~~places APIs, and ~~Routes~~routes APIs to be used and linked together to create one digital map on one digital screen, whether it be an app or website. There is sufficient demand from Plaintiffs and Class members to purchase or expend monetary credits for ~~maps~~Google's Maps APIs, and for places APIs, ~~or~~ and routes APIs ~~only from more than one competitor~~from other competitors—not just Google Maps—to use and link together on one digital screen on one app or website.

~~1314.~~ Google Maps and competitors recognize this by offering maps APIs, places APIs, or routes APIs individually. It makes neither economic nor practical sense—in terms of money, time, effort, and digital real estate—for Plaintiffs and Class members to ~~display~~use or link one digital map containing ~~maps APIs, places APIs, or routes APIs only from Google Maps~~only Google's Maps APIs on one digital screen, whether an app or website, and then also ~~display~~use an entirely separate and unlinked digital map containing ~~maps APIs,~~ places APIs, or routes APIs only from a separate competitor on a separate and unlinked digital screen, whether on an app or website.

~~1415.~~ Indeed, customers or potential customers of Plaintiffs and Class members would not appreciate routing to such entirely separate and unlinked displays of digital maps on separate and unlinked apps or websites: should they be routed to an entirely separate and unlinked digital map to view maps APIs, places APIs, or routes APIs, they will lose attention, lose interest, potentially abandon the process, and ultimately not continue with patronage of Plaintiffs and Class members' businesses.

~~15~~16. But Defendants and Google Maps’ anticompetitive schemes alleged herein make it forbidden from a contractual perspective, and infeasible from an economic perspective, for Plaintiffs and Class members to purchase or expend monetary credits for ~~any of~~ Google’s Maps APIs, ~~Places APIs, or Routes APIs,~~ and then also purchase or expend monetary credits for ~~maps-~~ ~~APIs,~~ places APIs, ~~or~~ routes APIs from any competitor, despite preferences to use competitors’ ~~maps-APIs,~~ places APIs, ~~and~~ or routes APIs.

~~16~~17. There are competitors to Google Maps that offer ~~maps-APIs,~~ places APIs, ~~and~~ routes APIs of comparable, if not better, quality and which are materially cheaper, if not free. Google Maps is notoriously known to be the most expensive provider. But Defendants’ anticompetitive actions have cut off the air supply of ~~these~~existing competitors, whose market shares combined are alleged to be weak and miniscule, compared to Google Maps’ monopolistic market share of over 90% in the Digital Maps API Market.

~~17~~18. Defendants have been using, revising, and enforcing Google Maps’ ~~terms-of-service-to~~Terms of Service to prohibit Plaintiffs and Class members from using any of Google’s Maps APIs with competitors’ places APIs or routes APIs—indeed, Google Maps’ TOS prohibit Plaintiffs and Class members from using any of Google’s Maps APIs, Places APIs, ~~and~~or Routes APIs with any of competitors’ maps APIs, places APIs, ~~and~~or routes APIs.

~~18~~19. According to the U.S. House of Representatives Subcommittee on Antitrust, Commercial and Administrative Law of the Committee on the Judiciary (the “House Antitrust Subcommittee”) in a report described in detail below, “*version[s] of [the terms of service] provision prohibit* developers from using *any* component of the Google Maps Core Service with mapping services provided by non-Google firms. The April 2020 change to the terms of service

*is even more restrictive: it prohibits developers from even displaying any component of Google Maps ‘near’ any other map.’”<sup>2</sup>*

~~1920.~~ Among other harms, Google’s ~~behaviors~~ alleged unlawful anticompetitive actions mean that competitors cannot compete based on individual features, even those crucial to the individual markets. For instance, a purchaser may prefer the ~~appearance provided by Apple Inc.’s Apple Maps in that company’s maps APIs, or the~~ directions provided by TomTom’s routes APIs. But if that Class member wishes to access Google’s ~~proprietary reviews, such as hours information (or other Google Places API data)~~ Maps APIs, they are locked into using and paying for Google’s Maps API and Google’s Routes API products as well, ~~—~~ and only Google’s API services, not maps APIs or, neither places APIs nor routes APIs from any ~~other company~~ competitor.

~~2021.~~ Similarly, a restaurant that ~~may wish to show a Google map (using purchases Google’s Maps API)~~ but wants to display reviews from a ~~provider of~~ competitor’s places APIs ~~must choose between displaying the Google map or the reviews from the provider of~~ cannot purchase and use the competitor’s places APIs. ~~By the same token, if a~~ The Class member ~~wishes to access Google’s proprietary~~ who wants to use reviews, ~~such as hours information (or other Places API data), they~~ on its digital map are locked into Google’s ~~Maps API and Routes API products~~ Places APIs as well, and ~~only Google’s API services~~ APIs.

~~2122.~~ As another example of the ~~anti-market~~ anticompetitive results of Google’s misuse of its ~~market~~ monopoly power, Google even prevents users from displaying their *own* data ~~near a relevant Google API. So~~ on a digital map created with Google’s Maps APIs. For instance, a developer who had, ~~for instance,~~ its own review data (constituting a places API) that it wished

<sup>2</sup> All emphasis is added herein, unless stated otherwise.



to ~~display near a Google~~use and link on a digital map (~~using a Google~~Google's Maps ~~API~~), APIs is prohibited from doing so. Instead, ~~a~~the developer seeking that functionality would be required to *either* use a ~~Google~~Google's Places ~~API~~APIs instead of their own, *or* the developer must forego using a ~~Google Maps~~places API entirely, blocking the business from having access to the ~~most widely used mapping service~~preferable and most detailed business information.

~~22~~23. While added coercion is not necessary to establish this kind of negative tying claim, ~~there is~~because the negative tying term is in writing in the TOS and Google has monopoly power (and certainly sufficient economic or market power) in the tying product (Google's Maps APIs), coercion is alleged here. The House Antitrust Subcommittee on October 6, 2020, issued a Majority Staff Report and Recommendations which it entitled "Investigation of Competition in Digital Markets" (the "House Antitrust Report"). It was based on thousands of hours of interviews, more than a million pages of documents, and submissions from 60 antitrust experts. This report, discussed in much more detail below, shows how coercive Defendants have been in their antitrust misconduct.

~~23~~24. According to the House Antitrust Report, discussed below, "developers choose to mix and match, using map data from one firm but places data from another." However, according to the House Antitrust Report, "Google . . . prohibits developers from using any part of its mapping tools alongside any non-Google mapping features." Several developers using Google Maps have told the House Antitrust Subcommittee that Google imposed anticompetitive restrictions as it gained a more-dominant market position.

~~24~~25. Indeed, Google has ratcheted up its prohibitions against app developers. The House Antitrust Reported noted that while the restriction was in the Google Maps terms of service for several years, in April 2020, Google amended the terms of service language to make

the restrictions even more exclusionary, while adding pretextual language to attempt to try justifying the anticompetitive restrictions in an unpersuasive manner.

2526. The House Antitrust Report documented how Google’s “aggressive” enforcement of its negative tying provisions had led “several major companies” to switch “entirely” to Google’s so-called ecosystem, despite preferring to purchase ~~mapping services from another provider~~digital-mapping APIs from competitors. In addition to the ~~terms of service~~Terms of Service effectuating a negative tie, the House Antitrust Report noted several instances of coercion, noting that these terms result in exclusive dealing: “In practice, Google’s contractual provision has led several major companies to switch entirely to Google’s ecosystem, even in cases where they preferred mapping services from a non-Google provider, such as Mapbox.”

2627. Each of Plaintiffs Dream, Getify, and Sprinter experienced damages ~~from such tying and, including, without limitation, from negative tying,~~ exclusive dealing, self-preferencing, and monopolization (or in the alternative and at the least, attempted monopolization), as did the several cited developers in the House Antitrust Report, and as described further by the antitrust ~~enforcer of German, and, the~~investigations of the U.S. Department of Justice, Antitrust Division (DOJ-Antitrust), and German Federal Cartel Office (~~the~~Bundeskartellamt, “GFCO”).

2728. The anticompetitive ramifications of the exclusive dealing are exemplified by even behemoth companies being beholden to Google Maps, such as Lyft, Uber, and Ford. That Plaintiffs, the Class, and such massive companies face the negative tying and exclusive dealing to wall them into ~~the~~ Google Maps’ ecosystem. ~~And,~~ and Google Maps’ market share of over 90% in the business-to-business segment of ~~over 90%~~Google Maps providing Maps APIs to

Plaintiffs and the Class, demonstrates that the exclusive dealing has substantially foreclosed competition and continues to do so.

~~28.~~ 29. As found in the Antitrust House Report, Defendants even make the products provided to Plaintiffs and Class Members lower quality than that which Google provides to the market directly. Google Maps uses ~~self-preferencing~~self-preferencing for map caching to benefit its own businesses and operations, and to the detriment of ~~competing~~ digital-mapping providers that ~~use any of~~compete directly with Google Maps<sup>2</sup> in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, who use Google's Maps APIs, Places APIs, or Routes APIs as inputs in their own products that compete with Google Maps. And Defendants use self-preferencing for map caching to jack-up costs for Plaintiffs and Class members and degrade the quality of Plaintiffs and Class members' experience with Maps APIs, Places APIs, or Routes APIs.

~~29~~30. The House Antitrust Report also documented how Google's monopoly provided it with a "trove of data" that, combined with Google's negative tying policies, served to make its position in digital mapping API products unassailable. In fact, there have been no meaningful new competitors in the Digital Maps APIs, Digital Routes APIs, or Digital Places APIs Markets since at least 2013—a serious anticompetitive result of Defendants' antitrust misconduct. As one firm put it to the House subcommittee, succinctly summarizing the antitrust misconduct: "It's a bigger player putting a gun to our head saying 'switch [to Google's products] or else.'"

~~30~~31. Under *per se* liability~~—~~<sub>2</sub>, as alleged here~~—~~<sub>2</sub>, whether the purported ~~pro-competitive~~procompetitive effects of this misconduct outweigh any ~~anti-competitive~~anticompetitive effects is irrelevant. Moreover, Defendants' potential defenses of a supposedly ~~pro-competitive~~procompetitive explanation of its misconduct of avoiding

“quality issues and/or brand confusion” are not justified—there is no brand confusion (developers are sophisticated and can easily display the sources of maps APIs, places APIs, and routes APIs on their apps or websites). And quality is more inferior than it would have been without this misconduct: even with an ever-increasing stranglehold over the Digital Maps ~~APIs~~API Market, Digital Routes ~~APIs~~API Market, and Digital Places ~~APIs~~API Market, Google Maps with its strict control has recklessly or intentionally done a poor job of maintaining quality and accurate business-mapping features.

~~31~~32. Google Maps has monopoly power (or in the alternative and at the least, sufficient market or economic power) in ~~each of the relevant antitrust products markets of the~~ Digital Maps API Market, ~~Digital Places API Market, and Digital Routes API Market.~~

33. And Plaintiffs throughout this complaint allege facts concerning direct evidence of monopoly power.

~~32~~34. Due to ~~all~~ this antitrust misconduct, for years, Defendants have been able to (i) impose supracompetitive prices, (ii) impose byzantine terms effectuating negative tying, exclusive dealing, and self-preferencing caching, (iii) offer digital-mapping that is incomplete, riddled with errors, and crashes, and (iv) allegedly commit serious data-privacy violations in connection with location data, including, without limitation, data collected through Google Maps.

~~33~~35. And Defendants have done all of this while Google Maps has been able to strengthen its financial strength and growth throughout the Class Period. But for the anticompetitive practices alleged herein—negative tying, exclusive dealing, self-preferencing, and monopolization—there would have been more meaningful competition from existing competitors in the ~~digital mapping APIs markets~~Digital Maps API Market, Digital Places API

Market, and Digital Routes API Market. Such increased competition would have reined in Defendants’ supracompetitive prices, ~~confusing and self-serving~~ byzantine, coercive, and anticompetitive terms ~~of service~~, lower quality, and ~~data-privacy~~ data-privacy violations.

~~34~~36. Evidence of this monopoly comes not only from the findings in the House Antitrust Report, ~~but other sources including, but not limited to,~~ analysis of industry participants and analysts’ websites, ~~and~~ Plaintiffs Dream, Getify, and Sprinter’s experiences as direct purchasers ~~or direct expenders of monetary credits of Maps APIs, Places APIs, and Routes APIs,~~ are consistent with such allegations.

~~35. Indeed, the~~37. The House Antitrust Report found that in the “business-to-business” segment, which Plaintiffs allege and define as that concerning Google Maps and its competitors supplying ~~maps APIs, places APIs, and routes APIs~~ to Plaintiffs and Class members, Google Maps has over 90% market share. ~~in the Digital Maps API Market:~~ “Google Maps API captures over 90% of the business-to-business market[.]” And read in totality and in context, in the indirectly relevant “turn-by-turn navigation” segment referring to the independent tools of personal, consumer navigation, Defendants have a market share above 80% ~~,~~ supporting Plaintiffs’ directly relevant allegations of Google Maps’ monopoly market share of over 90% in the ~~“business-to-business” segment concerning digital mapping products in the Digital Maps APIs, Digital Routes APIs, and Digital Places APIs Markets~~ API Market.

38. The combined market share of competitors in the Digital Maps API Market is dwindling and anemic compared to Google Maps’ above-90% market share. None of these competitors have made a dent in Google Maps’ above-90% market share in the Digital Maps API Market, even despite Google’s alleged direct demonstrations of market power alleged for years.

~~36~~39. Google's monopoly power is durable due to extremely high barriers to entry erected, in part, by Defendants. The barriers to entering the relevant antitrust products markets are so high because of high fixed costs, network effects, lock in, switching costs, access to data, market tipping, and Defendants' anticompetitive activity, all of which shackles Plaintiffs and Class members, exclude competitors, and threaten innovation.

~~37~~40. It is not the control, use, or design of the Maps APIs, ~~Places APIs, or Routes APIs~~ already purchased or monetary-credit expended from Google Maps that is the true goal of the negative tying in Google's Terms of Service; instead, Defendants' goal is forcing Plaintiffs and Class members to purchase or expend monetary credits for ~~additional Google products—Maps APIs, Google's~~ Places APIs, ~~or Routes APIs—that, which~~ Plaintiffs and Class members otherwise would ~~have purchased~~purchase from competitors, or forcing Plaintiffs and Class members to *not* purchase those additional ~~maps APIs, places APIs, or routes APIs~~ from competitors at all.

~~38~~41. This antitrust misconduct causes enormous ~~damages~~damage to Plaintiffs and Class members. The House Antitrust Report documented how Google in some cases has increased prices by as much as 1,400% in recent years, making plain that Plaintiffs and Class members are paying massively for Google's misuse of market power and antitrust misconduct.

~~39~~42. Each of Plaintiffs Dream, Getify, and Sprinter were damaged by the ~~negative-tying and other~~ alleged anticompetitive actions, including, without limitation, through unwanted purchases and monetary credit expenditure.

~~40. Defendants' pervasive negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) violates the Sherman Act, the Clayton Act, and California's Unfair Competition Law.~~

43. Based on the House Antitrust Report, Google’s own admissions, the Google Maps Terms of Service, testimony from industry participants, monopoly power, coercion, practicalities and economics of the relevant antitrust products markets, the DOJ-Antitrust and GFCO investigations directly related to the allegations herein, and, of course, Plaintiffs’ own experiences, Plaintiffs allege that Google engaged in negative tying and exclusive dealing in violation of Sections 1 and 3 of the Sherman Act (15 U.S.C. §§1, 3) and Section 3 of the Clayton Act (15 U.S.C. §14). Google’s misconduct in totality with self-preferencing is unlawful monopolization maintenance (or in the alternative and at the least, attempted monopolization) in violation of Section 2 of the Sherman Act (15 U.S.C. §2). On behalf of themselves and the Class, Plaintiffs seek damages and equitable, injunctive, and declarative relief under Sections 4 and 16 of the Clayton Act (15 U.S.C. §§ 15, 26). All such conduct violates the California Unfair Competition Law (Cal. Bus. & Prof. Code §§ 17200, *et seq.*).

## **II. PARTIES**

### **A. Plaintiffs**

~~41~~44. Plaintiff Dream Big Media, Inc. (“Dream”) is a California corporation with a principal place of business in California.

~~42~~45. Plaintiff Getify Solutions, Inc. (“Getify”) is a Texas corporation with a principal place of business in Texas. Getify developed a website and application called “RestaurNote” that allows users to track their dining histories.

~~43~~46. Plaintiff Sprinter Supplier LLC (“Sprinter”) is a Pennsylvania limited liability company with a principal place of business in Pennsylvania. Sprinter is an e-commerce automotive parts company that makes use of digital mapping products, in order to help local customers find its business.

**B. Defendants**

4447. Defendant Alphabet Inc. (~~“Alphabet”~~) is a Delaware corporation with its principal place of business at 1600 Amphitheatre Parkway, Mountain View, California 94043. Alphabet wholly owns and controls Google LLC, and Alphabet is the alter ego of Google LLC and Waze. Google LLC and Waze direct all profit to and report revenue through Alphabet.

4548. Defendant Google LLC (~~“Google”~~) is a Delaware limited liability company with its principal place of business at 1600 Amphitheatre Parkway, Mountain View, California 94043. Google is a wholly owned and controlled subsidiary of XXVI Holding Inc., which is a subsidiary of Alphabet. Since 2005, Google has wholly owned and controlled Google Maps, the division and brand through which Defendants provide Google’s ~~mapping services~~ Maps APIs, Places APIs, and Routes APIs. Since 2013, Google has wholly owned and controlled Waze. Google is the alter ego and agent of Alphabet and Waze, and the companies regularly combine and comingle their operations.

4649. All Defendants are engaged in substantial interstate commerce. Each Defendant deals with and earns revenues and profits from websites and application developers and other users throughout the United States.

**III. JURISDICTION AND VENUE**

4750. This class action arises under Sections 1, 2, and 3 of the Sherman Act, 15 U.S.C. §§ 1, 2, and 3, and under the Clayton Act, 15 U.S.C. §§ 12, ~~46~~15-16, and 26.

4851. This Court has subject matter jurisdiction over the Sherman Act claims pursuant to 28 U.S.C. §§ 1331, 1332(d), and 1337, and Clayton Act Sections 4 and 16, 15 U.S.C. §§ 15, 26. And this Court has supplemental jurisdiction over Plaintiffs’ state law claims pursuant to 28 U.S.C. § 1367(a).



~~49~~52. This Court has personal jurisdiction over Defendants, which maintain their headquarters and places of business in California.

~~50~~53. Venue is proper in this District pursuant to Clayton Act Sections 4, 12, and 16, 15 U.S.C. §§ 15, 22, and 26, and 28 U.S.C. § 1391(b), (c), and (d). All Defendants reside, transact business, are found, and have agents in this District.

~~51~~54. Pursuant to the Google Maps ~~Platform~~ Terms of Service (~~“Terms of Service”~~), venue and personal jurisdiction is consented to in this District.

~~52~~55. Defendants’ acts were within the flow of, were intended to have, and did in fact have a substantial effect on the interstate commerce of the United States.

~~53~~56. Defendants used the instrumentalities of interstate commerce to effectuate the alleged unlawful schemes, including, without limitation, interstate railroads, highways, waterways, airways, cable, wires, wireless spectrum, and the U.S. mail.

#### IV. STATEMENT OF FACTS

##### A. Introduction

~~54~~57. Digital mapping provides virtual maps of the physical world and other ~~information~~data to users, whether they are direct users, such as Plaintiffs and Class members, or indirect users, such as individuals who view Plaintiffs and Class members’ ~~applications~~apps or websites.

~~55~~58. With the proliferation of online commerce and smart devices, digital mapping has become a critical and ubiquitous ~~service~~product for businesses and users alike. Financial analysts have described digital mapping as a ~~service~~product that businesses and users cannot do without.

~~56~~59. An API is a way for Plaintiffs and Class members to have their ~~applications, or~~ “apps,” websites, or other types of operations (such as back-office operations) call, interface, or otherwise receive data from a supplying business, such as from digital-mapping data housed in Google’s data library or the library of one of its competitors. APIs are a set of definitions, intermediaries, mechanisms, and protocols for building and integrating data and software between two apps.

~~57~~60. APIs are an accessible way to extract and share data within and across organizations. APIs are treated more like products than code.

#### **B. Relevant Antitrust Product Markets**

~~58~~61. In terms of a direct user’s app or website, digital-mapping APIs generally (and maps APIs specifically) ~~allow~~enable them to create a digital map and use, link, and display it on their own app or website. Digital-mapping APIs ~~(including specifically maps APIs and routes APIs)~~ are also integral parts of logistics software or back-office digital programming for companies that depend on location planning—for example, route planning in a transportation-management system that needs to plan complex routes, locate assets precisely and frequently, manage and operate thousands of assets at scale, understand real-time road conditions, and gaming. And places APIs then provide a host of data about particular locations, such as opening hours, reviews, whether a location provides Wi-Fi, and much more.

~~59~~62. APIs provide an accessible way to extract and share data within and across organizations. While, like apps, APIs are comprised of code, APIs constitute distinct products.

~~60~~63. Indeed, Defendants (through counsel) have conceded—consistently with how Google Maps offers digital-mapping APIs—that Google Maps’ digital-mapping APIs are separately available and may be purchased individually.<sup>43</sup>

~~61~~64. The relevant separate antitrust products markets are the Digital Maps API Market, ~~the~~ Digital Routes API Market, and ~~the~~ Digital Places API Market. They are not one product nor one market: they are distinct ~~product~~products markets.

~~62~~65. Google itself recognizes these distinct markets on its website and webpages (and did so during the Class Period, as defined below), listing APIs (~~—~~designated as “Products”) ~~—~~ offered as part of the “Google Maps Platform,” broken into distinct categories of Google’s Maps APIs, Google’s Places APIs, and Google’s Routes APIs, and has distinguished them in terms of pricing and uses.

*The Digital Maps API Market Is a Relevant Antitrust Product Market*

~~63~~66. The geographic component of the Digital Maps API Market ~~relevant antitrust product market~~ is throughout the United States, including the states, the District of Columbia, and the territories.

~~64~~67. Maps APIs have distinct prices, pricing sensitivities, uses, and qualities, and products without these characteristics are not reasonably interchangeable for ~~other~~ maps APIs. There are no reasonable substitutes.

~~65~~68. Maps APIs are used by Plaintiffs and Class members to ~~display~~create, use, and link a digital map on their apps or websites. Maps APIs retrieve data concerning maps, images, and terrain data.

<sup>43</sup> See, e.g., *Dream Big Media, Inc., et al., v. Alphabet, Inc., et al.*, No. 3:22-cv-02314 (JSW) (N.D. Cal.), Defs.’ Mot. to Dismiss, at 6, July 12, 2022, ECF No. 29 (“Defs.’ MTD Comp.”).

~~66~~69. Distinct qualities of maps APIs include the following: a static (non-interactive) street view panorama or thumbnail; an interactive map or street view panorama; dynamic, interactive, and customized maps, locations, and geospatial experiences; features that respond to user interactions and gestures, such as clicks and drags; and roadmap, satellite, hybrid, or terrain images that can be customized with content and imagery and modified using layers and styles, controls and events, and other data. These examples of particular characteristics and uses demonstrate the distinct core functionality of maps APIs, for which there are no products that are reasonably interchangeable for the same purposes.

~~67~~70. Although competitors and Google Maps may use different names for the specific APIs that are part of the Digital Maps API Market, and those APIs may have sub-features, they are all used for the same ~~purposes~~, overarching purpose of displaying digital maps, images, and terrain data on apps or websites, and Plaintiffs thus allege them as the Digital Maps API Market.

~~68~~71. As examples and for context, Google's types of Maps APIs offered during the Class Period are listed below.

~~69~~72. The Maps Static API enables Plaintiffs and Class members to embed maps images on an app or website.

~~70~~73. The Street View Static API enables Plaintiffs and Class members to embed a static (non-interactive) Street View panorama or thumbnail on a website.

~~71~~74. The Maps Embed API enables Plaintiffs and Class members to place an interactive map or street view panorama on an app or website.

~~72~~75. The Maps SDK for Android enables Plaintiffs and Class members to build dynamic, interactive, and customized maps, locations, and geospatial experiences for an Android app, using maps data, maps displays, and maps gesture responses. Using this product, Plaintiffs

and Class members can also provide additional information for map locations and support user interaction by adding markers, polygons, and overlays to a digital map.

~~73~~76. The Maps SDK for iOS enables Plaintiffs and Class members to add maps data to their apps. The SDK automatically handles access to servers, map displays, and responds to user gestures, such as clicks and drags. A user can add markers, polylines, ground overlays, and information windows to a digital map. These objects provide additional information for map locations and allow user interaction with a map.

~~74~~77. The Maps JavaScript API lets Plaintiffs and Class members to customize content and imagery for display on digital maps on websites and mobile devices. This API features four basic map types—roadmap, satellite, hybrid, or terrain—that can be modified using layers and styles, controls and events, and other data.

~~75~~78. These examples of particular characteristics and uses demonstrate the distinct core functionality of maps APIs, for which there are no products that are reasonably interchangeable for the same purposes. Plaintiffs and Class members have no economic substitutes for maps APIs. There are no products roughly equivalent for the uses to which maps APIs are put.

~~76~~79. Maps APIs have distinct pricing and pricing sensitivities.

~~77~~80. There is no cross-elasticity of demand between maps APIs and any purported reasonable substitutes (there are none).

~~78~~81. Plaintiffs and Class members would not switch to reasonable alternatives (there are none) in response to price increases.

~~79~~82. Indeed, the across-the-board, drastic price increases in the middle of 2018 by Google—examples of which are alleged to have reached magnitudes of 1,400%—and

corresponding reduction of the value of the monetary credits did not result in Plaintiffs or Class members being able to shift demand to reasonable substitutes for maps APIs because there are no alternatives that have characteristics and uses reasonably interchangeable for the distinct core functionality of maps APIs.

~~80~~83. Plaintiffs allege drastic price increases over several years, all without Defendants' dominance in maps APIs slipping—there have been no new competitors over the past several years to challenge Defendants' dominance, and Defendant's existing competitors have been unable to make a dent into nor challenge Google Maps' dominance.

~~81~~84. There is industry and public recognition of the Digital Maps APIs Market as a distinct product market.

~~82~~85. Even Google Maps itself on its websites categorizes its Maps APIs as a distinct product group, especially in terms of pricing menus and uses. Examples of pricing during the Class Period are \$2 for 1,000 calls to ~~Google Maps'~~Google's Maps Static API (used to ~~display~~link a single map image on a web page) and \$2 for 1,000 calls to ~~Google Maps'~~Google's Maps JavaScript API (used to ~~display~~link an interactive map that a user can move around and manipulate).

~~83~~86. Each of Plaintiffs Dream, Getify, and Sprinter recognize maps APIs as a distinct relevant product market, especially in terms of pricing and uses, and each of Plaintiffs Dream, Getify, and Sprinter do not have reasonable substitutes for maps APIs.

~~84~~87. There are no substitutes that have characteristics and uses that are reasonably interchangeable for the distinct core functionality of maps APIs. For example, non-digital forms of mapping data are not substitutes for Plaintiffs and Class members' use of maps APIs. Plaintiffs and Class members could not practically send a paper map to customers or potential

customers visiting their apps or websites. And directing customers or potential customers to leave Plaintiffs and Class members' apps or websites to visit entirely separate apps or websites to get digital mapping data would defeat the purpose of having the customers or potential customers visit Plaintiffs or the Class members' apps or websites in the initial instances.

8588. The ability to view maps APIs on an app or webpage is critical to the user's experience and to the likelihood of the user's patronage of Plaintiffs and Class members. If the user is required to view the maps APIs on an entirely separate app or website, that user would simply abandon the app or website or stop interacting with it altogether. Routing users to an entirely separate app or website is not a reasonable substitute.

*The Digital Places API Market Is a Relevant Antitrust Product Market*

8689. The geographic component of the Digital Places API Market ~~relevant antitrust product market~~ is throughout the United States, including the states, District of Columbia, and territories.

8790. Places APIs have distinct prices, pricing sensitivities, uses, and qualities, and products without these characteristics are not reasonably interchangeable for places APIs. There are no reasonable substitutes.

8891. Places APIs are used by Plaintiffs and Class members to ~~retrieve~~use and ~~display~~link data about places on a digital map, places often being defined as establishments, geographic locations, or prominent points of interest. Places APIs enable Plaintiffs and Class members to ~~embed, display, or otherwise use~~use or link this data with digital maps on their apps or websites.

8992. Distinct qualities of places APIs include the following: geocoding and reverse geocoding, which convert addresses into geographic latitude and longitude coordinates and the

reverse; geolocation, which returns a location and accuracy radius; address validation; information about places, such as a list of places based on a user's location and search string, specific details about a place (including user reviews), place photos, place autocomplete titles in response to users' searches, and query autocomplete to predict completions of users' text searches; place finders that returns place information from broad search strings; location- and context-specific information about local places in proximity to users' locations; and time zone features. These examples of particular characteristics and uses demonstrate the distinct core functionality of places APIs, for which there are no products that are reasonably interchangeable for the same purposes.

~~90~~93. Although competitors and Google Maps may use different names for the specific APIs that are part of the Digital Places API Market, and those APIs may have sub-features, they are all used for the same ~~purposes~~overarching purpose of retrieving and ~~displaying~~linking data about places on a digital map, and Plaintiffs thus allege them as the Digital Places API Market.

~~91~~94. As examples and for context, Google's types of Places APIs offered during the Class Period are listed below.

~~92~~95. A Geocoding API helps the process of converting addresses into geographic latitude and longitude coordinates, which Plaintiffs and Class members can use to place markers on a map or position a map. Reverse Geocoding is the process of converting geographic latitude and longitude coordinates into a human-readable address. Plaintiffs and Class members can use a Geocoding API to find the address for a given place identification.

~~93~~96. The Geolocation API returns a location and accuracy radius based on information about cell towers and WiFi nodes that the mobile client can detect.



~~94~~97. The Address Validation API accepts an address, identifies the address components, and validates them. It can standardize the address for mailing and find the ~~best-~~known~~best-known~~ latitude and longitude location for it. An Address Validation API can help identify whether an address refers to a real place. If the address does not refer to a real place, it can identify possibly wrong components, enabling correction of them. The Address Validation API provides many features to help process an address: for example, it can separate the address into its individual components and provide component-level validation checks; and it can cleanse, standardizes, and infer missing or incorrect address components.

~~95~~98. Various APIs which can be offered, for example, as an Autocomplete – Per Request API or an Autocomplete + Place Details – Per Session API, can return information about places. Examples of place requests follow: Place Search returns a list of places based on a user’s location and search string; Place Details returns more detailed information about a specific place, including user reviews; Place Photos provides access to place-related photos; Place Autocomplete automatically fills in the name and address of a place as users type; and Query Autocomplete provides a query prediction for text-based geographic searches, returning suggested queries as users type.

~~96~~99. The Place Details API returns information about places.

~~97~~100. The Find Place API takes a text input and returns a place. The input can be any kind of places text data, such as a name, address, or phone number—the request must be a string. A Find Place API enables searching for place information using a variety of categories, including establishments, prominent points of interest, and geographic locations. A user can search for places either by proximity or a text string. A place search returns a list of places along with summary information about each place; additional information is available through a place

details query. A nearby search can also be used to search for places within a specified area. A user can refine a search request by supplying keywords or specifying the type of place being searched for.

~~98~~101. The Place Photos API allows Plaintiffs and Class members to add photographic content to digital map on an app or website. When Plaintiffs and Class members retrieve place information using a place details request, photo references would be returned for relevant photographic content. Find Place, Nearby Search, and Text Search requests can also return photo references per place. Plaintiffs and Class members can use a Place Photos API to access referenced photos and resize images to the optimal size for an app or website.

~~99~~102. The Current Place SDK allows Plaintiffs and Class Members to make digital maps on apps or websites be location-aware and respond contextually to local businesses and other places near a user's device. The apps or website can thus cater to the user's location.

~~100~~103. The Time Zone API enables Plaintiffs and Class members to request the time zone for locations.

~~101~~104. These examples of particular characteristics and uses demonstrate the distinct core functionality of places APIs, for which there are no products that are reasonably interchangeable for the same purposes. Plaintiffs and Class members have no economic substitutes for places APIs. There are no products roughly equivalent for the uses to which places APIs are put.

~~102~~105. Places APIs have distinct pricing and pricing sensitivities.

~~103~~106. There is no cross-elasticity of demand between places APIs and any purported reasonable substitutes (there are none).

~~104~~107. Plaintiffs and Class members would not switch to reasonable alternatives (there are none) in response to price increases. Indeed, the across-the-board, drastic price increases in the middle of 2018 by Google—examples of which are alleged to have reached magnitudes of 1,400%—and corresponding reduction of the value of the monetary credits did not result in Plaintiffs or Class members being able to shift demand to reasonable substitutes for Places APIs because there are no alternatives that have characteristics and uses reasonably interchangeable for the distinct core functionality of Places APIs. Plaintiffs allege drastic price increases over several years, all without Defendants’ dominance in Places APIs slipping—there have been no new competitors over the past several years to challenge Defendants’ dominance, and Defendant’s existing competitors have been unable to make a dent into nor challenge Google Maps’ dominance.

~~105~~108. There is industry and public recognition of the Digital Places API Market as a distinct product market.

~~106~~109. Even Google Maps itself on its websites categorizes Places APIs as a distinct product group, especially in terms of pricing menus and uses. An example of pricing during the Class Period includes \$17 for 1,000 calls for ~~Google Maps’~~Google’s Place Details API (used to ~~request~~link details about an establishment or point of interest).

~~107~~110. Each of Plaintiffs Dream, Getify, and Sprinter recognize Places APIs as a distinct relevant product market, especially in terms of pricing and uses, and each of Plaintiffs Dream, Getify, and Sprinter do not have reasonable substitutes for Places APIs.

~~108~~111. There are no substitutes that have characteristics and uses reasonably interchangeable for the distinct core functionality of places APIs. For example, non-digital forms of places data are not substitutes for Plaintiffs and Class members’ use of places APIs. Plaintiffs

and Class members could not practically set up call-in numbers for customers or potential customers visiting their apps or websites to call Plaintiffs and Class members to orally receive information about the Places—nor would customers or potential customers prefer this option. And directing customers or potential customers to leave Plaintiffs and Class members’ apps or websites to visit entirely separate apps or websites to get information about the places would defeat the purpose of having the customer or potential customers visit Plaintiffs or the Class members’ apps or websites in the initial instances.

~~109~~112. The ability to link and view places APIs on an app or webpage is critical to the user’s experience and to the likelihood of the user’s patronage of Plaintiffs and Class members. If the user is required to view places APIs on an entirely separate and unlinked app or website, that user would simply abandon the app or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app or website is not a reasonable substitute.

*The Digital Routes API Market Is a Relevant Antitrust Product Market*

~~110~~113. The geographic component of the Digital Routes API Market ~~relevant antitrust product market~~ is throughout the United States, including the states, District of Columbia, and territories.

~~111~~114. Routes APIs have distinct prices, pricing sensitivities, uses, and qualities, and products without these characteristics are not reasonably interchangeable for ~~other~~ routes APIs. There are no reasonable substitutes.

~~112~~115. Routes APIs are used by Plaintiffs and Class members to ~~retrieve~~create, use, and ~~display~~link data concerning directions, navigation, turn-by-turn navigation, traffic data, travel distances, travel times, and roads. Routes APIs enable Plaintiffs and Class members to ~~embed, display, or otherwise~~ use and link this data with digital maps on their apps or websites.

~~113~~116. Distinct qualities of Routes APIs include the following: directions and distances between locations and calculations of directions and distances, including for several modes of transportation, such as transit, driving, walking, or cycling; layering directions and distances on top of each other and on top of other tiles on a digital map; travel distances, durations, routes, and times for a matrix of origins and destinations, with recommended routes and different units (such as kilometers or miles); Global Positioning System (“GPS”) coordinates for geometry of roads and to determine speed limits; identification of roads that a particular vehicle was traveling along; and the ~~eloses~~closest roads to users. These examples of particular characteristics and uses demonstrate the distinct core functionality of Routes APIs, for which there are no products that are reasonably interchangeable for the same purposes.

~~114~~117. Although competitors and Google Maps may use different names for the specific APIs that are part of the Digital Routes API Market, and those APIs may have sub-features, they are all used for the same ~~purposes~~overarching purpose of retrieving and ~~displaying~~linking data concerning directions, navigation, turn-by-turn navigation, traffic data, travel distances, travel times, and roads on a digital app or website, and Plaintiffs thus allege them as the Digital Routes API Market.

~~115~~118. As examples and for context, Google’s types of Routes APIs offered during the Class Period are listed below.

~~116~~119. The Directions API returns data concerning directions between locations, calculations of directions, and distances between locations. It is available in several formats, such as a standalone API, as part of other APIs, or for server-side use as part of data libraries. Plaintiffs and Class members can retrieve more than driving directions; in addition, they can

retrieve directions for several modes of transportation, such as transit, driving, walking, or cycling.

~~117~~120. The Directions JavaScript API can layer objects on a digital map that consist of one or more separate items but can be manipulated as a single unit. It is available in several formats, such as a standalone API, as part of other APIs, or for server-side use as part of data libraries. Layers generally reflect collections of objects that add on top of a digital map to designate a common association. The presentation of objects within layers can be rendered with constituent items into one object (typically a tile overlay) and displayed as a map's viewpoint changes. Layers may also alter the presentation layer of the digital map itself, slightly altering the base tiles in a fashion consistent with the layer.

~~118~~121. The Distance Matrix API and Distance Matrix JavaScript provides travel distance and times for a matrix of origins and destinations and consists of rows containing duration and distance values for each pair. It is available in several formats, such as a standalone API, as part of other APIs, or for server-side use as part of data libraries. Data is returned based on the recommended route between start and end points. Plaintiffs and Class members can request distance data for different travel modes, request distance data in different units (such as kilometers or miles),~~;~~ and estimate travel time in traffic. A Distance Matrix API can be used when a solution requires distance and travel time between a large list of origin-destination points.

~~119~~122. The Roads API allows Plaintiffs and Class members to map GPS coordinates to the geometry of a road and determine speed limits along road segments.

~~120~~123. The Snap to Roads API identifies the roads a vehicle was traveling along and provides additional metadata about those roads, such as speed limits.

~~121~~124. The Nearest Roads API takes up to 100 independent coordinates and returns the closest road segment for each point. The points passed do not need to be part of a continuous path.

~~122~~125. These examples of particular characteristics and uses demonstrate the distinct core functionality of routes APIs, for which there are no products that are reasonably interchangeable for the same purpose. Plaintiffs and Class members have no economic substitutes for routes APIs. There are no products roughly equivalent for the uses to which routes APIs are put.

~~123~~126. Routes APIs have distinct pricing and pricing sensitivities.

~~124~~127. There is no cross-elasticity of demand between routes APIs and any purported reasonable substitutes (there are none).

~~125~~128. Plaintiffs and Class members would not switch to reasonable alternatives (there are none) in response to price increases. Indeed, the across-the-board, drastic price increases in the middle of 2018 by Google Maps—examples of which are alleged to have reached magnitudes of 1,400%—and corresponding reduction of the value of the monetary credits did not result in Plaintiffs or Class members being able to shift demand to reasonable substitutes for routes APIs because there are no alternatives that have characteristics and uses reasonably interchangeable for the distinct core functionality of routes APIs. Plaintiffs allege drastic price increases over several years, all without Defendants’ dominance in routes APIs slipping—there have been no new competitors over the past several years to challenge Defendants’ dominance, and Defendant’s existing competitors have been unable to make a dent into nor challenge Google Maps’ dominance.

~~126~~129. There is industry and public recognition of the Digital Routes API Market as a distinct product market.

~~127~~130. Even Google Maps itself on its websites categorizes Routes APIs as a distinct product group, especially in terms of pricing menus and uses. An example of pricing includes \$5 for 1,000 calls on Google Maps' Routes Directions API (used to receive and link directions for different transportation modes).

~~128~~131. Each of Plaintiffs Dream, Getify, and Sprinter recognize Routes APIs as a distinct relevant product ~~group~~market, especially in terms of pricing and uses, and each of Plaintiffs Dream, Getify, and Sprinter do not have reasonable substitutes for Routes APIs.

~~129~~132. There are no substitutes that have characteristics and uses that are reasonably interchangeable for the distinct core functionality of routes APIs. For example, non-digital forms of routes data are not substitutes for Plaintiffs and Class members' use of Routes APIs. Plaintiffs and Class members could not practically send a paper map to customers or potential customers visiting their apps or websites. Plaintiffs and Class members could not practically set up call-in numbers for customers or potential customers visiting their apps or websites to call Plaintiffs and Class members to orally receive routing information—nor would customers or potential customers prefer this option. And directing customers or potential customers to leave Plaintiffs and Class members' apps or websites to visit entirely separate and unlinked apps or websites to get digital routing data would defeat the purpose of having the customers or potential customers visit Plaintiffs or the Class members' apps or websites in the initial instances.



C. ~~Competitive~~ The Non-Competitive Landscape

~~130~~133. Competitors exist in the ~~digital-mapping product markets, although~~ Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, but none are able to meaningfully compete with Google’s products due to Google’s anticompetitive acts.

~~131~~134. For personal navigation, individual consumers can search for digital-mapping, traffic, navigational tools, and places information either through a standalone~~;~~ product that licenses the underlying data, such as MapQuest, Bing Maps, or Yellowpages.com (owned by Thryv Holdings, Inc.),; or through a vertically integrated provider, such as Google Maps or Waze. This independent segment is referred to as “turn-by-turn navigation.”

~~132~~135. Business-facing providers of maps APIs, ~~routes~~places APIs, and ~~places~~routes APIs sell them or otherwise provide them in exchange for monetary credits—or some even provide them with no ~~out-of-pocket~~out-of-pocket cost, but make money from data collection or advertising—to the direct business users, such as Plaintiffs and Class members; ~~these maps APIs, places APIs, and routes APIs transactions.~~ Transacting between business-facing providers (for example, Google Maps) and the direct customers (Plaintiffs and Class members) are referred to as “business-to-business.”

~~133~~136. The distinction between “turn-by-turn navigation” and “business-to-business” was referred to and supported by the House Antitrust Report. For example:

Google Maps is the *dominant provider* of mapping data and turn-by-turn navigation services. The company declined to provide the Committee with information about the market share captured by Google Maps. ... According to a third-party estimate, however, Google Maps combined with Waze captures *81% of the market for* ~~turn-by-turn~~turn-by-turn navigation services.<sup>2</sup>~~...~~<sup>4</sup> ... One

<sup>2</sup> ~~MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23, 2019) (on file with the House Antitrust Subcommittee) (emphasis added).~~

<sup>4</sup> MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23,

market participant, meanwhile, estimated that *Google Maps API captures over 90% of the business-to-business market*.<sup>35</sup>

137. A reasonable interpretation of this language—indeed, its express language—in the House Antitrust Report is that Google Maps has monopoly power over the Digital Maps API Market: “Google Maps API captures over 90% of the business-to-business market.” That the House Antitrust Report relied on a confidential source who is a market participant to support the over-90% market-share figure does not discount the probative value that this offers to Plaintiffs and Class members’ claims. Quite the opposite: it is reasonable to allege that the House Antitrust Subcommittee conducted a thorough investigation and would not have included such a point in the House Antitrust Report without sufficient support. That this confidential source is a market participant adds support; indeed, retained experts are often market participants.

~~134~~138. In connection with the business-to-business segment, Plaintiffs and Class members often seek to combine ~~together (or “layer”)~~, use, or link products in the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market to interact with or display with each other on a screen, app, or website. This use is consistent for each of Plaintiffs Dream, Getify, and Sprinter.

~~135~~139. Plaintiffs and Class members do not purchase or expend monetary credits for Google’s Maps APIs, Places APIs, or Routes API, in order to use those products on Google Maps or Defendants’ own property or platforms. Instead, Plaintiffs and Class members purchase or expend monetary credits for ~~Google Maps’~~Google’s Maps APIs, Places APIs, and Routes

DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23, 2019) (on file with the House Antitrust Subcommittee) (emphasis added).

<sup>35</sup> House Antitrust Report, at 234 & n. 1,409-410 (citing Submission from Source 564, to House Antitrust Subcommittee, 2 (Nov. 13, 2019) (on file with the House Antitrust Subcommittee)) (emphasis added).

APIs for use on their own property, outside of Defendants' own property, apps, websites, or platforms. The anticompetitive practices reach and harm Plaintiffs and Class members on their own property, apps, websites, and other operations—not on Google Maps nor Defendants' own property, apps, websites, or platforms. This is consistent for each of Plaintiffs Dream, Getify, and Sprinter and Class members.

~~136~~140. In terms of apps or websites, Plaintiffs and Class members purchase or expend monetary credits for Google's Maps APIs, Places APIs, or Routes APIs, all in order to use or link them on one app or website.

~~137~~141. There is sufficient demand from Plaintiffs and Class members to purchase or expend monetary credits for ~~each of maps~~ Google's Maps APIs, and places APIs, or routes APIs from competitors of Google (indeed, even to use them for free from competitors other than Google Maps), in order to ~~combine and~~ use and link them together ~~maps APIs, places APIs, and routes APIs~~ from the different competitors on one digital screen on one app or website.

~~138~~142. But despite the market demand for such product ~~combinations~~ use or linking, Defendants' anticompetitive schemes render it infeasible from an economic perspective—and forbidden from a contractual perspective—for Plaintiffs and Class members to purchase or expend monetary credits for ~~any of~~ Google's Maps APIs, ~~Places APIs, and Routes APIs,~~ and use and link a competitors' ~~maps APIs, places APIs, and~~ or routes APIs. Each of Plaintiffs Dream, Getify, and Sprinter have been forced to use only Google's Maps APIs, Places APIs, or Routes APIs—to the exclusion of competitors' maps APIs, places APIs, or routes APIs.

~~139~~143. Any argument that Plaintiffs or Class members are free to create one digital map using only Google's Maps APIs, Places APIs, and Routes APIs and then create an entirely

separate and unlinked digital map using only competitors' maps APIs, places APIs, and routes APIs contradicts economic reality. This is consistent for Plaintiffs Dream, Getify, and Sprinter.

~~140~~144. It does not make economic sense for Plaintiffs and Class members to devote money, credits, time, effort, or digital real estate to (i) ~~display~~link on one app, on one webpage, on one website, or on one other type of digital display or screen for Plaintiffs and Class members' customers or potential customers to view a digital map created from purchased or monetary-credit expended Maps APIs, ~~Places APIs, or Routes APIs~~ from Google Maps, and then *also* (ii) ~~display maps APIs, use~~ places APIs, or routes APIs from competitors on an entirely separate and unlinked app, ~~separate~~ webpage, ~~separate~~ website, or separate and unlinked type of digital display or screen for Plaintiffs and Class members' customers or potential customers to view. In addition to additional developer time and other costs, most practical uses of such combinations require them to be ~~displayed near each other~~linked together. For instance, navigational directions would not be helpful to users, if ~~displayed~~used in a separate app unlinked from a map itself. This limitation is consistent for Plaintiffs Dream, Getify, and Sprinter.

~~141~~. The ability to view maps APIs, places APIs, and routes APIs together on one digital screen or display on an app or website is critical to the user's experience and to the likelihood of the user's patronage of Plaintiffs and Class members. If the user is required to view the maps APIs, places APIs, and routes APIs on entirely separate and unlinked screens, that user would simply abandon the app or website or stop interacting with it altogether. Routing users to a separate and unlinked app, website, or digital screen is not a reasonable substitute.

~~142~~145. Further, any argument that Plaintiffs and Class members can purchase one set of tying and tied products (~~the tying and tied products are further described below~~) from Google and a separate, unlinked set of tying and tied products from a competitor—which again, makes ~~neither~~ economic nor practical sense for Plaintiffs and Class members—and that this is a

defense to tying claims runs afoul of tying law under federal and state antitrust laws, since such an argument would mandate that tying claims can only be sustained where a defendant has 100% market share of the tying product and is the only competitor in the tying product.

~~143~~146. If this is a defense, there would rarely ever be a cognizable tying claim because most independent sets of tying and tied products would normally be permitted to be bought or used separately from separate competitors. Defendants tying two separate products together but purportedly allowing plaintiffs to purchase the tying and tied products from competitors is not a defense to a tying claim. The antitrust violation occurs when plaintiffs are alleged to have been forced to purchase or use the tied product or alleged to have been forced to not purchase nor use a competitor's tied product, as each of Plaintiffs Dream, Getify, and Sprinter experienced.

~~144~~147. But Defendants' anticompetitive actions alleged herein (for example, negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization)) short-circuit the normally competitive process, causing competitive harm to Plaintiffs and Class members, to indirect users of Plaintiffs and Class members' digital property, and to competition generally.

#### **D. Competitors**

~~145~~148. There are generally two sets of customers of Google's Maps APIs, Places APIs, and Routes APIs. First are the direct customers, which are represented by Plaintiffs and the Class. These are typically app or website developers or other types of businesses that buy or expend monetary credits for Google's Maps APIs, Routes APIs, and Places APIs directly from ~~businesses that supply Google's Maps APIs, Places APIs, and Routes APIs~~Google, in order for them (such as Plaintiffs and Class members) to create, use, and ~~display~~link digital maps on their

own property, such as apps, websites, or back-office operations. Second are the indirect consumers who view the digital maps on the direct customers' apps or websites.

~~146~~149. Generally, the more robust a product within Google's Maps APIs, Places APIs, or Routes APIs, the more they cost. During the Class Period, desktop-based pulls and ~~more-~~advanced~~more-advanced~~ functions, such as current-location tracking, directions, route-mapping search, speed limits, or street view, can go a la carte for as much as \$32 per 1,000 views. All of this affects the features that app or website developers will choose to implement and the overall impression that their end users will have when considering their app, website, products, or service against competitors.

~~147. As further alleged below, the~~150. The monopolistic provider ~~of maps APIs, places APIs, and routes APIs~~in the Digital Maps API Market is Google. This allegation is based, in part, on the House Antitrust Report's findings that Google captures over 90% market share of the directly relevant ~~business-to-business~~business-to-business transacting in maps APIs and that Google and Google-owned Waze together capture over 81% market share of the indirectly relevant turn-by-turn navigation usage. Google Maps has monopoly power in ~~each of~~ the Digital Maps ~~API Market, the Digital Places API Market, and the Digital Routes~~ API Market, including direct use of monopoly power.

~~148~~151. There are competitors to Google Maps that can offer maps ~~APIs~~APIS, places APIs, and routes APIs to Plaintiffs and Class members. These competitors recognize the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market as separate relevant products markets, offer the various products individually, and, unlike Google Maps, permit Plaintiffs and Class members to use their maps APIs, places APIs, and routes APIs while also using maps APIs, places APIs, and routes APIs from competitors to be ~~used~~linked and

integrated into one digital map to be created and displayed on one app, website, webpage, or other type of digital display or screen.

~~149~~152. But because Defendants have cut off the air supply of competitors with the anticompetitive schemes alleged herein, these competitors have been strangled out of competing effectively. Based on information and belief from researching the House Antitrust Report, the industry, ~~analyst~~analysts' reports, and competitors' publicly available statements ~~(and as more fully alleged below)~~, the competitors to Google Maps in the Digital Maps API Market combined have a weak and miniscule market share, compared to Google Maps' more than 90% market share.

~~150~~153. Defendants' Terms of Service, coercive enforcement, and policies are the reasons that these competitors have negligible market share. Competitors stand ready to compete, but for Defendants' anticompetitive activities.

~~151. Competitors include, but are not limited to,~~

- 154. Competitors include the following, without limitation: Mapbox (which has offered 50,000 free map loads per month during the Class Period);
- OpenStreetMap; 51Degrees; Bing; MapQuest; • ~~OpenStreetMap;~~
- ~~51Degrees;~~
- ~~Bing;~~
- ~~MapQuest;~~
- Apple Maps;
- Comtech Telecommunications Corp.;
- Telenav Inc. ("Telenav"); • ~~Telenav Inc. ("Telenav");~~
- The United States Geological Survey ("USGS," which provides some digital-mapping APIS); HERE Technologies ("HERE") (which has offered an extremely generous free model of 250,000 transactions per month during the Class Period);

- TomTom (which has offered 2,500 free daily transactions during the Class Period);
- Esri (which has offered a general free model of 1,000,000 transactions per month during the Class Period); and
- Bing Maps.

~~152~~155. Some of these providers operate in particularly specialized markets. For example, HERE and TomTom primarily serve automotive customers; Esri provides desktop Geographic Information System (“GIS”) software used by governments and spatial analysts.

156. The combined market share of these competitors in the Digital Maps API Market is dwindling and anemic and pales in comparison to Google Maps’ above-90% market share.

157. None of these competitors have made a dent in Google Maps’ above-90% market share in the Digital Maps API Market, even despite Google’s alleged direct demonstrations of market power for years (as alleged below).

~~153~~158. Simply as one example of a competitor that offers the market ~~a~~ high-quality ~~product~~places APIs and routes APIs, Mapbox was founded in 2010 to supply non-profit environmental and humanitarian organizations with ~~map~~digital-mapping data and analysis. It is an open-source mapping platform. Mapbox provides ~~a full suite of mapping-related APIs, including, without limitation, maps APIs,~~ places APIs, and routes APIs. Although Mapbox’s digital-mapping APIs are currently not free, it stays true to its open-source origins, releasing code and contributing to numerous mapping libraries and applications, which in turn allows developers to contribute to and improve Mapbox’s ~~maps APIs,~~ places APIs, and routes APIs. Mapbox releases its code and encourages the digital-mapping community to inspect and improve it. It supports a community of volunteer mappers, who often provide fresh updates, including fast-changing ~~location~~ data, to Mapbox’s ~~maps APIs,~~ places APIs, and routes APIs. Mapbox



offers credits, and its prices above credits are significantly more affordable than Google’s prices for its ~~Maps APIs~~, Places APIs, and Routes APIs. Mapbox’s quality of ~~maps APIs~~, places APIs, and routes APIs match—and even have advantages over—Google’s ~~Maps APIs~~, Places APIs, and Routes APIs. Indeed, customer reviews indicate that Mapbox even provides more customizability than Google Maps.

~~154~~<sup>159</sup>. As one other example of a competitor’s benefits to the market, OpenStreetMap is an open-source provider that is free for its business-to-business customers. It is a ~~community-~~<sup>powered</sup>community-powered project that supplies digital-mapping data. Being an open-source map, it is completely free to use, yet maintains a high level of accuracy and detail thanks to the efforts of local map enthusiasts and engineers who populate OpenStreetMap with data and support it. OpenStreetMap’s quality is high enough that Mapbox uses it as support for Mapbox’s digital-mapping APIs.

~~155~~<sup>160</sup>. Since 2013, there has been no meaningful competitor that has entered the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs.

**E. House Subcommittee Report Supports Allegations of Google’s Market Power and Antitrust Misconduct**

~~156~~<sup>161</sup>. The 450-page House Antitrust Report, which Plaintiffs submitted fully in this Action on August 30, 2022,<sup>46</sup> resulted from a bipartisan investigation into “the state of competition online” that spanned seven hearings and was based on a record ~~including~~<sup>that</sup>included over 1.13 million documents from Defendants (and over 1.28 million documents in total), interviews, roundtables, consultations, and testimony from target technology companies (including from Defendants’ highest-level executives), former employees, antitrust experts

<sup>46</sup> ECF No. 35-1 (hereinafter, “House Antitrust Report”).

across the political spectrum, market participants, industry participants, government witnesses, regulators, federal antitrust agencies, subject-matter experts, academics, public-interest-group representatives, antitrust law professors, and antitrust lawyers.<sup>57</sup>

~~157~~162. Although the target companies that ~~are~~were the focus of the House Antitrust Report, which were called “dominant platforms” and includes Google, provided substantial information to the House Antitrust Subcommittee directly, the companies (including Google) “declined to produce certain critical information and crucial documents” requested, which were apparently withheld because of the companies’ claimed protections under common law privilege and “documents that were produced to antitrust authorities in ongoing investigations, or that related to the subject matter of these ongoing investigations.”<sup>68</sup>

~~158~~163. As such, it is likely that additional, crucial information concerning the allegations herein are within Defendants’ possession but were not produced to the House Antitrust Subcommittee, which could further support the findings in the House Antitrust Report.<sup>79</sup>

#### *Monetary Credits*

~~159~~164. Prior to 2018, Google Maps offered meaningful amounts of monetary credits to lure Class members into building their apps, websites, or other digital property with Google’s Maps APIs, Routes APIs, and Places APIs.

~~160~~165. However, around May 2018 and continuing thereafter, Google introduced a single “pay-as-you-go” pricing plan for its Maps APIs, Routes APIs, and Places APIs.

<sup>57</sup> See House Antitrust Report, at 6, 8, 10, 22.

<sup>68</sup> See *id.*, at 8, 10.

<sup>79</sup> No discovery has commenced in this Action.

~~161~~166. Prices soared across Google’s Maps APIs, Places APIs, and Routes APIs. For example, Google drove up the price for its Dynamic Maps API from \$0.50 to \$7.00 per 1,000 uses of its APIs (or “calls” to the API).

~~162~~167. With the significantly escalated prices across the board for Google’s Maps APIs, Places APIs, and Routes APIs, the value of the monetary credits plummeted because they would be expended for relatively far fewer API calls, in addition to the dramatic decrease in the monthly threshold. For example, this shift reduced the number of ~~free-monetary-credit~~monetary credits that could be expended on Dynamic Maps API calls from 25,000 per day to around 930 per day.

~~163~~168. Developers have reported to the House Antitrust Subcommittee that ever since Google Maps enforced these unexpected, drastic pricing changes, the pricing change amounted to increases of 1,400% in many instances.<sup>~~8~~10</sup>

~~164~~169. One developer stated that Google instituted this price hike after “gaining dominance”; since becoming a Google Maps customer, the market participant’s costs “have increased over 20x[.]”<sup>~~9~~11</sup>

~~165~~170. Another developer stated that the 2018 pricing change “took our bill from \$90/month in October to \$20,000/month in December.”<sup>~~10~~12</sup>

~~166~~171. Several developers expressed their frustrations to the House Antitrust Subcommittee, noting that Google Maps’ decision to hike prices so sharply and without significant notice underscored its power to set the terms of commerce.

<sup>~~8~~10</sup> House Antitrust Report, at 239-40.

<sup>~~9~~11</sup> House Antitrust Report, at 240.

<sup>~~10~~12</sup> *Id.*

~~167~~172. Given Google's monopolistic position (or in the alternative and at the least, sufficient market and economic power) in Maps APIs, ~~Places APIs, and Routes APIs~~, the adverse effects on competition in ~~these~~all of the relevant antitrust products markets as a result of the alleged anticompetitive schemes—negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization)—have been more than substantial throughout the U.S.

~~168~~173. For context, Defendants do not publicly disclose specific financial metrics for Google Maps. But Defendants and analysts have reported throughout the Class Period that Google Maps has more than a billion users per month. Experienced analysts have estimated that Google Maps' annual revenues as of late 2019 have ranged between \$2.95 billion to 4.3 billion, projections for 2020 annual revenue were \$4.8 billion, projections during the Class Period for annual revenue reached \$9 billion, and projections for 2023 annual revenues ~~reach~~reached approximately \$11 billion. Evaluated as a standalone business, Google Maps has been estimated by analysts and a bank to have revenues between \$50 billion and \$61.5 billion during the Class Period. A material component of these annual revenues was generated through the anticompetitive practices alleged herein. A substantial volume of commerce throughout the U.S. is alleged to have been adversely affected. The alleged anticompetitive schemes—negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization)—have caused a material effect on commerce throughout the U.S. Further, despite having flexed direct monopoly power (as alleged below) for several years, Google Maps' growth and financial performance under these metrics have only increased, demonstrating the inability of competitors to temper Google's anticompetitive actions.

*Google's Use of Customer Data Further Cements its Monopoly Power*

~~169~~<sup>174</sup>. As the House Antitrust Report put it, market participants pay twice for Google's Maps APIs, Places APIs, or Routes APIs: paying first in data, and second in direct payment. This finding is particularly apt because Defendants benefit greatly from the stream of information that aids their databases. For example, as of late 2019, Google Maps users have contributed more than 20 million pieces of information every day, which is more than 200 contributions every second.

~~170~~<sup>175</sup>. According to the House Antitrust Report, citing Professors Dirk Bergemann, Alessandro Bonatti, and Tan Gan, in a paper published in September 2019, entitled "The Economics of Social Data," recent economic evidence indicates that economies of scale achieved through data collection allow platforms to get more out of users than users get out of platforms.

~~171~~<sup>176</sup>. Users provide valuable data, including, without limitation, data about other users' behavior in addition to their own data, in exchange for products, services, or tools, even purportedly free products, services, or tools.

~~172~~<sup>177</sup>. The House Antitrust Report, citing Professors Bergemann, Bonatti, and Gan, explained that an example is a user's location history using Google Maps, which reveals valuable and sensitive information about others as well, such as traffic patterns and other data. According to ~~Professors Bergemann, Bonatti, and Gan~~<sup>these professors</sup>, the creation of this data externality means that for Google, for example, the cost of acquiring such data can be substantially below the value of the information to the platform. Regardless of whether the products are purportedly free to users, the data gathered by Google from such users may exceed

the economic value to users.<sup>++13</sup>

<sup>++13</sup> House Antitrust Report, at 45-46 & n. 162-64 (citing Dirk Bergemann, Alessandro Bonatti & Tan Gan, *The Economics of Social Data* (Cowles Foundation Discussion Paper No. 2203R, Sept.

<sup>173</sup>178. The House Antitrust Report explained how location data, which is data that Google Maps provides to Defendants, is critical to Defendants' business:

[Google's offerings] *provides Google with a trove of user data, reinforcing its dominance across markets and driving greater monetization through online ads. Through linking these services together, Google increasingly functions as an ecosystem of interlocking monopolies.* <sup>142</sup>14

\* \* \*

The Subcommittee's investigation also revealed that Android gives Google unparalleled access to data on its users and developers. This includes information that Google can monetize through its ad business, as well as strategic intelligence that lets Google track emerging competitors and general business trends.

Android's dominance in the mobile operating system market enables it to extensively surveil its users. This surveillance is partly enabled through Google's technology. In key ways Google also uses its dominance and its integration across markets to increase the number of touchpoints from which it is constantly mining user data.

\* \* \*

Combined with location data, which Android also extensively collects, Google can build sophisticated user profiles reflecting a person's demographic, where they are, and where they go, as well as which apps they use at what time and for how long. <sup>143</sup>... These intimate user profiles, spanning billions of people, are a key source of Google's advantage in its ad business. In this way, Android's location data feeds into Google's dominance in ads. <sup>143</sup>15

\* \* \*

Google now monetizes both Waze and Google Maps through selling ads. In 2013 Google introduced a limited form of maps advertising, and in recent years it has expanded the program, allowing local businesses to purchase advertising on maps to maximize foot traffic. <sup>144</sup>16

Tan Gan, *The Economics of Social Data* (Cowles Foundation Discussion Paper No. 2203R, Sept. 2019), <https://ssrn.com/abstract=3459796> <https://ssrn.com/abstract=3459796>) and Erik Brynjolfsson & Avinash Collis, *How Should We Measure the Digital Economy?*, HARV. BUS. REV. (Nov.–Dec. 2019), <https://hbr.org/2019/11/how-should-we-measure-the-digital-economy> <https://hbr.org/2019/11/how-should-we-measure-the-digital-economy>).

<sup>142</sup>14 House Antitrust Report, at 15.

<sup>143</sup>15 House Antitrust Report, at 217-18.

<sup>144</sup>16 *Id.* at 233, n. 1,402 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS

\* \* \*

One market participant stated that “Google has used Waze as an ads guinea pig,” noting that Waze has released efficacy reports of location-tailored ads, information that seems to have informed Google Maps’ recent expansion of advertising.<sup>1517</sup>

\* \* \*

In effect, Google makes market participants pay twice to access Google Maps—first by giving Google their valuable usage data and then again by paying Google’s volume-based fees for API calls.<sup>1618</sup>

<sup>174</sup>179. Professor Fiona M. Scott Morton, who is the Theodore Nierenberg Professor of Economics at the Yale University School of Management, and David C. Dinielli, who is a Senior Advisor of Beneficial Technology at the Omidyar Network, in May 2020 published a report entitled “Roadmap for a Digital Advertising Monopolization Case Against Google,”<sup>1719</sup> in which they described how data collected, in part, through Google Maps, fuels Defendants’ revenues and advertising:

Google built a dataset for its ad tech services that utilized the user data from its search engine and other customer-facing properties (Google Maps, Gmail, etc.) to give itself a superior ability to “target” ads to the right viewers.<sup>1820</sup>

\* \* \*

Third, Google also owns multiple additional properties that offer supply for display ads through the ad tech stack, including Google News, Google Maps, and Google Play.<sup>1921</sup>

MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY ~~10-11~~10-11 (Sept. 23, 2019)) (on file with the House Antitrust Subcommittee).

<sup>1517</sup> House Antitrust Report, at 239.

<sup>1618</sup> *Id.* at 240.

<sup>17</sup>~~<https://publicknowledge.org/policy/roadmap-for-a-digital-advertising-monopolization-case-against-google/>~~<sup>19</sup>

<https://publicknowledge.org/policy/roadmap-for-a-digital-advertising-monopolization-case-against-google/>.

<sup>1820</sup> *Id.* at 1-2.

<sup>1921</sup> *Id.* at 5.

\* \* \*

The CMA concluded that Google has nearly insurmountable advantages in access to location data, due to the location information it receives from the Android operating system, Google search, and other applications such as Google Maps and Waze, a driving direction application Google purchased at a nascent stage.<sup>2022</sup>

\* \* \*

Google’s vertical integration strategy is closely related to its data gathering strategy. First, Google offers an entire family of products—everything from Gmail and Google Maps to the Google Calendar, Google Chrome, Android mobile operating system and the search engine—that gather valuable personal data about its users. Second, the products across the ad stack further collect data on consumer activities that the company then integrates to maximize the effectiveness and precision of ad targeting and attribution and thereby the value of the ads. The CMA Report raises the criticism that these methods of data collection do not represent competition on the merits. For example, although Google has said that it would not collect data from its family of products to advantage itself in the digital advertising market, it plainly does, according both to the CMA and to public sources.<sup>2423</sup>

\* \* \*

Google is the platform with the largest dataset collected from its leading consumer-facing services such as YouTube, Google Maps, Gmail, Android, Google Chrome and from partner sites using Google pixel tags, analytical and advertising services. A Google internal document recognizes this advantage saying that “Google has more data, of more types, from more sources than anyone else.”<sup>2224</sup>

<sup>175</sup><sup>180</sup>. Professor Morton and Mr. Dinielli in June 2020 published a report entitled “Roadmap for a Monopolization Case Against Google Regarding the Search Market,”<sup>2325</sup> in which they echoed how crucial data that Defendants access through Google Maps users is to the revenues and advertising:

<sup>2022</sup> *Id.* at 15.

<sup>2123</sup> *Id.* at 20.

<sup>2224</sup> *Id.* at 20 n. 80.

<sup>23</sup> ~~<https://omidyar.com/wp-content/uploads/2020/09/Roadmap-for-a-Monopolization-Case-Against-Google-Regarding-the-Search-Market.pdf>~~<sup>25</sup>  
<https://omidyar.com/wp-content/uploads/2020/09/Roadmap-for-a-Monopolization-Case-Against-Google-Regarding-the-Search-Market.pdf>.



Google has access to location data (from the Android Operating System, Google Maps, and other apps)—a key entry barrier for advertising ~~---~~... Location information also is critical to Google’s ability to serve well-targeted search ads and charge high prices for those ads. Whereas demographic and other group membership information has particular value in display advertising (the hypothetical landscaping company trying to grow its brand would rather target people who own homes with yards than people who live in studio apartments), precise, real-time location information has particular value in connection with search advertising. ... A local donut shop, no matter how good its donuts, ideally wants to serve ads to people who are (a) hungry for donuts (as evidenced by, for example, a search for “donut shops”); and (b) within only a short distance from the shop at the time they are hungry for donuts. Knowing the precise location of the potential customer at the time she searches for “donuts” is far more valuable than knowing where she lives or where she was yesterday. It also is more valuable than knowing general demographic data such as whether she owns a home or votes Republican—the sort of information that might be valuable in a display campaign. Google has a tremendous advantage when it comes to location information. ~~---~~... Microsoft suggested that accessing at-scale location data from user devices is a critical input to providing relevant, localized results. It indicated its belief that Google has unique advantages in this area, due to the location data that it receives from the Android operating system and the location data it receives when users access Google Search or other apps like Google Maps/Waze.<sup>2426</sup>

~~176. The House Antitrust Report even documented how Google’s monopoly and lack of competition allowed it to skimp on quality control for listings, resulting in harm to consumers and profit to Google from such paid listings. The report even documented the story of a “67-year-old woman” who had “contacted a local home repair service she found through Google,” only for a fake repairman to arrive who overcharged the woman and made her fear for her life.<sup>25</sup>~~

~~177. The Antitrust House Subcommittee cited more details from a *Wall Street Journal* article dated June 20, 2019, by Rob Copeland and Katherine Bindley, entitled “Millions of Business Listings on Google Maps Are Fake—and Google Profits[.]” The article reported the following:~~

<sup>2426</sup> Id. at 18-19, n. 65.

<sup>25</sup> ~~See House Antitrust Report, at 243-45 & n. 1,486.~~

~~Yet Google Maps, triggered by such Google queries as the one Ms. Carter made, is overrun with millions of false business addresses and fake names, according to advertisers, search experts and current and former Google employees.~~

~~\*\*\*~~

~~Three years later, Google still can't seem to stop the proliferation of fictional business listings and aggressive con artists on its search engine. The seams are profitable for nearly everyone involved, Google included. Consumers and legitimate businesses end up the losers.~~

~~\*\*\*~~

~~Google handles more than 90% of the world's online search queries, fueling \$116 billion in advertising revenue last year. In recent years, it has extended that dominance to local search queries, emerging as the go-to source on everything from late-night food deliveries to best neighborhood plumbers.~~

~~\*\*\*~~

~~... Google Maps in recent months has packed more ads onto its search queries. It is central to Google parent [Alphabet's] hope to recharge a cresting digital advertising operation.~~

~~\*\*\*~~

~~Google's failure to eliminate phony listings puts legitimate businesses at the risk of threats and blackmail by competitors or con artists.~~

~~\*\*\*~~

~~Prices in business categories that Google has identified as ripe for ad fraud—specialized attorneys, for instance—have risen more than 50% in the past two years. Some law firms pay more than \$1,000 for every customer who clicks on their website from a Google search.”~~

~~178~~181. Google produced a document entitled “Google product plan,” which is on the House Antitrust Subcommittee’s website, with a starting BATES number of ~~GOOG-HJC-03119814~~.<sup>26</sup>GOOG-HJC03119814.<sup>27</sup> At the page GOOG-HJC-03119820-21, in a bulleted section entitled “What should be our strategy for acquiring local data from merchants?”, the document outlines at a high-level Defendants’ attempts to get local data from merchants ranging

<sup>26</sup>~~<https://judiciary.house.gov/online-platforms-and-market-power/>.~~

<sup>27</sup><https://judiciary.house.gov/online-platforms-and-market-power/>.

from large to small, in part through a proposed “link similar to Add/Edit Your Business on <http://maps.google.com/>.”<http://maps.google.com/>.”

182. Google Maps collects, receives, uses, and maintains data from Plaintiffs and the Class and even their customers, including, without limitation, search terms, IP addresses, and latitude and longitude coordinates.

~~179~~183. Data that Defendants collect from Google Maps users is combined with data that Defendants use in creating digital data profiles of users, which Defendants then monetize, in part through advertisers purchasing such profiles from Defendants to learn about users’ digital habits or for Defendants to create targeted advertisements for third-party advertisers.

~~180~~184. Google’s Ad Manager (“GAM”) is a tool that helps websites seeking to sell advertising space to find businesses wanting to place advertisements on those websites. Google uses GAM both to find purchasers for advertising space and to sell advertising space to advertising exchanges.

~~181~~185. Google also operates its own advertising exchange, which is called Google Ad Exchange (“GAE”), and Google charges businesses fees when they purchase advertising space through GAE. A more-fulsome set of user data that Google compiles, in part through Google Maps, helps its operations through both GAM and GAE.

~~182~~186. For example, GAM is set up to automatically retarget a user based on information that Google has previously collected, including, without limitation, geolocation data and data retrieved from Google Maps that is stored in Google’s servers and libraries as user location and other information. Google continues to track and target the same user across the Internet, and the user’s data profile is used in concurrent retargeting of ads by matching a user’s browsing data with other user data. Another example is an X-Client-Data Header, which is an

identifier that when combined with an IP address and user-agent data, uniquely identifies every download version of the Google Chrome browser. The X-Client-Data Header is sent from Chrome to Google every time users exchange an Internet communication, including, without limitation, when users use Google Maps.

<sup>183</sup>187. “Because Google’s monopoly in online search has furnished it with a trove of data, as well as a robust index, its place search feature is also seen by many market participants effectively as a must-have. One market participant that has lost business partnerships due to Google’s coercive restrictions stated that Google is ‘using access to its dominant search products as leverage to intimidate businesses out of working with other map providers.’ . . . He noted that Google’s conduct now threatens his firm’s survival, saying, ‘This is existential for us.’”<sup>27</sup>28

<sup>184</sup>188. One app developer noted to the House Antitrust Subcommittee that “Google’s control over what now serves as a key mapping technology has allowed Google to call all the shots.”<sup>28</sup>29 The developer said that “[w]e license Google Maps and it’s essentially a contract of adhesion. It’s full of restrictions and we aren’t able to negotiate any changes.”<sup>29</sup>30 And the developer added that although it explored alternative mapping providers, who “still value [them] and want to know how they can accommodate us,” with Google, “we just have to comply with all their restrictions.”<sup>30</sup>31

~~185: According to the House Antitrust Report, citing Professors Dirk Bergemann, Alessandro Bonatti, and Tan Gan, in a paper published in September 2019, entitled “The Economics of Social Data,” recent economic evidence indicates that economies of scale achieved through data collection allow platforms to get more out of users than users get out of~~

<sup>27</sup>28 House Antitrust Report, at 241-242, n. 1,469-1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>28</sup>29 *Id.* at 234.

<sup>29</sup>30 *Id.*

<sup>30</sup>31 *Id.*

~~platforms. Users provide valuable data, including, without limitation, data about other users' behavior in addition to their own data, in exchange for products, services, or tools, even purportedly free products, services, or tools. The House Antitrust Report, citing Professors Bergemann, Bonatti, and Gan, stated that an example is a user's location history using Google Maps, which reveals valuable and sensitive information about others as well, such as traffic patterns and other data. According to Professors Bergemann, Bonatti, and Gan, the creation of this data externality means that for Google, for example, the cost of acquiring such data can be substantially below the value of the information to the platform. Regardless of whether the products are purportedly free to users, the data gathered by Google from such users may exceed the economic value to users.~~<sup>31</sup>

~~186~~189. In effect, Defendants make market participants pay twice to access Google Maps—first by giving Google their valuable usage data and then again by paying fees for ~~API~~callsAPIs.

~~187~~190. ~~One~~A market participant noted that Google “collects an unparalleled amount of data used in digital mapping from users of its dominant search engine and Android smartphone OS.”<sup>32</sup>

~~188~~. ~~Another~~191. A barrier to entry is the ~~superior~~ distribution that Google in maps-adjacent lines of business can provide Google Maps at the expense of third-party mapping products. Google gives Google Maps default placement on its Android devices. Market

<sup>31</sup> ~~House Antitrust Report, at 45-46 & n. 162-64 (citing Dirk Bergemann, Alessandro Bonatti & Tan Gan, *The Economics of Social Data* (Cowles Foundation Discussion Paper No. 2203R, Sept. 2019), <https://ssrn.com/abstract=3459796>)) and (Erik Brynjolfsson & Avinash Collis, *How Should We Measure the Digital Economy?*, HARV. BUS. REV. (Nov. Dec. 2019), <https://hbr.org/2019/11/how-should-we-measure-the-digital-economy>)).~~

<sup>32</sup> House Antitrust Report, at 108, n. 581 (citing Submission from Source 531, to H. Comm. on the Judiciary, Source 531-000624 (on file with House Antitrust Subcommittee)); Production of Google, H. Comm. on the Judiciary, GOOG-HJC-04211078 (July 24, 2013) (on file with House Antitrust Subcommittee).

participants explained that the default placement of Google Maps on Android devices also disadvantages third-party mapping providers technologically. If a developer chooses a third-party mapping provider when building an app, downloading that app on Android would involve downloading both the app features and the mapping functionality. By contrast, choosing to develop the app with ~~Google~~Google's Maps APIs would reduce the app's file size on Android, as Google Maps is already on the device.

~~189~~192. The barriers to entry in totality have created strong market tipping effects for Google Maps in each of the relevant antitrust ~~product~~products markets of the Digital Maps ~~APIs~~API Market, Digital Places ~~APIs~~API Market, and Digital Routes ~~APIs~~API Market: competition is for domination of the markets, which Google Maps has, as opposed to competition within the markets.

~~190~~193. Google Maps' dominance and its use of network effects, switching costs, the self-reinforcing advantages of data, and increasing returns to scale has made it more than prone to winner-take-all economics, which the House Antitrust Report has explained as crucial issues when assessing market power and barriers to entry in digital markets. For example, the Antitrust House Report stated the following<sup>33</sup>:

Certain features of digital markets—such as network effects, switching costs, the self-reinforcing advantages of data, and increasing returns to scale—make them prone to winner-take-all economics.<sup>[34]</sup> As a result, many technology markets “tip” in favor of one or two large companies,<sup>[35]</sup> shifting the “the competitive process from competition *in* the market to competition *for* the market.”<sup>[36]</sup> In turn,

<sup>33</sup> House Antitrust Report, at 37-38, n. 103-07.

<sup>34</sup> Data and Privacy Hearing at 2 (statement of Jason Furman, Prof. of the Practice of Econ. Pol'y, Harvard Kennedy School) (Other anticompetitive practices in digital markets—such as product design, self-preferencing, and anti-competitive contracting, among others—may also contribute to barriers that impede entry by rivals or new firms. While these issues are also present in other markets, they are much more pronounced in digital markets.)

<sup>35</sup> *Id.*

<sup>36</sup> CHICAGO BOOTH STIGLER CTR. FOR THE STUDY OF ECON. & STATE, STIGLER CMTE. ON DIG. PLATFORMS at 29, 35 (2019)

high barriers to entry may diminish the ability of new firms to challenge incumbent firms, further undermining the competitive process and protecting the dominance of existing firms.<sup>[37]</sup> As the United Kingdom’s Competition and Markets Authority explains:

“[I]f potential competitors face substantial barriers to entry and expansion, such that the market is no longer properly contestable, then a high market share can translate into market power, giving the platform the opportunity to increase prices, reduce quality or leverage market power to undermine competition in potentially competitive markets and deny innovative rivals the chance to bring new services to market.<sup>[38]</sup>”

~~191~~194. Since 2013, there has been no entry of a meaningful competitor into any of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market.

*Google Maps’ Terms of Service*

195. Any violations of the Google Maps Terms of Services are under Google’s watchful eye. Under the TOS Section 1.4, customers, such as Plaintiffs and the Class, must provide Google Maps with each authorized domain and app that uses any of Google’s Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google’s request, customers must submit their domains, apps, and projects to Google for review to ensure compliance. And under the TOS Section 5.1, Google may suspend Google’s Maps APIs, Places APIs, and Routes APIs without prior notice if customers breach the TOS.

196. Pursuant to the Court’s Order in this Action on November 30, 2023 (ECF No. 67, at 5-8), Plaintiffs focus the negative tying claim on Google Maps using its Maps APIs as the tying product, and its Places APIs and Routes APIs as the negatively tied products.

<sup>37</sup> Data and Privacy Hearing at 2-3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School).

<sup>38</sup> COMPETITION & MKTS. AUTH., ONLINE PLATFORMS AND DIGITAL ADVERTISING, MARKET STUDY FINAL REPORT ~~10-11~~10-11 (2020).

~~192~~197. Defendants have been using, revising, and enforcing ~~Google Maps' Terms of Service~~the TOS to prohibit Plaintiffs and Class members from using any of Google's Maps APIs, Places APIs, and Routes APIs with competitors' maps APIs, places APIs, and routes APIs.

~~193~~198. According to the House Antitrust Report, several developers using Google Maps have told the House Antitrust Subcommittee that Google has been imposing anticompetitive restrictions as it has gained a more-dominant market position. Google has ratcheted up its prohibitions against app developers.<sup>39</sup>

~~194~~199. According to the House Antitrust Report, as an example, "developers choose to mix and match, using map data from one firm but places data from another."<sup>40</sup>

~~195~~200. However, according to the House Antitrust Report, "Google . . . prohibits developers from using *any* part of its mapping tools alongside *any* non-Google mapping features."<sup>41</sup>

~~196.~~ 201. According to the House Antitrust Report, Google has been revising TOS language as even more exclusionary and anticompetitive. The House Antitrust Report noted that the restriction was in the Google Maps Terms of Service.<sup>42</sup>

~~197~~202. According to the House Antitrust Report, until April 2020, Google's Maps Platform Terms of Service included the following provision:

(e) No Use With Non-Google Maps. Customer will not use the Google Maps Core Services in a Customer Application that contains a non-Google map. For example, Customer will not (i) display Places listings on a non-Google map, or (ii) display Street View imagery and non-Google maps in the same Customer Application.<sup>43</sup>

<sup>39</sup> See, e.g., House Antitrust Report, at 234-35, 239-47.

<sup>40</sup> See, e.g., House Antitrust Report, at 240.

<sup>41</sup> House Antitrust Report, at 240-41.

<sup>42</sup> *Id.*

<sup>43</sup> House Antitrust Report, at 240-41, n. 1,465 (at 3.2.2(e)).



~~198~~203. According to the House Antitrust Report, in April 2020, Google amended the language to make the restrictions even more byzantine and exclusionary, while adding pretextual language to attempt to try justifying the anticompetitive restrictions in an unpersuasive manner:

Google Maps Content means any content provided through the Services (whether created by Google or its third-party licensors), including map and terrain data, imagery, trace data, and places data (including business listings).

\* \* \*

(e) No Use With Non-Google Maps. To avoid quality issues and/or brand confusion, Customer will not use the Google Maps Core Services with or near a non-Google Map in a Customer Application. For example, Customer will not (i) display or use Places content on a non-Google map, (ii) display Street View imagery and non-Google maps on the same screen, *or (iii) link a Google Map to non-Google Maps content or a non-Google map.*<sup>44</sup>

~~199~~204. According to the House Antitrust Report, “*Both versions of this provision prohibit developers from using any component of the Google Maps Core Service with mapping services provided by non-Google firms. The April 2020 change to the terms of service is even more restrictive: it prohibits developers from even displaying any component of Google Maps ‘near’ any other map.*”<sup>45</sup> According to the TOS and House Antitrust Report, once Plaintiffs purchase any of Google’s Maps APIs, Places APIs, or Routes APIs, Google forbids them and they cannot use and link any competitors’ maps APIs, places APIs, nor routes APIs on a digital map, not even near each other, even in the same app, or even in the same website.

205. During the Class Period, Defendants have broadly defined the term “Google Maps Core Services” and “Services” to include all of “Google Maps Content”—Google’s Maps APIs, Places APIs, and Routes APIs—and “Software,” with Software having been broadly defined as “any downloadable tools, software development kits, or other computer software

<sup>44</sup> House Antitrust Report, at 241, & 241 n. 1,466.

<sup>45</sup> House Antitrust Report, at 241.

provided by Google for use as part of the Services, including updates.” Contrary to attempted arguments otherwise, should the language in the TOS throughout the Class Period truly have been permissive (it was not) of enabling Plaintiffs and the Class to use and link Google’s Maps APIs with competitors’ places APIs and routes APIs, then Google would have (i) provided separately and precisely defined terms for its Maps APIs as separate from its Places APIs and Routes APIs (rather than lumping them into one broad definition of “Google Maps Content” or “Google Maps Core Services”), (ii) provided separately and precisely defined terms for its competitors’ maps APIs, places APIs, and routes APIs, and (iii) removed the term “Customer will not ... link a Google Map to non-Google Maps content or a non-Google map.” Google did none of these.

206. Moreover, Google should not use its own imprecise drafting and off-the-record arguments about its interpretation – which in fact contradict the language in its own TOS, especially how it has evolved during the Class Period, findings in the Antitrust House Report, and Plaintiffs’ well-plead allegations – to undermine Plaintiff’s claims.

207. For most Plaintiffs and the Class, the initial digital-mapping API to form the base of a digital map are maps APIs. Google’s Maps APIs are thus alleged to be the tying product. The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google’s Maps APIs in totality because of Google Maps’ alleged monopoly share of above 90%, the barriers to entry (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google’s other apps

and tools, and with Google Maps being a default app on Android mobile phones, which as alleged herein, gives Google Maps an additional advantage over competitors.

208. Google is using the negative tying with Maps APIs being the tying product, with the intent and effect of restraining existing competition in and acquiring or enhancing its power—or at the least, to maintain or slow down any diminution of its power resulting from true competition, absent the alleged anticompetitive restraints—in the negatively tied products, its Places APIs and Routes APIs.

209. The negative tying forecloses Plaintiffs and the Class from exercising competitive choices in selecting the negatively tied products of places APIs or routes APIs from competitors that they prefer; the negative tying narrows Plaintiffs and Class members’ freedom as buyers of choice and facilitates Google’s exploitation of them in connection with the negatively tied products of Places APIs and Routes APIs, through overcharging and other anticompetitive harm. The negative tying forecloses competition on the merits in the Digital Places API Market and Digital Routes API Market.

210. And in totality, this negative tying, exclusive dealing, self-preferencing, and monopolization (or at the least, attempted monopolization) results in anticompetitive effects and harm in all of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, including, without limitation, anticompetitive price increases and reductions in monetary credits, output, supply, variety, quality, and innovation in each of the markets, but for the anticompetitive conduct. Even if Plaintiffs and Class members purchased or expended monetary credits on any one of Google Maps’ Maps APIs, Places APIs, and Routes APIs, they have suffered anticompetitive harm and damages.

211. The anticompetitive actions in totality serve to lock-in Plaintiffs and Class members into the Google Maps ecosphere. They serve to exclude competitors in any of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. By using the anticompetitive schemes to disable Plaintiffs and Class members from purchasing places APIs and routes APIs from competitors, Google forces those Plaintiffs and Class members to purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs and Class members into the Google Maps ecosphere, making them more reliant on Google's Maps APIs as well. This helps further exclude competition on the merits in each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing competitors from customers and scale to advance technology and benefit from the flywheel of innovation, and further erecting barriers to entry. Even if Plaintiffs and Class members only purchased Google's Maps APIs and did not purchase any of the Places APIs nor Routes APIs—for example, if they did not use them at all—then they still have been victims of anticompetitive harm and damages from Google's monopolization of the Digital Maps API Market through having paid prices (or expended monetary credits), that would have been cheaper, but for the anticompetitive actions that strangled out competition. The anticompetitive actions in totality are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps API Market. The alleged anticompetitive actions in totality forecloses competition on the merits in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

*The House Antitrust Report Recognizes Google's Coercion and Exclusive Dealing*

~~2002~~212. In addition to the Terms of Service effectuating a negative tie, the House Antitrust Report noted several instances of coercion.

*The House Antitrust Report Recognizes Google's Exclusive Dealing*

~~201~~213. The House Antitrust Report even noted that in practice, these terms have resulted in exclusive dealing: “In practice, Google’s contractual provision has led several major companies to switch entirely to Google’s ecosystem, even in cases where they preferred mapping services from a non-Google provider, such as Mapbox.”<sup>46</sup>

~~202~~214. “Through interviews with market participants, the [House Antitrust Subcommittee] learned that Google now enforces this provision aggressively.”<sup>47</sup>

~~203~~215. “Several developers stated that Google Maps introduced greater licensing restrictions as it gained a stronger market position.”<sup>48</sup>

~~204~~216. “According to one firm, Google closely tracks and pressures developers who use Google’s place data in conjunction with mapping data from a non-Google firm, effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.”<sup>49</sup>

~~205~~217. “One firm described Google’s coercive tactics, stating, ‘It’s a bigger player putting a gun to our head saying ‘switch or else.’”<sup>50</sup>

~~206.~~ 218. *Indeed, Google has admitted to negative tying.* According to the House Antitrust Report, “Google was asked to identify and justify any limits it places on the ability of app developers who use the Google Maps Platform to use non-Google mapping services.”<sup>51</sup>

~~207.~~ ***“Google responded that it does ‘restrict developers from incorporating Google Maps Core Services into an application that uses a non-Google map’ in order to ‘prevent brand confusion and other negative user experiences.’”***<sup>52</sup>

<sup>46</sup> *Id.*

<sup>47</sup> *Id.* at 241, n. 1,467.

<sup>48</sup> *Id.* at 234.

<sup>49</sup> *Id.* (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>50</sup> *Id.* at 241, n. 1,468 (citing Interview with Source 157 (Sept. 25, 2020)).

<sup>51</sup> House Antitrust Report, at 242.

<sup>52</sup> *Id.*

~~208.~~ “As described above, Google subsequently changed its terms of service to mirror its response to the [House Antitrust Subcommittee’s] question. However, developers and mapping providers questioned Google’s rationale, noting that developers were the ones best positioned to determine whether combining mapping services from multiple providers created a ‘negative user experience.’ One provider added, ‘The developers we partner with are extremely sophisticated. They’re not confused.’”<sup>53</sup>

219. Contrary to Google’s self-serving and pretextual canned response, developers can seamlessly display on digital maps the competitors’ sources of maps APIs, places APIs, or routes APIs. Mapbox’s co-founder and chief executive officer (“CEO”), Eric Gunderson, testified that Google’s explanations for the restrictions lacked merit. The House Antitrust Report documented how Google Maps’ lack of competition allowed it to recklessly, if not intentionally, skimp on quality control, including, without limitation, having millions of fake business listings, causing anticompetitive harm but profit to Google from paid listing and advertising.

~~209~~220. Google Maps improperly imposes ~~such Terms of Service~~the TOS that explicitly, implicitly, and practically result in when Plaintiffs or Class members purchase ~~or expend monetary credits for any one of~~ Google’s Maps ~~API, Places APIs, or Routes~~ APIs, then Plaintiffs and Class members are forbidden from ~~purchasing or~~ or linking any of competitors’ ~~maps APIs, places APIs,~~ nor routes APIs on the same app, webpage, website, digital screen, or other type of digital display. If Plaintiffs and Class members want to use ~~Maps and link places~~ APIs, ~~Places APIs,~~ or ~~Routes~~routes APIs other than those ~~already purchased or monetary credits expended~~ from Google Maps, ~~then~~they cannot. Plaintiffs and Class members are forced to purchase ~~or expend monetary credits for the~~ unwanted ~~Google~~

<sup>53</sup> *Id.* at 241-4, n. 1,473 (citing Interview with Source 572 (Sept. 24, 2020)).

~~Maps’ Maps APIs,~~[Google’s](#) Places APIs, and Routes APIs, which they preferred to use from competitors.

*The House Antitrust Report Details Google’s Monopoly Power [Through Data Privacy](#)*

~~240~~[221](#). The House Antitrust Report supports the view that alleged data-privacy violations by technology companies can be evidence of monopoly power, having cited to several scholarly articles and opinions from antitrust regulators across the globe, including in the U.S.<sup>54</sup>

~~244~~[222](#). The House Antitrust Report found that the persistent collection and misuse of data is an indication of market power. For example:

[T]he persistent collection and misuse of consumer data is an indicator of market power online [in the digital economy]. [<sup>55</sup>] Online platforms rarely charge consumers a monetary price—products appear to be “free” but are monetized through people’s attention or with their data. [<sup>56</sup>] In the absence of genuine competitive threats, dominant firms offer fewer privacy protections than they otherwise would, and the quality of these services has deteriorated over time. As a result, consumers are forced to either use a service with poor privacy safeguards or forego the service altogether.[<sup>57</sup>]

\* \* \*

The benefits of robust competition in the digital economy goes beyond innovation and productivity. It can also spur firms to compete along other dimensions such as privacy and data protection. As a general matter, inadequate competition not only

<sup>54</sup> See House Antitrust Report, at 18, 37, 51-56, 390.

<sup>55</sup> Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1689 (2013) (“One measure of a platform’s market power is the extent to which it can engage in [privacy exploitation] without some benefit to consumers that offsets their reduced privacy and still retain users.”).

<sup>56</sup> Data and Privacy Hearing at 3 (statement of Jason Furman, Professor of the Practice of Economic Policy, Harvard Kennedy School); Data and Privacy Hearing at 4-5 (statement of Tommaso Valletti, Professor of Economics, Imperial College Business School).

<sup>57</sup> House Antitrust Report, at 18 & n. 31-33, 51 (citing DIG. COMPETITION EXPERT PANEL, UNLOCKING DIGITAL COMPETITION 43 (2019) (“[T]he misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition,”) [hereinafter Dig. Competition Expert Panel Report]; Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist’s Journey Towards Pervasive Surveillance in Spite of Consumers’ Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 88 (2019) (“Consumers effectively face a singular choice—use Facebook and submit to the quality and stipulations of Facebook’s product or forgo all use of the only social network.”)).

leads to higher prices and less innovation in many cases, but it can also reduce the quality of goods and services.<sup>[58]</sup> Given that many digital products do not charge consumers directly for services, these firms often compete on quality.<sup>[59]</sup> Along these lines, lack of competition can result in eroded privacy and data protection.<sup>[60]</sup> Growing evidence indicates that a lack of competition goes hand in hand with just such quality degradation.<sup>[61]</sup>

~~212~~223. The House Antitrust Report based these stances on scholarly literature and market participants and antitrust practitioners' perspectives. For example:

Scholars and market participants have noted that even as online platforms rarely charge consumers a monetary price—products appear to be “free” but are monetized through people’s attention or with their data <sup>[62]</sup>—traditional assessments of market power are more difficult to apply to digital markets.<sup>[63]</sup>

The best evidence of platform market power therefore is not prices charged but rather the degree to which platforms have eroded consumer privacy without prompting a response from the market.<sup>[64]</sup> As scholars have noted, a platform’s

<sup>58</sup> Data and Privacy Hearing at 4 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.) (“Quality, choice, and innovation are also important aspects for competition and for consumer welfare.”); Innovation and Entrepreneurship Hearing at 2-4 (statement of Maureen K. Ohlhausen, Partner, Baker Botts L.L.P.).

<sup>59</sup> *Id.* at 3 (statement of Rohit Chopra, Comm’r, Fed. Trade Comm’n) (“These services do have a price, and you are paying for them with your data.”); Data and Privacy Hearing at 3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School) (“Consumers may think they are receiving ‘free’ products but they are paying a price for these products in a number of ways.”).

<sup>60</sup> Innovation and Entrepreneurship Hearing at 4 (statement of Maureen K. Ohlhausen, Partner, Baker Botts L.L.P.); Data and Privacy Hearing at 3-4 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School); Data and Privacy Hearing at 1 (statement of George Slover, Justin Brookman & Jonathan Schwantes) (“[A] dominant platform can disregard the interests of consumers in protecting their privacy, and design their platform to maximize its ability to monitor, monetize, and manipulate our personal interactions as consumers and as citizens.”).

<sup>61</sup> House Antitrust Report, at 37 & n. 99-102 (citing Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.)).

<sup>62</sup> Data and Privacy Hearing at 3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School); Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>63</sup> House Antitrust Report, at 50 & n. 203-06 (citing Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1687 (2013) (“While increased competition, at least on its own, will not always cause firms to better use or protect customer information, any competitive effects analysis that misses these two nonprice dimensions of platform market performance will be incomplete and could be biased toward underenforcement.”)).



ability to maintain strong networks while degrading user privacy can reasonably be considered equivalent to a monopolist's decision to increase prices or reduce product quality.<sup>[65]</sup> A firm's dominance can enable it to abuse consumers' privacy without losing customers.<sup>[66]</sup> In the absence of genuine competitive threats, a firm offers fewer privacy protections than it otherwise would. In the process, it extracts more data, further entrenching its dominance.<sup>[67]</sup> When paired with the tendency toward winner-take-all outcomes, consumers are forced to either use a service with poor privacy safeguards or forego the service altogether.<sup>[68]</sup> As the United Kingdom's Competition and Markets Authority observes, "The collection and use of personal data by Google and Facebook for personalised advertising, in

<sup>64</sup> See, e.g., Makan Delrahim, Assistant Attorney General, U.S. Dep't of Justice Antitrust Div., Remarks for the Antitrust New Frontiers Conference (June 11, 2019), <https://www.justice.gov/opa/speech/assistant-attorney-general-makan-delrahimdelivers-remarks-antitrust-new-frontiers> <https://www.justice.gov/opa/speech/assistant-attorney-general-makan-delrahimdelivers-remarks-antitrust-new-frontiers> ("It is well-settled, however, that competition has price and non-price dimensions."); Maurice E. Stucke & Ariel Ezrachi, *When Competition Fails to Optimize Quality: A Look at Search Engines*, 18 YALE J.L. & TECH. 70, 103 (2016); ELEONORA OCELLO & CRISTINA SJOODIN, EUR. COMM'N, COMPETITION MERGER BRIEF: MICROSOFT/LINKEDIN: BIG DATA AND CONGLOMERATE EFFECTS IN TECH MARKETS 5 (2017), <http://ec.europa.eu/competition/publications/cmb/2017/kdal17001enn.pdf> <http://ec.europa.eu/competition/publications/cmb/2017/kdal17001enn.pdf>.

<sup>65</sup> Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist's Journey Towards Pervasive Surveillance in Spite of Consumers' Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 44 (2019) ("Facebook is a monopolist, and what Facebook extracts overtly from consumers today, from a quality perspective, is a direct function of Facebook's monopoly power."); see also Katharine Kemp, *Concealed Data Practices and Competition Law: Why Privacy Matters* (UNSW Law Research Paper No. 19-53, 2019), [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3432769](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3432769) [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3432769](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3432769); OECD, BIG DATA: BRINGING COMPETITION POLICY TO THE DIGITAL ERA (2016), [https://one.oecd.org/document/DAF/COMP\(2016\)14/en/pdf](https://one.oecd.org/document/DAF/COMP(2016)14/en/pdf) [https://one.oecd.org/document/DAF/COMP\(2016\)14/en/pdf](https://one.oecd.org/document/DAF/COMP(2016)14/en/pdf).

<sup>66</sup> Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.); Dig. Competition Expert Panel Report at 42-45.

<sup>67</sup> David N. Cicilline & Terrell McSweeney, *Competition Is at the Heart of Facebook's Privacy Problem*, WIRED (Apr. 24, 2018), <https://www.wired.com/story/competition-is-at-the-heart-of-facebooks-privacy-problem> <https://www.wired.com/story/competition-is-at-the-heart-of-facebooks-privacy-problem>.

<sup>68</sup> Dig. Competition Expert Panel Report at 43 ("[T]he misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition."); Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist's Journey Towards Pervasive Surveillance in Spite of Consumers' Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 40 (2019) ("Consumers effectively face a singular choice—use Facebook and submit to the quality and stipulations of Facebook's product or forgo all use of the only social network.").

many cases with no or limited controls available to consumers, is another indication that these platforms do not face a strong enough competitive constraint.”<sup>[69]</sup>

~~213~~224. The House Antitrust Report noted that user data has shifted to be a critical resource and form of consideration. For example:

Given the increasingly critical role platforms play in mediating access to everyday goods and services, users are also far more likely to surrender more information than to cease using the service entirely.<sup>[70]</sup> Without adequate competition, firms are able to collect more data than a competitive market would allow,<sup>[71]</sup> further entrenching their market power while diminishing privacy in the process.<sup>[72]</sup>

Because persistent data collection online is often concealed,<sup>[73]</sup> it is more difficult to compare privacy costs across different products and services.<sup>[74]</sup> Consumers are largely unaware of firms’ data collection practices, which are presented in dense and lengthy disclosures.<sup>[75]</sup> The use of manipulative design

<sup>69</sup> COMPETITION & MKTS. AUTH., ONLINE PLATFORMS AND DIGITAL ADVERTISING, MARKET STUDY FINAL REPORT 318 (2020) [hereinafter Competition & Mkts. Auth. Report].

<sup>70</sup> Giuseppe Colangelo & Mariateresa Maggolino, *Data Protection in Attention Markets: Protecting Privacy through Competition?*, 8 J. OF EUR. COMPETITION L. & PRACTICE 363, 365 (2017).

<sup>71</sup> Data and Privacy Hearing at 4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project); Innovation and Entrepreneurship Hearing at 82 (Fiona Scott Morton, Theodore Nierenberg Prof. of Econs., Yale Sch. of Mgmt.).

<sup>72</sup> Data and Privacy Hearing at 2 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School); Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.); Dig. Competition Expert Panel Report at 4 (“It can be harder for new companies to enter or scale up.”); Giuseppe Colangelo & Mariateresa Maggolino, *Data Protection in Attention Markets: Protecting Privacy through Competition?*, 8 J. OF EUR. COMPETITION L. & PRACTICE 363, 365 (2017) (“Similarly, in such a market, a dominant firm could abuse its power to exclude a rival producing privacy-friendly goods that consumer would otherwise prefer.”); Stigler Report at 67 (“When facing a zero-money price, and when quality is difficult to observe, consumers are not receiving salient signals about the social value of their consumption because the price they believe they face does not reflect the economics of the transaction, and they are ignorant of those numbers.”).

<sup>73</sup> Data and Privacy Hearing at 4-5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>74</sup> Maurice E. Stucke, *Should We Be Concerned About Data-opolies?*, 2 GEO. L. TECH. REV. 275, 311 (2018).

<sup>75</sup> See, e.g., Paul Hitlin & Lee Rainie, *Facebook Algorithms and Personal Data*, PEW RES. CTR. (Jan. 16, 2019),

interfaces has also become a pervasive tool “to increase the likelihood of users consenting to tracking.”<sup>[76]</sup> These behavioral nudges—referred to as dark patterns—are commonly used in online tracking and advertising markets to enhance a firm’s market power and “maximize a company’s ability to extract revenue from its users.”<sup>[77]</sup> And in e-commerce, Jamie Luguri and Lior Strahilevitz observe that dark patterns “are harming consumers by convincing them to surrender cash or personal data in deals that do not reflect consumers’ actual preferences and may not serve their interests. There appears to be a substantial market failure where dark patterns are concerned—what is good for ecommerce profits is bad for consumers.”<sup>[78]</sup>

\* \* \*

To the extent that consumers are aware of data collection practices, it is often in the wake of scandals involving large-scale data breaches or privacy incidents such as Cambridge Analytica.<sup>[79]</sup> As Dina Srinivasan notes, “Today, nuances in privacy terms are relegated to investigative journalists to discover and explain. When the media does report on them—as they did around Google’s practice of letting employees and contractors read Gmail users’ emails—consumers often

<https://www.pewinternet.org/2019/01/16/facebook-algorithms-and-personal-data/><https://www.pewinternet.org/2019/01/16/facebook-algorithms-and-personal-data/>. See AUSTL. COMPETITION & CONSUMER COMM’N, DIG. PLATFORMS INQUIRY FINAL REPORT 11 (2019) [hereinafter Austl. Competition & Consumer Comm’n Report]; Ryan Calo & Alex Rosenblat, *The Taking Economy: Uber, Information, and Power*, 117 COLUM. L. REV. 1623 (2017); Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist’s Journey Towards Pervasive Surveillance in Spite of Consumers’ Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 41 (2019) (“[A]ccepting Facebook’s policies in order to use its service means accepting broad-scale commercial surveillance.”).

<sup>76</sup> Arvind Narayanan, Arunesh Mathur, Marshini Chetty & Mihir Kshirsagar, Dark Patterns: Past, Present, and Future, 18(2) ACM QUEUE 67, 77 (2020) <https://queue.acm.org/detail.cfm?id=3400901> <https://queue.acm.org/detail.cfm?id=3400901>.

<sup>77</sup> *Id.* at 77 (2020); NORWEGIAN CONSUMER COUNCIL, DECEIVED BY DESIGN (June 27, 2018) (describing the use of “dark patterns”), <https://fil.forbrukerradet.no/wp-content/uploads/2018/06/2018-06-27-deceived-by-design-final.pdf> <https://fil.forbrukerradet.no/wp-content/uploads/2018/06/2018-06-27-deceived-by-design-final.pdf>.

<sup>78</sup> House Antitrust Report, at 51-53 & n. 205-21 (citing Jamie Luguri & Lior Strahilevitz, *Shining a Light on Dark Patterns* at 29 (Univ. of Chicago Public Law Working Paper No. 719, 2019), [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3431205](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3431205) [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3431205](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3431205)).

<sup>79</sup> Dig. Competition Expert Panel Report at 45; David N. Cicilline & Terrell McSweeney, *Competition Is at the Heart of Facebook’s Privacy Problem*, WIRED (Apr. 24, 2018), <https://www.wired.com/story/competition-is-at-the-heart-of-facebooks-privacy-problem> <https://www.wired.com/story/competition-is-at-the-heart-of-facebooks-privacy-problem>.

switch to a competitor that offers a better product or service.”<sup>[80]</sup> The opacity of data collection and use contributes to consumer confusion and the misperception that consumers do not care about their privacy—the so-called privacy paradox—simply because they use services that have become essential.<sup>[81]</sup>

~~214225~~. The House Antitrust Report noted that in ~~the context of~~ digital markets, data privacy and violations ~~thereof~~ are an indication of monopoly power because product quality is often the relevant “locus of competition” and anticompetitive practices could lead to a “race to the bottom.” For example:

While insufficient competition can lead to reduced quality in many markets, the loss of quality due to monopolization—and in turn, privacy and data protection—is even more pronounced in digital markets because product quality is often the “relevant locus of competition.”<sup>[82]</sup> Without transparency or effective choice, dominant firms may impose terms of service with weak privacy protection that are designed to restrict consumer choice,<sup>[83]</sup> creating a race to the bottom.<sup>[84]</sup> As David Heinemeier Hansson, the Co-Founder and Chief Technology Officer of Basecamp,<sup>[85]</sup> explained in his testimony before the Subcommittee:

<sup>80</sup> Data and Privacy Hearing at 4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project).

<sup>81</sup> Brooke Auxier, et al., *Americans and Privacy: Concerned, Confused and Feeling Lack of Control Over Their Personal Information*, PEW RES. CTR. (Nov. 15 2019), ~~<https://www.pewresearch.org/internet/2019/11/15/americans-and-privacyconcerned-confused-and-feeling-lack-of-control-over-their-personal-information/>~~ <https://www.pewresearch.org/internet/2019/11/15/americans-and-privacyconcerned-confused-and-feeling-lack-of-control-over-their-personal-information/>; Daniel J. Solove, *The Myth of the Privacy Paradox*, 89 GEO. WASH. L. REV. (forthcoming 2021).

<sup>82</sup> Data and Privacy Hearing at 4 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>83</sup> *Id.*

<sup>84</sup> Competitors Hearing at 11 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp); Dig. Competition Expert Panel Report at 6 (“[W]ell-functioning competitive digital markets have the potential to develop new solutions and increased choice for consumers, where privacy and quality of service can be differentiating factors.”); Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1691 (2013) (“Competition, however, may drive platforms to adopt and adhere to stronger privacy policies, making it worthwhile for a platform to advertise such policies to consumers in order to differentiate itself from its competitors.”).

<sup>85</sup> Basecamp is an internet software firm based in Chicago, Illinois, that sells project-management and team-collaboration tools. Competitors Hearing at 2 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp).

When businesses do not have to account for the negative externalities they cause, it's a race to the bottom. The industrial-scale exploitation of privacy online is much the same. Facebook and Google have built comprehensive dossiers on almost everyone, and they can sell incredibly targeted advertisement on that basis. When Facebook knows you're pregnant, or worse, thinks it knows when you're pregnant, they can target ads for baby clothes or strollers with striking efficiency. But doing so represents an inherent violation of the receiver's privacy. Every ad targeted using personal information gathered without explicit, informed consent is at some level a violation of privacy. And Facebook and Google are profiting immensely by selling these violations to advertisers. Advertisers who may well feel that purchasing these violations go against their ethics, but see no choice to compete without participating.<sup>[86]</sup>

In addition to creating a race to the bottom, this same dynamic can also prevent new firms from offering products with strong privacy protections or reduce the incentive of new entrants or rivals to compete directly.<sup>[87]</sup>

~~215~~226. The House Antitrust Report cited to opinions from antitrust regulators across the globe, including in the U.S., for the proposition that alleged data-privacy misuse can be a proxy for an anticompetitive price hike. For example:

Federal Trade Commissioner Rohit Chopra testified that dominant firms have the ability to impose “complex and draconian” terms of service that can change suddenly “to collect and use data more expansively and more intensely.”<sup>[88]</sup> As he noted, this behavior is the equivalent of a price hike that would be difficult to impose unilaterally in a competitive marketplace.<sup>[89]</sup> Without sufficient competition, however, “companies can focus on blocking new entrants and limiting choice to protect their dominance and pricing power.”<sup>[90]</sup> Tommaso Valletti, the former Chief Competition Economist for the European Commission, noted that it is “self-evident that data is key to digital platforms, and that some applications imply real-time knowledge of consumer behaviour as well as cross linkages across apps that only very few digital players have access to.”<sup>[91]</sup> And finally, Jason Furman, the former Chairman of the Council of Economic Advisers and an author of the “Unlocking Digital Competition” report, said that “the

<sup>86</sup> Competitors Hearing at 11 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp).

<sup>87</sup> House Antitrust Report, at 54-55 & n. 223-21 (citing Data and Privacy Hearing at ~~3-4~~3-4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project); Venture Capital and Antitrust Workshop at 24 (Paul Arnold, Founder and Partner, Switch Partners)).

<sup>88</sup> Data and Privacy Hearing at 3 (statement of Rohit Chopra, Comm’r, Fed. Trade Comm’n).

<sup>89</sup> *Id.*

<sup>90</sup> *Id.*

<sup>91</sup> Data and Privacy Hearing at 2 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).



misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition.”<sup>[92]</sup>

At the Subcommittee’s oversight hearing in November 2019, Makan Delrahim, the Assistant Attorney General of the Justice Department’s Antitrust Division, testified that because privacy is a dimension of quality, protecting competition “can have an impact on privacy and data protection.”<sup>[93]</sup> And finally, Maureen Ohlhausen, the former Acting Chair of the FTC, echoed this point at the Subcommittee’s hearing on innovation and entrepreneurship, noting that quality reductions online could “include factors such as reduced features, restricted consumer choice, or lessened control over privacy.”<sup>[94]</sup> [House Antitrust Report, at 56, n. 236-42.]

246227. The House Antitrust Report found that in the context of digital markets, platforms can demonstrate monopoly power through data extraction. For example:

By virtue of functioning as the only viable path to market, dominant platforms enjoy superior bargaining power over the third parties that depend on their platforms to access users and markets. Their bargaining leverage is a form of market power,<sup>[95]</sup> which the dominant platforms routinely use to protect and expand their dominance.

Through its investigation, the Subcommittee identified numerous instances in which the dominant platforms abused this power. In several cases, dominant platforms used their leverage to extract greater money or data than users would be willing to provide in a competitive market. While a firm in a competitive market would lose business if it charged excessive prices for its goods or services because the customer would switch to a competitor, dominant platforms have been able to charge excessive prices or ratchet up their prices without a significant loss of business. Similarly, certain dominant platforms have been able to extort an ever-increasing amount of data from their customers and users, ranging from a user’s personal data to a business’s trade secrets and proprietary content. In the absence of an alternative platform, users effectively have no

<sup>92</sup> Dig. Competition Expert Panel Report at 43.

<sup>93</sup> Antitrust Agencies Hearing at 15 (statement of Makan Delahim, Assistant Attorney General, United States Dep’t of Justice Antitrust Div.).

<sup>94</sup> House Antitrust Report, at 56 & n. 236-42 (citing Innovation and Entrepreneurship Hearing at 4 n.14 (statement of Maureen K. Ohlhausen, Partner, Baker Botts, L.L.P.)).

<sup>95</sup> Aviv Nevo, Deputy Assistant Att’y Gen. for Econ., Dep’t of Justice, Antitrust Div., “Mergers that Increase Bargaining Leverage,” Remarks at the Stanford Institute for Economic Policy Research, 7 (Jan. 22, 2014),

choice but to accede to the platform's demands for payment whether in the form of dollars or data.<sup>96</sup>

~~217~~228. But for the anticompetitive practices alleged herein, which are negative tying, exclusive dealing, self-preferencing, and monopolization, there would have been more meaningful competition from competitors in the relevant antitrust products markets of the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market, which would have reined in Defendants' alleged data-privacy violations.

*The House Antitrust Report Details Google's Monopoly Power Through Circumstance*

~~218. According to the House Antitrust Report, "Google dominates the market for digital maps with over a billion users."~~<sup>97</sup>

~~219~~229. Based on (i) the findings in the House Antitrust Report, (ii) analysis of industry participants and analysts' websites, and (iii) Plaintiffs Dream, Getify, and Sprinter's experiences as direct purchasers or direct expenders of monetary credits of Maps APIs, Places APIs, and Routes APIs, Plaintiffs allege that Google Maps has over 90% market share in ~~each of the relevant products markets~~the Digital Maps API Market.

230. According to the House Antitrust Report, "Google dominates the market for digital maps with over a billion users."<sup>97</sup>

~~220~~231. The House Antitrust Report found that in the directly relevant "business-to-business" segment, which Plaintiffs allege and define as that concerning Google

<https://www.justice.gov/atr/file/517781/download><https://www.justice.gov/atr/file/517781/download> ("[A]s a matter of economic theory and case law bargaining leverage is a source of market power.").

<sup>96</sup> House Antitrust Report, at 390 & n. 2,463.

~~<sup>97</sup> House Antitrust Report, at 230 (emphasis added).~~

<sup>97</sup> House Antitrust Report, at 230 (emphasis added).

Maps and its competitors supplying ~~Maps APIs, Places APIs, and Routes APIs~~digital-mapping to Plaintiffs and Class members, “Google Maps API” has over 90% market share.

A reasonable interpretation of this language—indeed, its express language—in the House Antitrust Report is that Google Maps has monopoly power over the Digital Maps API Market. ~~221. Plaintiffs allege that this over 90% market share applies to Google Maps’ market share in each of the markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market—or at the least, it helps demonstrate monopoly power or sufficient market or economic power in each of these markets.~~

~~222. Reviewing the included portions of the House Antitrust Report, as restated below, supports Plaintiffs’ allegations and definition of the “business-to-business” segment applying to the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market; in contrast,~~

222. And reviewing the included portions of the House Antitrust Report, as pasted below, supports Plaintiffs’ allegations and definition of the “turn-by-turn navigation” segment referring to the independent and indirectly relevant tools for personal navigation, for which individual consumers can search for digital-mapping, traffic, and navigational tools either through a standalone, turn-by-turn navigation app that licenses the underlying data, such as MapQuest or Bing Maps, or through a vertically integrated provider, such as through the brands Google Maps or Waze, both of which Defendants own.

~~223~~233. The portions from the House Antitrust Report referred to that provide the context and support for Plaintiffs’ allegations and definitions follow:

Through Google Maps, *Google now captures over 80% of the market for navigation mapping service*—a key input over which Google consolidated control through an anticompetitive acquisition and which it now leverages to advance its position in search and advertising. And through Google Cloud, Google has another core platform in which it is now heavily investing through



acquisitions, positioning itself to dominate the “Internet of Things,” the next wave of surveillance technologies.<sup>98</sup>

\* \* \*

There are two sets of customers for mapping services: consumers, who use map products for *navigation*, and *businesses*, who use underlying mapping libraries and design tools to produce customized maps.<sup>99</sup>

\* \* \*

Waze, which developed *navigable* maps by relying on driver-generated live maps and crowd-sourced updates, was an additional mapping provider purchased by Google in June 2013.<sup>100</sup>

Consumer-facing providers of mapping services license map databases and layer search and traffic technologies atop of the map data. Consumers use these search and traffic tools either through a standalone *turn-by-turn navigation* service that licenses the underlying data—like MapQuest or Bing Maps—or through a vertically integrated provider, like Google Maps, Waze, or Apple Maps.<sup>101</sup>

\* \* \*

*Business-facing* providers serve map design tools and mapping libraries required to produce customized maps. The leading providers of *business-to-business* mapping software are Google, HERE, Mapbox, and TomTom, followed by Apple Maps, Bing, ESRI, Comtech, and Telenav. Some of these providers operate in more specialized markets. For example, HERE and TomTom primarily serve automotive customers, while ESRI provides desktop GIS software used by governments and spatial analysts.”<sup>102</sup>

\* \* \*

Similarly, the list of leading providers of *consumer mapping services* and ~~*business-to-business*~~*business-to-business* *services* has mostly been unchanged since 2013.<sup>103</sup>

\* \* \*

<sup>98</sup> House Antitrust Report, at 15 ~~(emphasis added)~~.

<sup>99</sup> *Id.* at 107 ~~(emphasis added)~~.

<sup>100</sup> *Id.* ~~(emphasis added)~~.

<sup>101</sup> *Id.* ~~(emphasis added)~~.

<sup>102</sup> *Id.* at 108 & n. 578, 580 ~~(emphasis added)~~.

<sup>103</sup> *Id.* at 109 ~~(emphasis added)~~.

*Between Google Maps and Waze—which Google also owns—the corporation captures an estimated 80% of the navigation app market.*<sup>104</sup>

\* \* \*

In 2009, Google introduced Google Maps for Mobile, a *navigation service featuring turn-by-turn* directions, live traffic updates, and automatic rerouting.<sup>105</sup>

\* \* \*

In 2013, Google purchased Waze, an Israeli crowd-sourced mapping provider, for \$1.3 billion. The acquisition solidified Google’s *dominance in turn-by-turn navigation*, eliminating its only meaningful competitive threat.<sup>106</sup>

\* \* \*

*Google Maps is the dominant provider of mapping data and turn-by-turn navigation services.* The company declined to provide the Committee with information about the market share captured by Google Maps. ~~...~~ According to a third-party estimate, however, Google Maps combined with Waze captures *81% of the market for turn-by-turn navigation services.*<sup>107</sup> ~~...~~ One market participant, meanwhile, estimated that *Google Maps API captures over 90% of the ~~business-to-business~~ business-to-business market.*<sup>108</sup>

\* \* \_ \*

In acquiring Waze, Google bought out one of the few companies in the world **making navigable maps while also providing turn-by-turn navigation service.**<sup>109</sup>

\* \* \*

<sup>104</sup> House Antitrust Report, at 230, n. 1,377 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 5 (Sept. 23, 2019) (on file with the House Antitrust Subcommittee)) ~~(emphasis added)~~.

<sup>105</sup> House Antitrust Report, at 232, n. 1,394 ~~(emphasis added)~~.

<sup>106</sup> *Id.* at 233 ~~(emphasis added)~~.

<sup>107</sup> House Antitrust Report, at 234, n. 1,410 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23, 2019) (on file with House Antitrust Subcommittee)) ~~(emphasis added)~~.

<sup>108</sup> House Antitrust Report, at 234, n. 1,411 (citing Submission from Source 564, to House Antitrust Subcommittee, 2 (Nov. 13, 2019) (on file with the House Antitrust Subcommittee)) ~~(emphasis added)~~.

Since completing the Waze acquisition, Google has reportedly come to capture 81% of the market for *navigation mapping services*.<sup>[110]</sup> Despite Google’s claims that entry barriers were low and alternate offerings abundant, no meaningful competitor has emerged since Google acquired Waze. Based on the materials the FTC provided to the Subcommittee, it is unclear whether the Commission fully assessed the barriers to entry. It instead appears the FTC primarily took a static view—focusing on the existing quality of Waze’s maps—rather than assessing the dynamic effects of the acquisition.<sup>111</sup>

\* \* \*

*Business-facing* mapping products usually consist of a core set of features to provide greater mapping functionality. For example, the “Google Maps Platform” offers developers traffic data and places data (also known as place search) as well as map data.<sup>112</sup>

~~224~~234. Read in totality and in context, the above excerpts support Plaintiffs’ allegations and definition that in the directly relevant “business-to-business” ~~market that applies to the relevant antitrust products markets of~~segment and the Digital Maps ~~API Market, the Digital Places API Market, and the Digital Routes~~ API Market, Google possess monopoly power ~~in each~~ with market ~~shares~~share above 90%.

~~225~~235. And read in totality and in context, in the indirectly relevant “turn-by-turn navigation” segment referring to the independent tools of personal, consumer navigation, Defendants, which own Google Maps and Waze, have a market share above 80%.

~~226~~236. Defendants’ monopoly share of over 80% in the indirectly relevant “turn-by-turn navigation” tools concerning consumers is still supportive of Plaintiffs’ directly

<sup>109</sup> House Antitrust Report, at 236 ~~(emphasis added)~~.

<sup>110</sup> House Antitrust Report, at 239, n. 1,456 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 5 (Sept. 23, 2019) (on file with House Antitrust Subcommittee)) ~~(emphasis added)~~.

<sup>111</sup> House Antitrust Report, at 239, n. 1,455 ~~(emphasis added)~~.

<sup>112</sup> House Antitrust Report, at 240, n. 1,465 (citing *Google Maps Platform Terms of Service*, 21. Definitions, GOOGLE ~~---~~... (“Google Maps Content’ means any content provided through the Service (whether created by Google or its third-party licensors), including map and terrain data, imagery, traffic data, and places data (including business listings).”).

relevant allegations of Google Maps' monopoly ~~market~~ share of over 90% in the ~~"business-to-business" segment~~ Digital Maps API Market.

~~227~~237. The indirectly relevant market share allegation of over 80% is helpful to Plaintiffs' allegations because it is reasonable to infer that the monopoly share of Google Maps and Waze, both owned by Defendants, over how consumers use digital-mapping tools for ~~turn-~~ ~~by-turn~~ turn-by-turn navigation aids in Google Maps' monopoly power in the ~~relevant product markets. This is because Google~~ Digital Maps and Waze's API Market.

238. Defendants' monopoly share of the "turn-by-turn navigation" tools, along with Google Maps' default placement on Android-operated mobile devices, adds further ammo for Google Maps to block digital-mapping competitors in the relevant antitrust products markets by disabling competitors from having access to location data, real-time navigation data, usage data, and other types of data that help build scale to aid the digital-mapping offerings of maps APIs, places APIs, and routes APIs ~~in the directly relevant "business-to-business" segment to Plaintiffs and Class members.~~

~~228~~239. Defendants' monopoly share of over 80% in the indirectly relevant "turn-by-turn navigation" tools concerning consumers helps support the allegations of Google Maps' monopoly power in the ~~relevant products markets~~ Digital Maps API Market.

~~229~~240. That the House Antitrust Report relied on a confidential source who is a market participant to support the ~~allegation of the over-90% market share~~ 90% market-share figure does not discount the probative value that ~~the allegation~~ this offers to Plaintiffs and Class members' claims. Quite the opposite. ~~It:~~ it is reasonable to allege that the House Antitrust Subcommittee conducted a thorough investigation and would not have included such a point in the House Antitrust Report on a whim and without sufficient support. ~~And the allegation that~~ That this

confidential source is a market participant adds support to the ~~allegation~~point; indeed, retained experts are often market participants.

~~230~~241. Google Maps’ over 90% market share and other circumstantial evidence of monopoly power ~~in the relevant products markets~~ is consistent with each of Plaintiffs Dream, Getify, and Sprinter’s observations and experiences in dealing with digital mapping and the technology industry more broadly. These circumstantial allegations of Google Maps’ monopoly power are consistent with industry participants and analysts’ observations.

~~231~~242. While Defendants may attempt to discredit the fact of ~~their~~Google Maps’ market share, the House Antitrust Report itself notes that Google claimed, straining credulity, that “it doesn’t maintain information in the normal course of business about market share[.]”

*The House Antitrust Report Further Details Google’s Monopoly Power Due to Strong Barriers to Entry*

~~232~~243. Google Maps’ monopoly power ~~in the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market~~—or alternatively and at the least, Google Maps’ sufficient market and economic power—is durable due to significant barriers to entry.

~~233~~244. The significant barriers to entry in the relevant antitrust products markets have been erected, in part, through Defendants’ own actions.

~~234~~245. The House Antitrust Report stated that commenting on Google Maps’ monetization potential, an analyst stated that Google Maps has “sustainable moats.”<sup>113</sup>

<sup>113</sup> House Antitrust Report, at 234-35, n. 1,416-417 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY ~~10-11~~10-11 (Sept. 23, 2019)) (on file with House Antitrust Subcommittee).

~~235~~246. The barriers to entering the relevant antitrust products markets are significant because of high fixed costs, network effects, lock in, high switching costs, access to data, market tipping, and Defendants’ alleged anticompetitive activity that shackle Plaintiffs and Class members, exclude competitors, and threaten innovation.

~~236~~247. According to the House Antitrust Report, “[s]everal factors suggest that Google Maps is well positioned to *maintain its dominance*. The high fixed costs of creating mapping data pose a significant barrier to entry.”<sup>114</sup>

~~237~~248. Building a database to provide ~~Maps~~maps APIs, ~~Routes~~places APIs, and ~~Places~~routes APIs ~~business—to-business~~business-to-business—to Plaintiffs and Class members—requires high fixed costs and is time-intensive, requiring significant investment in mapping technologies and data collection to the tune of billions of dollars.

~~238~~249. Market participants have noted that Defendants have had the enormous advantage to have invested heavily with “unlimited funds” in digital-mapping databases and technology.

~~239~~250. Mapping data can be gathered through the collection of imagery from satellites and streets, the tracking of GPS traces, and the collation of public domain mapping data.

251. Google Maps allegedly benefitted from the Google Street View initiative, which as alleged elsewhere was perpetuated in violation of data-privacy laws. Competitors are alleged to be unable to use similar methods to build digital-mapping databases because those methods are allegedly unlawful. And in part to help Defendants amass the Google Maps empire, Google acquired several digital-mapping competitors, including, without limitation, Waze in 2013.

<sup>114</sup> House Antitrust Report, at 234.

F. ~~Regulators’ Antitrust Investigation~~Investigations, Including the U.S. Department of Justice, DOJ Antitrust Division and GFCO

~~240~~252. Around late-March 2022, media started reporting that ~~the U.S. Department of Justice (“DOJ”)~~DOJ-Antitrust has breathed new life into an investigation of Google Maps and whether Google illegally stifles competition, according to two sources familiar with the matter.

~~241~~253. The probe reportedly has two components.

~~242~~254. One component focuses on app and website developers. ~~—The DOJ~~DOJ-Antitrust is reported to be investigating Google’s requirement that if an app or website uses ~~one~~ Google Maps’ technology, ~~for example, Google’s maps location search,~~ the app or website developer cannot use digital-mapping APIs ~~or other technologies~~ developed by Google’s rivals, the two sources said. If developers use Google’s digital-mapping APIs, they cannot use competitors’ digital-mapping APIs.

~~243~~255. Media referenced as a catalyst to the investigation the House Antitrust Subcommittee’s conclusion that Google “enforces this provision [of the TOS] aggressively” and “effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.”<sup>115</sup>

~~244~~256. Media specifically references the Terms of Service and states that it disables apps, websites, or other companies from combining Google Maps ~~data’~~ digital-mapping APIs with any competitor’s ~~mapping data~~digital-mapping APIs, that one cannot even show Google Maps ~~data’~~ digital-mapping APIs on the same screen as a competitor’s ~~mapping data~~digital-mapping APIs, and that one cannot link Google Maps ~~content to non-Google Maps content’~~ digital-mapping APIs to competitors’ digital-mapping APIs.

<sup>115</sup> See House Antitrust Report, at 241.

~~245~~257. Media reported that two developers have told Reuters (for example) over 2021 and 2022 that the two developers have received violation notices from Google in recent years after mixing data from the Google Maps APIs with ~~maps~~digital-mapping APIs from competitors. The developers said that competing options were less expensive, better, or more detailed than Google Maps in some cases.

~~246~~258. Media reported that the developers spoke on the condition of anonymity due to fear of retaliation by Google. They also expressed concern about Google's privacy options that could limit data collection by rival digital-mapping providers.

~~247~~259. Another component focuses on apps, including for navigation, ~~that~~which are provided through infotainment screens in vehicles. One source stated that in the Google Automotive Services package for automakers, Google bundles together Maps, the Google Play app store, Google Assistant, and other services. The sources stated that automotive companies are prevented from, for example, mixing Google Maps with voice assistants developed by smaller rivals. Media reported that an arm of this component also includes Android Automotive, which is a full operating system that manufacturers can ship on their cars. Google bundles its apps on Android Automotive. According to media, Google Maps is a crucial app in an automotive, but if manufacturers use Google Maps, they cannot use competitors' APIs, and Google requires automotive companies to also take the Play Store, Google Assistant, YouTube Music, and any other automotive apps that Google makes.

~~248~~260. Media reported that at stake are money and data, including places and people's interests. Google does not separately disclose sales from licensing digital-mapping tools. But Google over the years has hiked mapping fees and tied the business to its Cloud unit.



~~249~~261. Media reported that the enduring use of Google Maps' digital-mapping APIs enables Google to collect more data to maintain its dominance over competing options.

~~250~~262. Media reported that the DOJ may be hampered in wrapping up the Google Maps probe because it has been swamped by ~~an~~-existing ~~lawsuit~~lawsuits by the DOJ against Google for breaking antitrust laws, including, without limitation, to maintain its dominance of digital search products and digital search advertising, an unusually large number of merger reviews and merger-related trials, and other priorities.

~~251~~263. Starting around late-June 2022, media reported that the German government's antitrust enforcer, the ~~German Federal Cartel Office~~GFCO or the Bundeskartellamt, opened a proceeding against Google for alleged anticompetitive restrictions in connection with Google Maps. The ~~Bundeskartellamt~~GFCO issued a press release around June 21, 2022, stating that the initiated proceeding examines possible anticompetitive restrictions imposed by the Google Maps Platform to the detriment of alternative digital-mapping providers.

~~252~~264. Media reported that the investigation does not concern Google's direct interaction with consumers (typically individuals) who use the Google Maps app; instead, it concerns Google's business-focused ~~custom~~-digital-mapping tools that allow others (typically developers or business owners) to build their own digital maps on apps; or websites, ~~or in their businesses~~. Media reported that because Google Maps' ~~terms of service~~TOS hinder those who use ~~the~~-Google Maps ~~Platform~~APIs from combining ~~it~~them with other digital-mapping tools, the ~~Bundeskartellamt~~GFCO sees this as potentially anticompetitive.

~~253~~265. Media also reported that the ~~Bundeskartellamt~~GFCO is investigating whether the Android Automotive Services framework, Google's operating system for automobiles, severely limits which other services automobile manufacturers use.

~~254~~266. Mr. Andreas Mundt, ~~who is the Bundeskartellamt's~~ the GFCO's president at that time, has been quoted to make a statement to the following effect:

"As a company of paramount significance for competition across markets, Google is subject to stricter abuse control. We have information to suggest that Google may be restricting the combination of its own map services with third-party map services, ~~for example when it comes to embedding Google Maps location data, the search function or Google Street View into maps not provided by Google.~~ [.] Among other aspects, we will now examine whether this practice could allow Google to further expand its position of power regarding certain map services. We will also look into the licencing terms and conditions for the use of Google's map services in vehicles. ~~Based on Section 19a GWB we are also conducting or have already concluded further proceedings against Google[.]~~"<sup>116</sup>

~~255~~267. The ~~Bundeskartellamt~~ GFCO reported that applications of ~~the Google Maps Platform~~ Google's digital-mapping APIs include embedding digital maps onto third-party websites, for example, to show the locations of shops or hotels. ~~It reported that the~~ Its preliminary assessment is that Google restricts, in particular, the possibility to combine Google's digital-mapping tools with third-party's digital-mapping tools. According to the ~~Bundeskartellamt~~ GFCO, this practice could impair competition in the area of digital-mapping.

~~256~~268. The ~~Bundeskartellamt~~ GFCO reported that the fact that Google makes the use of its tools used in vehicle infotainment systems subject to very strict terms of use applicable to its Google Automotive Services could restrict competition even further.

<sup>116</sup>

*See,* e.g.,-  
[https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21\\_06\\_2022\\_Google\\_Maps](https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21_06_2022_Google_Maps)  
[https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21\\_06\\_2022\\_Google\\_Maps.pdf?\\_\\_blob=publicationFile&v=2](https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21_06_2022_Google_Maps.pdf?__blob=publicationFile&v=2).

*Defendants' Documented History of Antitrust Misconduct*

~~257~~269. Defendants are no strangers to alleged antitrust violations, especially in terms of using market power, agreements, terms of service, and coercion to effectuate tying and other alleged anticompetitive actions.

~~258. Just recently on~~270. On September 13, 2022, the Honorable Judge P. Kevin Castel of the United States District Court for the Southern District of New York in the *In re Google Digital Advertising Antitrust Litigation*, sustained, in part, antitrust claims under Sections 1 and 2 of the Sherman Act (15 U.S.C. §§ 1-2) for tying, where the tying product was the Google ad exchange (AdX), and the tied product was Google's ad server for publishers, which has been known as DoubleClick for Publishers (DFP) and Google Ad Manager GAM). *See In re Google Digital Advertising Antitrust Litig.*, Nos. 21-md-3010 (PKC), 21-cv-6841 (PKC), 2022 WL 4226932, at \*3, 6, 10-12, 40 (S.D.N.Y. Sept. 13, 2022). The findings were based, in part, on there having been plausible allegations that these were separate products in separate markets and that Google used its contracts or coercion against the publishers, despite Google's counter-arguments that publishers were merely required to enter into contracts that permitted them to decide whether to include either or both of the products. *See id.*, 2022 WL 4226932, at \*3, 6, 10-12, 40.

~~259~~271. Also ~~recently~~ on July 29, 2022, the Honorable Judge Haywood S. Gilliam, Jr. of the United States District Court for the Northern District of California in *Rumble, Inc. v. Google LLC* sustained antitrust claims under Section 2 of the Sherman Act (15 U.S.C. § 2) for allegations, viewed in totality, in the online video platform market of self-preferencing, tying of the YouTube app to other Google apps, and unlawfully dominating the search market with

agreements involving distribution of Google's search product. *See Rumble, Inc. v. Google LLC*, No. 21-cv-0029-HSG, 2022 WL 3018062, at \*1-4 (N.D. Cal. July 29, 2022).

272. Recently around December 18, 2023, in the *In re Google Play Store Antitrust Litigation*, No. 3:21-cv-05227-JD (N.D. Cal.), Google agreed to settle the matter with State Attorneys General for a total financial commitment of approximately \$700,000,000, in connection with allegations based, in part, on anticompetitive activity concerning control over the Google Play Store for Android apps.

#### **G. Additional Allegations Supporting Specific Types of Antitrust Misconduct**

##### **1. The Tying and Tied Products Subject to the Negative Tying**

273. Pursuant to the Court's Order in this Action on November 30, 2023 (ECF No. 67, at 5-8), Plaintiffs focus the negative tying claim on Google Maps using its Maps APIs as the tying product, and its Places APIs and Routes APIs as the negatively tied products.

~~260~~274. Once Plaintiffs and Class members use Google's Maps APIs to form the base of a digital map on Plaintiffs and Class members' apps or websites, Defendants condition such use on Plaintiffs and Class members not using or linking a competitor's places APIs nor routes APIs, despite preferences to use competitors' places APIs or routes APIs. As a result, if Plaintiffs and Class members want to use or link places API or routes APIs, they must unwillingly use Google's Places APIs or Routes APIs. And as a result, if Plaintiffs and Class members want to use or link places APIs or routes APIs but cannot afford Google's Places APIs or Routes APIs or otherwise do not want to use Google Maps' Places or Routes APIs, they are forced not to use places APIs or routes APIs *at all* ~~with maps APIs~~.

~~261. In this scenario, Google's Maps APIs are the tying product, and Google's Places APIs and Routes APIs are the negatively tied products.~~

~~262. Alternatively, if Plaintiffs and Class Members are already using Google's Places APIs, Defendants condition such use on Plaintiffs and Class members not using a competitor's maps APIs nor routes APIs, despite preferences to use competitors' maps APIs or routes APIs. As a result, if Plaintiffs and Class members want to use maps APIs or routes APIs, they must unwillingly use Google's Maps APIs or Routes APIs. And as a result, if Plaintiffs and Class members want to use maps APIs or Routes APIs but cannot afford Google's Maps APIs or Routes APIs or otherwise do not want to use Google's Maps APIs or Routes APIs, they are forced not to use maps APIs or routes APIs *at all* with the places APIs.~~

~~263. In this alternative scenario, Google's Places APIs are the tying product, and Google's Maps APIs or Routes APIs are the negatively tied products.~~

~~264. Alternatively, if Plaintiffs and Class Members are already using Google's Routes APIs, Defendants condition such use on Plaintiffs and Class members not using a competitor's maps APIs nor places APIs, despite preferences to use competitors' maps APIs or places APIs. As a result, if Plaintiffs and Class members want to use maps APIs or places APIs, they must unwillingly use Google's Maps APIs or Places APIs. And as a result, if Plaintiffs and Class members want to use maps APIs or places APIs but cannot afford Google's Maps APIs or Places APIs or otherwise do not want to use Google's Maps APIs or Places APIs, they are forced not to use maps APIs or places APIs *at all* with the routes APIs.~~

275. For most Plaintiffs and the Class, the initial digital-mapping API to form the base of a digital map are maps APIs. Google's Maps APIs thus are alleged to be the tying product. The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in totality because of Google Maps' alleged monopoly share of above 90%, the barriers to entry (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs,

considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an additional advantage over competitors.

~~265. In this alternative scenario,~~276. Google's ~~Routes~~Maps APIs are the tying product, and Google's ~~Maps~~Places APIs and ~~Places~~Routes APIs are the negatively tied products. ~~Once~~266. ~~In essence, once~~ Plaintiffs and Class members purchase or expend monetary credits for ~~any of~~ Google's Maps ~~APIs, Places APIs, or Routes~~ APIs, they cannot purchase or use competitors' ~~maps APIs, places APIs, or routes~~ APIs, despite preferences to use competitors' ~~Maps~~places APIs, ~~Places~~ APIs, or ~~Routes~~routes APIs that are alleged to offer even better quality, that are alleged to be materially cheaper, and are even alleged to be offered for free.

~~267~~277. This negative tying is imposed in Google Maps' Terms of Service.

~~268~~278. In addition, this negative tying is imposed through Defendants' coercion.

~~269~~279. This negative tying has affected a substantial volume of commerce in each of the Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market. ~~Foreclosing competition in each of those markets.~~ This negative tying has foreclosed substantial competition in each of Maps APIs, Places APIs, and Routes APIs. ~~This negative tying~~It has caused a pernicious effect on commerce throughout the U.S.

~~270. As alleged above, the~~280. The House Antitrust Report includes detailed factual allegations supporting the negative tying.

~~271. And as alleged below, each of the~~281. Each of Plaintiffs Dream, Getify, and Sprinter has experienced ~~this negative tying and~~anticompetitive harm, suffered monetary damages, damages through reduced monetary-credit value, and other ~~anticompetitive~~ damages.

## 2. Exclusive Dealing

~~272~~282. Once Plaintiffs and Class members purchase or expend monetary credits for ~~any of Google~~Google's Maps' ~~Maps APIs, Places APIs, or Routes~~ APIs, Defendants forbid them from using any of competitors' ~~maps APIs, places APIs, or routes APIs~~with Google Maps' Maps APIs, Places APIs, or Routes APIs.

~~273~~. This results in Plaintiffs and Class members only being able to purchase or expend monetary credits for Google's Maps APIs, Places APIs, or Routes APIs when using any of them.

~~274~~283. This results in Defendants enforcing exclusive dealing through Google Maps.

~~275~~284. Google Maps improperly imposes the Terms of Service that explicitly, implicitly, and practically result in when Plaintiffs or Class members purchase or expend monetary credits for ~~any one of~~ Google's Maps API, ~~Places APIs, or Routes APIs~~, then Plaintiffs and Class members are forbidden from purchasing ~~or~~, using, or linking any of competitors' ~~maps APIs, places APIs, nor routes APIs~~ on the same app, webpage, website, digital screen, or other type of digital display. If Plaintiffs and Class members want to use ~~maps APIs, and link~~ places APIs, ~~or routes APIs~~ other than those ~~already purchased or monetary credits expended~~ from Google Maps, ~~then~~they cannot. Plaintiffs and Class members are then forced to purchase or expend monetary credits for the unwanted ~~Google Maps APIs, Google's~~ Places APIs, ~~and~~ Routes APIs, which they preferred to use from competitors. Or if Plaintiffs and Class members cannot afford the unwanted ~~Google Maps APIs, Google's~~ Places APIs, ~~or~~ Routes APIs, or otherwise do not want to use them because of poor quality issues, then Plaintiffs and Class members cannot purchase ~~or~~, use ~~maps APIs, or link~~ places APIs, ~~or~~ routes APIs from any competitors, period. This results in Plaintiffs and Class members being exclusively locked into the Google Maps ecosystem.

~~276~~285. In addition, although not required to be shown because Google Maps' Terms of Service as alleged herein expressly includes the negative tying provision and Plaintiffs well-plead monopoly power, coercion is alleged through the several examples alleged herein and those referenced in the House Antitrust Report of Defendants intimidating and bullying developers to switch entirely to ~~Google~~Google's Maps ~~API~~APIs, Places APIs, and Routes APIs, to the exclusion of competitors' maps APIs, places APIs, and routes APIs, which were preferred.

~~277~~286. These onerous effects on an appreciable number of Class members (and all of the Plaintiffs), in addition to the factual allegations made elsewhere concerning Google Maps' monopoly power (or in the alternative and at the least, its sufficient market and economic power), demonstrates coercion and exclusive dealing.

~~278~~287. Google has monopoly power in the Digital Maps ~~API Market, the Digital Places API Market, and the Digital Routes~~ API Market, so all Plaintiffs and Class members are subjected to this exclusive dealing, as they are subject to the Google Maps Terms of Service that enforces the negative tying that effectuates the exclusive dealing, harms competition, and affects a substantial amount of commerce.

~~279~~288. During the Class Period, ~~the~~ Plaintiffs were forced to purchase or expend monetary credits exclusively on Google's Maps APIs, Places APIs, and Routes APIs.

~~280~~289. The House Antitrust Report noted several instances of exclusive dealing.

~~281~~290. According to the House Antitrust Report, several developers using Google Maps have told the House Antitrust Subcommittee that Google has been imposing anticompetitive restrictions as it has gained a more-dominant market position. Google has ratcheted up its prohibitions against app developers.<sup>117</sup>

<sup>117</sup> See, e.g., House Antitrust Report, at 234-35, 239-47.



~~282~~291. The House Antitrust Report noted that in “~~In~~ practice, Google’s contractual provision has led several major companies to switch entirely to Google’s ecosystem, even in cases where they preferred mapping services from a non-Google provider, such as Mapbox.”<sup>118</sup>

~~283~~292. “According to one firm, Google closely tracks and pressures developers who use Google’s place data in conjunction with mapping data from a non-Google firm, effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.”<sup>119</sup>

~~284~~293. “Because Google’s monopoly in online search has furnished it with a trove of data, as well as a robust index, its place search feature is also seen by many market participants effectively as a must-have. One market participant that has lost business partnerships due to Google’s coercive restrictions stated that Google is ‘using access to its dominant search products as leverage to intimidate businesses out of working with other map providers.’ . . . He noted that Google’s conduct now threatens his firm’s survival, saying, ‘This is existential for us.’”<sup>120</sup>

~~285~~294. The anticompetitive ramifications of the exclusive dealing are exemplified by even behemoth companies being beholden to Google Maps, such as Ford, Lyft, and Uber, which was described in the House Antitrust Report.<sup>121</sup>

~~286~~295. During the Class Period, Alphabet has owned equity shares of ~~each of~~ Lyft and Uber.

~~287~~296. The House Antitrust Report indicated that the ride-sharing company Lyft has cited its use of Google Maps as a potential risk to its business model. Lyft stated in a securities

<sup>118</sup> House Antitrust Report, at 241.

<sup>119</sup> *Id.* (citing Interview with Source 572 (Sept. 24, 2020)).

filing that “[s]ome of our competitors or technology partners may take actions which disrupt the interoperability of our platform with their own products or services.”<sup>122</sup>

~~288~~297. In 2019, Uber disclosed that it relied on Google Maps for “the mapping function that is critical to the functionality” of its platform.<sup>123</sup> Uber disclosed that from January 1, 2016, through December 31, 2018, the company had paid Google \$58 million for use of Google Maps.<sup>124</sup>

~~289~~298. Google in 2020 executed a juggernaut of an exclusive-dealing arrangement with Ford that is slated to span six years, entails several billions of dollars, and not only locks Ford into Google Maps and Google Automotive Services, but also obligated Ford to use the Google Cloud Platform (“GCP”), rather than staying with Microsoft Azure. Mapbox’s ~~co-founder and chief executive officer (“CEO”), Eric Gunderson, Mr.~~ Gunderson testified about the threat of exclusive dealing with Google Maps, noting ~~that~~ the deal between Google Maps and Ford as an example.

~~290~~299. Recent news has revealed that automakers through the Google Automotive Services package face a bundled together package of Google digital-mapping APIs, the Google Play application store, Google Assistant, and other products and tools. For example, car companies are prevented from mixing Google Maps digital-mapping APIs with voice assistants developed by smaller rivals.

~~291~~300. That Plaintiffs, the Class, and such massive companies face the negative tying and exclusive dealing to wall them into the Google Maps’ ecosystem (as recognized by the

<sup>120</sup> *Id.* at 241-242, n. 1,469-1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>121</sup> *Id.* at 39-40, 235.

<sup>122</sup> *Id.* at 39.

<sup>123</sup> *Id.* at 235.

<sup>124</sup> *Id.* at 235.

House Antitrust Report), plus the allegations of direct demonstrations of monopoly power and the circumstantial allegations of Google Maps' over-90% market share in the ~~business-to-business segment (that affecting Plaintiffs and Class members) of over 90%~~ Digital Maps API Market, demonstrate that the exclusive dealing has substantially foreclosed competition. These anticompetitive restrictions result in preventing the over-90% of the market of buyers of Google Maps APIs from purchasing places APIs or routes APIs from competitors, thus walling them into the Google Maps ecosphere and forcing them to purchase only Places APIs or Routes APIs from Google Maps or not use places APIs nor routes APIs at all—this indeed prevents those buyers from purchasing these products from competitors. This is foreclosure of well more than a substantial share of the market.

~~292~~301. Any argument that even under the Terms of Service, Plaintiffs and Class members can ~~in theory~~ develop an entirely separate and unlinked digital map using maps APIs, places APIs, or routes APIs from competitors in addition to an entirely separate and unlinked digital map using the Maps APIs, Places APIs, or Routes APIs from Google Maps contradicts economic reality, practicality, and beneficial use to Plaintiffs~~—and~~, Class members~~, and to~~ ~~Plaintiffs and Class members'~~their customers or potential customers. This is consistent ~~for each~~ for each of Plaintiffs Dream, Getify, and Sprinter.

~~293~~302. In terms of apps or websites, Plaintiffs and Class members purchase or expend monetary credits for Google's Maps APIs, Places APIs, or Routes APIs, all in order to use and link them together on one app, on one webpage, on one website, or on one other type of digital display or screen for Plaintiffs and Class members' customers or potential customers to view on one app, on one webpage, on one website, or on one other type of digital display or screen. This is consistent for each of Plaintiffs Dream, Getify, and Sprinter.

~~294~~303. There is sufficient demand from Plaintiffs and Class members to purchase or expend monetary credits for ~~each of maps APIs, places APIs, or routes APIs from Google Maps~~Google's Maps APIs and together with those from different competitors of ~~Google's Maps~~places APIs, Places APIs, or ~~Routes~~routes APIs (indeed, even to use ~~them~~the places APIs or routes APIs for free from competitors other than Google Maps), in order to ~~combine and use and link~~ together ~~the maps~~Google's Maps APIs, and places APIs, and routes APIs from ~~the different~~ competitors on one app, on one webpage, on one website, or on one other type of digital display or screen for Plaintiffs and Class members' customers or potential customers to view. ~~This is consistent for Plaintiffs Dream, Getify, and Sprinter.~~

~~295~~304. The competitive alternative and best use for all stakeholders—Plaintiffs and Class members, indirect users, and competition more generally—is for Plaintiffs and Class members to have ~~maps~~Google's Maps APIs, and places APIs, and routes APIs from different competitors (~~including Google Maps~~)used and linked together on one digital screen or display on one app, webpage, or website.

~~296~~305. Indeed, there is sufficient demand for these separate products markets of ~~maps~~Digital Maps APIs, ~~places~~Digital Places APIs, and ~~routes~~Digital Routes APIs that Google Maps and competitors can and do offer them as separate products.

~~297~~306. But Defendants' anticompetitive ~~schemes~~actions alleged herein renders it infeasible from an economic perspective—and indeed, forbidden from a contractual perspective—for Plaintiffs and Class members to purchase or expend monetary credits for ~~any of~~ Google ~~Maps' Maps~~Map's APIs, ~~Places APIs, or Routes APIs,~~ and use and link a competitors' ~~maps APIs, places APIs,~~ or routes APIs. Indeed, each of Plaintiffs Dream, Getify, and Sprinter

have been forced to use only ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs~~—to the exclusion of competitors' maps APIs, places APIs, or routes APIs.~~

~~298~~307. For example, if one were to visit a Plaintiff or Class members' app or website and view on one page, display, or screen the Maps ~~APIs, Places APIs, or Routes~~ APIs that Plaintiff or the Class member purchased or expended monetary credits for from Google Maps, it would not make practical sense in terms of attention, effort, and time for that visitor to then be routed by the Plaintiff or the Class member to an entirely separate and ~~unconnected~~unlinked app or website page, display, or screen for the visitor to view ~~maps APIs, places APIs,~~ and routes APIs secured from a competitor of Google Maps. Instead, the visitor would likely lose interest, lose attention, lose track, ~~or~~ simply abandon the process.~~—This is consistent for Plaintiffs Dream, Getify, and Sprinter.,~~ and ultimately not continue patronage of Plaintiff or the Class member, eviscerating the purpose of the Plaintiff or Class member having purchased Google's Maps APIs in the first place.

~~299~~308. The ability to ~~view~~link maps APIs, places APIs, or routes APIs together on one digital screen or display on one app, webpage, or website is critical to the user's experience and to the likelihood of the user's patronage of Plaintiffs and Class members. If the user is required to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens, displays, apps, webpages, or websites, that user would simply abandon the app or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app, website, or digital screen is not a reasonable substitute.

### 3. Self-Preferencing

~~300~~309. Defendants have committed anticompetitive self-preferencing in connection with Google Maps.

~~301~~310. Defendants use self-preferencing for map caching to benefit ~~its~~their own businesses and operations, to the detriment of competing digital-mapping providers that use any of Google’s Maps APIs, Places APIs, or Routes APIs. And Defendants use self-preferencing for map caching to jack-up costs for Plaintiffs and Class members and degrade the quality of Plaintiffs and Class members’ experience with Maps APIs, Places APIs, or Routes APIs.

~~302~~311. According to the House Antitrust Report, “developers told the [House Antitrust Subcommittee] that Google uses its control over digital mapping to favor its own products in other lines of business.”<sup>125</sup>

Since ~~303. According to the House Antitrust Report, since~~ “Google provides mapping services but also offers non-mapping products that use mapping as an input, Google can selectively degrade access for third parties that rely on its mapping product to disfavor them as competitors ~~to its non-mapping products.~~ [.]”<sup>126</sup>

~~304.~~ Market participants told the House Antitrust Subcommittee that Google has added ~~various~~ restrictions to Google Maps that apply to third-party developers but not to Google’s own competing products.<sup>127</sup>

~~305~~312. “One example is unequal rights to map caching. Map caching occurs when a server stores copies of map images that it can speedily distribute when next recalled. Without caching, a map is drawn each time it is requested, a much slower process.”<sup>128</sup> “Although previous versions of the Google Maps API agreement permitted caching by developers, the recent versions prohibit caching of maps with limited exception.”<sup>129</sup>

<sup>125</sup> House Antitrust Report, at 242.

<sup>126</sup> *Id.* at 242-43.

<sup>127</sup> *Id.* at 243.

<sup>128</sup> *Id.*

<sup>129</sup> *Id.*

~~306~~313. According to the House Antitrust Report, although third-party apps or websites developed with Google’s Maps APIs, Places APIs, or Routes APIs can no longer store a map cache, “[m]arket participants note, however, that Google’s own products built on Google Maps—ranging from its local search service to its hotel finder—face no similar restrictions, enabling them to load faster than those run by third parties.”<sup>130</sup>

~~307~~314. “Commenting on the asymmetry, one market participant stated that Google’s decision to deny third parties caching ‘denigrates the service that our maps can provide compared to Google’s.’”<sup>131</sup> The market participant added “that’s why we can’t create an app that provides directions as well as Google or we can’t update a user’s location as quickly as Google.”<sup>132</sup>

315. Plaintiffs thus allege that the self-preferencing has been used by Google Maps as unreasonably exclusionary and a way to strangle competitors’ access to data, which results in lower competition, and this results in anticompetitive harm to Plaintiffs and the Class as purchasers. Competitors who have faced the exclusionary conduct through the self-preferencing are alleged to be direct competitors of Google in the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs, who use as inputs to their businesses Google’s Maps APIs, Places APIs, and Routes APIs.

316. The anticompetitive harms of such exclusionary conduct have indeed been experienced by Plaintiffs and the Class.

~~308~~317. Not being able to use caching—and thus needing to pay or expend monetary credits each and every time a Google Maps API, Places API, or Routes API is

<sup>130</sup> *Id.*

<sup>131</sup> *Id.* at 243.

<sup>132</sup> *Id.*

called—skyrockets costs for Plaintiffs and Class members and are often beyond their control. There is a charge each time a digital map is accessed, reloads, refreshes, and used.

~~309~~318. For example (without limitation), Getify has been particularly harmed by this ~~and has needed to render dormant its app RestaurNote~~ because of ~~the app's~~RestaurNote's relatively heavy reliance on digital mapping and the need to provide fresh location data to its users. Without caching, substantial money or monetary credits ~~would be~~is expended each time a digital map is used, opened, or refreshed.

~~340~~319. Being able to use caching also helps in the event that Google Maps crashes. Indeed, according to public revelations around March 2022, Google Maps nearly experienced a complete world-wide failure and outage that lasted several hours. This left Class members powerless to display their digital maps and help support their businesses, apps, and websites.

~~344~~320. Getify notes that app or website developers prefer to hedge their data sources with caching. A standard practice of engineering maxims is that a developer would want to avoid a single-point of failure. This is where only a single provider gives data for a critical function of an app or website. For RestaurNote, which relies heavily on digital-mapping data and features, a failure, which happened recently with Google Maps, destroys the website's use. If Google Maps is down, the website is down. If Google Maps crashes or acts slowly, the website crashes or acts slowly. But in self-preferencing fashion, Google Maps does not let app or website developers cache Maps APIs, Places APIs, nor Routes APIs, meaning that app or website developers cannot store a non-active version of Maps APIs, Places APIs, nor Routes APIs. App or website developers thus cannot even display non-current digital-mapping data when Google Maps crashes.



~~312~~321. In contrast, Mapbox supports offline functionality. Apps created with Mapbox mobile SDKs can download maps for selected geographical areas for use when the device does not have network connectivity. In addition, Mapbox mobile SDKs automatically cache tiles and other resources requested during normal use.

#### 4. Competitive Harm

~~313~~322. Defendants' negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) harms competition.

~~314~~323. Defendants' conduct harms Plaintiffs and Class members and indirectly other users by depriving valid competitive choice, degrading privacy, degrading quality and variety of products offered, lowering quantity, stifling innovation, and raising the prices and reducing the quantity and value of monetary credits for Maps APIs, Places APIs, and Routes APIs.

~~315~~324. As a direct and proximate result of Google's anticompetitive conduct, Plaintiffs and Class members suffered substantial losses and damages to their business and property.

~~316~~325. As a direct and proximate result of the alleged anticompetitive conduct herein, Defendants reap more revenue, suppress Plaintiffs and Class members' earnings, and force them to reduce content, causing further reductions in earnings.

~~317~~326. As a result of the anticompetitive conduct alleged herein, Defendants have foreclosed other firms from competing in the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs, to the detriment of Plaintiffs and Class members and indirectly to the detriment of other users.

~~318~~327. Defendants' conduct goes far beyond aggressive competition. Their anticompetitive actions intend to and in fact have excluded rivals and harmed the competitive

process. This conduct is not competition on the merits or otherwise privileged. Even worse, the conduct has been planned and thoroughly executed over many years—it is willful.

~~319~~328. Defendants have reinforced Google Maps’ market position by impairing potential competing maps APIs, routes APIs, or places APIs providers by using monopoly power (or alternatively and at the least, sufficient market and economic power) to prevent rivals and potential rivals from collecting datasets that could make rivals and potential rivals viable alternatives to Google Maps for Plaintiffs and Class members, which in turn could loosen Google Maps’ strangle-hold ~~on~~of the relevant ~~product~~antitrust products markets.

~~320~~329. Defendants have foreclosed competition to Google’s Maps APIs, Places APIs, and Routes API by having implemented the anticompetitive conduct alleged herein, such as negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization).

~~321~~330. The foreclosure caused by Defendants’ conduct in the ~~relevant antitrust products markets of the~~ Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the general~~Digital Routes API Market can be observed by the exit and limited entry of competitors. Entry into the relevant antitrust products markets ~~of Maps APIs, Places APIs, and Routes APIs~~ has been weak, if not non-existent, over the time period of Google Maps’ increasing dominance. This lack of entry has resulted from entry barriers arising from Defendants’ anticompetitive conduct.

~~322~~331. Defendants’ abusive behavior also stifles innovation in the relevant ~~product~~antitrust products markets.<sup>133</sup> For example, competitors even offer better quality and more-fulsome ~~maps APIs, places APIs, and routes APIs,~~ even for free.

~~323~~332. Google Maps’ negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) harms competition because there is little motivation for competitors in the ~~relevant product markets~~Digital Maps API Market, Digital Places API Market, and Digital Routes API Market to enter these relevant antitrust products markets. And ~~those~~the competitors that are already in those markets are foreclosed from offering ~~Maps APIs, Places APIs, and Routes~~digital-mapping APIs to Plaintiffs and Class members, even competitors of places APIs and routes APIs that offer to do so at lower prices, at more valuable monetary credits to be expended ~~on the Maps APIs, Places APIs, and Routes APIs~~ (as compared to the number of API calls that the monetary credits satisfy), or even for free, and even competitors that offer more-fulsome and higher quality ~~products~~places APIs and routes APIs.

~~324~~333. Defendants’ anticompetitive conduct has shielded them from competitive pressures that would otherwise require ongoing, substantial innovation in response to Plaintiffs and Class members’ needs. This lack of innovation has caused grave harm to competition.

~~325~~334. An example of the adverse effects from Defendants’ anticompetitive conduct when innovation did occur—for example, by Waze before Defendants acquired it—demonstrates the potential innovation that has been thwarted throughout the Class Period.

<sup>133</sup> *E.g.*, Stephen D. Houck, *Injury to Competition/Consumers in High Tech Cases*, St. Johns L. Rev. Vol. 5, Iss. 4, 593, 598 (2001) (“Any assessment of a restraint’s anticompetitive impact, however, will be incomplete if limited to price and output effects. The restraint’s impact on consumer choice and innovation must also be considered.”).

~~326~~335. Foreclosed competitors also lose motivation to innovate in the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market because Defendants’ anticompetitive actions alleged herein foreclose competitors from a massive portion of clients— Plaintiffs and Class members—that results in less revenue, earnings, and scale, in terms of access to users, their data, and the benefits that come from being able to use such data to interact with, refine, and otherwise enable competitors to improve their products and operations.

~~327~~336. While Defendants have sought to avoid liability based on specific language—such that Google prevents only the “use” or “linking” of competing API content rather than its “display”<sup>134</sup>—such specificity is in contrast with Defendants’ own ~~terms~~Terms of ~~service~~Service, which throughout the Class ~~period~~Period used words to the effect of contain, display, link, and use interchangeably without precise definitions. But misuse of broad language cannot overcome practice, especially as the terms have evolved during the Class Period. [Imprecise language interpretation cannot overcome practice, especially as Google Maps is free to change the terminology of its TOS in the future at its discretion \(as it has in the past\).](#)

~~328~~337. Even apparently powerful, large companies are beholden to Defendants.

~~329~~338. For years before the Class Period, Google Maps offered extremely more-valuable monetary credits for Maps APIs, Places APIs, and Routes APIs, luring Plaintiffs and Class members to build their apps and websites with ~~Google Maps’~~Google’s Maps APIs, Places APIs, and Routes APIs. In exchange for Google Maps offering such monetary credits, Google Maps received additional users and valuable data about such users, which Defendants have monetized, in part through digital advertising and other means of selling the data.

<sup>134</sup> See, e.g., Defs.’ MTD Comp., at 7.

~~330~~339. However, around May 2018 and continuing thereafter, Google Maps introduced a single “pay-as-you-go” pricing plan for all of Maps APIs, Places APIs, and Routes APIs.<sup>135</sup>

~~331~~340. Prices soared across the board for ~~Google Maps’~~Google’s Maps APIs, Places APIs, and Routes APIs. For example, Google Maps drove up the price for its Dynamic Maps API from \$0.50 to \$7.00 per 1,000 calls.<sup>136</sup>

~~332~~341. And the value of the monetary credits dramatically shrunk in terms of them being expended for APIs. For example, this shift reduced the number of monetary-credit-expended Dynamic Maps API calls from 25,000 per day to around 930 per day.<sup>137</sup>

~~333~~342. With the escalated prices across the board for Maps APIs, Places APIs, and Routes APIs, the value of the monetary credits plummeted because they would be expended for relatively far fewer APIs, in addition to the dramatic decrease in the monthly threshold.

~~334~~343. Developers have reported to the House Antitrust Subcommittee that ever since Google Maps enforced these unexpected, drastic pricing changes, the pricing change amounted to increases of 1,400% in many instances.<sup>138</sup>

~~335~~344. One developer stated that Google instituted this price hike after “gaining dominance”; since becoming a Google Maps customer, the market participant’s costs “have increased over 20x[.]”<sup>139</sup>

~~336~~345. Another developer stated that the 2018 pricing change “took our bill from \$90/month in October to \$20,000/month in December.”<sup>140</sup>

<sup>135</sup> House Antitrust Report, at 239-40.

<sup>136</sup> *Id.*

<sup>137</sup> *Id.*

<sup>138</sup> *Id.*

<sup>139</sup> *Id.*

<sup>140</sup> *Id.*

~~337~~346. Several developers expressed their frustrations to the House Antitrust Subcommittee, noting that Google Maps' decision to hike prices so sharply and without significant notice underscored its power to set the terms of commerce.

~~338~~347. Plaintiffs and Class members have surrendered more in their transacting—whether through purchases or expending monetary credits—or acquired less than they otherwise would have, absent the anticompetitive actions alleged herein.

~~339~~348. The alleged unlawful negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) has resulted in damages to Plaintiffs and Class members, in part through the (i) egregious, supracompetitive price hikes in all of Google's Maps APIs, Places APIs, and Routes APIs, and (ii) egregious, anticompetitive evisceration of monetary credits offered for ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs, including, without limitation, the anticompetitive reduction of the value of monetary credits offered in comparison to the fewer calls that they can be expended on, due to the supracompetitive price hikes in all of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs.

~~340~~349. These damages are continuing, and this anticompetitive misconduct harmed and continues to harm each of the Plaintiffs.

~~341~~350. For example, as alleged elsewhere, throughout the Class Period, Plaintiff Dream spent approximately at least (i) \$6.53 on ~~Google Maps'~~Google's Maps APIs, including, without limitation, on the Maps API, Dynamic Maps API, and Dynamic Street View API, (ii) \$40.51 on ~~Google Maps'~~Google's Places APIs, including, without limitation, the Autocomplete – Per Request, Autocomplete without Places Details – Per Session, Geocoding API, Places API, Places Details API, Atmosphere Data API, and Contact Data API, and (iii) \$1,394.36 on ~~Google-~~

~~Maps'~~Google's Routes APIs, including, without limitation, the Distance Matrix API, Distance Matrix Advanced API, and Directions API. This equates to approximately \$1,441.40 spent in total.

~~342351~~. In total, ~~Plaintiff~~ Dream spent at least \$984.76 out of pocket ~~during the Class Period~~ and \$456.64 in monetary credits during the Class Period, for a total of at least \$1,441.40 in payments to Google, consisting of at least \$6.53 spent on Maps APIs, \$40.51 spent on Places APIs, and \$1,394.36 spent on Routes APIs.

~~343352~~. Plaintiff Getify spent at least \$17.73 out of pocket and \$15.22 in monetary credits during the Class Period, for a total of at least \$17.73 in payments to Google, consisting of at least \$32.42 spent on Maps APIs and \$0.53 spent on Places APIs.

~~344353~~. By further example, as alleged elsewhere, throughout the Class Period, Sprinter's Director recalls having expended and depleted monetary credits and having spent money on each of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs. Several credit cards for Sprinter were associated with its Google Maps account through the GCP, and Sprinter's Director recalls having spent money on each of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs, in addition to the monetary credits that were expended and depleted. Although the Director remembers having spent money on each of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs, the GCP account was closed, and the credit cards used for Sprinter were cancelled.

~~345354~~. Sprinter was able to find one record reflecting a charge of \$5.74 in early February 2020 for a Maps API, for which it is unclear whether this was money charged to Sprinter in addition to the depletion of monetary credits. But Sprinter was unable to access and review past statements from ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs

and the usage of monetary credits and additional monetary spending. The Director's memory of Sprinter having spent money on each of Maps APIs, Places APIs, and Routes APIs during the Class Period is based, in part, on the memory of the staggering prices and charges for each, which was the catalyst for Sprinter's Director to have researched competitors' offerings and identify preferred competitors, and Sprinter's Director's memory of the negative tying terms that forbade the product linking, despite the Director's ultimate identification of competitors that he preferred. Sprinter's records will be available in discovery.

346355. Even if a Plaintiff or Class member purchased or expended monetary credits on only one of ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs, they would have been a victim of the anticompetitive schemes, such as the exclusive dealing and monopolization (or at the least, attempted monopolization), alleged herein and have been damaged because the schemes have resulted in the supracompetitive escalations in pricing for all of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs and the lower value that the monetary credits have in proportion to the amount of APIs calls that they could be expended on. But for the anticompetitive schemes alleged herein, all of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs would have been offered at lower prices, and the monetary credits would have been offered in higher thresholds and been more valuable in terms of the amount of APIs calls that they could be expended for.

347356. But for the anticompetitive practices alleged herein, there would have been more meaningful competition from existing competitors in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market, which would have reined in Defendants' supracompetitive prices, anticompetitive decimation of the quantity and value of monetary credits, byzantine terms, and lower quality.



~~348~~357. Moreover, as alleged more fully elsewhere, Google Maps has offered digital-mapping that is incomplete, riddled with errors, and crashes, while excluding competition. Indeed, no meaningful competitors have entered the ~~relevant antitrust products-~~  
~~markets of the~~ Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market since 2013.

~~349~~358. The concentration of so much of the ~~market~~markets in Google Maps ~~digital-~~  
~~mapping'~~ digital-mapping products means that the relevant antitrust products markets and consumers are more vulnerable to a Google temporary shutdown or loss of data.

~~350~~359. Plaintiffs and Class members would appreciate having back-up digital mapping data by another provider when Google's servers freeze or shut down, which has happened recently. Building back-up data into systems is critical in case the initial data provider experiences difficulties. Indeed, according to public revelations around March 2022, Google Maps nearly experienced a complete world-wide failure and outage that lasted several hours. This left Class members powerless to display their digital maps and help support their businesses, apps, and websites. Having back-up data also enables the user to truly experiment with which competitor provides the highest-quality data.

~~351~~360. And Google Maps does not offer a full suite of APIs in all of its ~~Maps~~Places APIs, and Routes ~~APIs, and Places~~ APIs. There are bodies of API data within these relevant antitrust products markets that Google does not offer, but Plaintiffs and Class members cannot access from competitors because of Google's anticompetitive conduct alleged herein.

~~352~~361. The anticompetitive harm has damaged and continues to damage Plaintiffs and Class members, rendering the Class to be an effective mechanism to seek damages and equitable, declarative, and injunctive relief.

*CEO of Google Competitor Mapbox Details ~~Competitive~~ Anticompetitive Conduct and Harm*

~~353~~362. Defendants have referred to Google Maps as a core search product for Google and a source for advertising.

~~354~~363. Within a digital map, Places APIs provide search tools.

~~355~~364. For example, Google's Place API, Place Details API, Place Search API, Find Place API, Autocomplete + Place Details – Per Session API, and Autocomplete – Per Request API all can retrieve data in response to searches done in a digital map.

~~356~~365. On February 25, 2021, Mapbox's co-founder and CEO, ~~Mr.~~Gunderson, submitted a letter to and testified before the U.S. House Judiciary Committee for a hearing entitled Reviving Competition, Part 1: Proposals to Address Gatekeeper Power and Lower Barriers to Entry.

~~357~~366. Mapbox's customers are developers, and Mapbox offers digital-mapping APIs and SDKs for developers to add digital maps on their apps or websites.

~~358~~367. Mr. Gunderson stated that analysts have estimated that if Google Maps was a standalone business, it would be valued at more than \$60 billion.

~~359~~368. Mr. Gunderson stated that Google's gatekeeping through its Terms of Service is brazen.

~~360~~369. He stated that his developer customers need help to stop Google Maps from bullying and intimidating them.

~~361~~370. In essence, Google is using the Google Maps Terms of Service and is bullying and intimidating Mapbox's developer-customers who want to use digital-mapping APIs from Mapbox and digital-mapping ~~and search~~ features from Google to switch entirely to Google.

~~362~~371. Mapbox's developer-customers have been forced to switch entirely to the Google ecosystem for their digital-mapping APIs.

~~363~~372. Mr. Gunderson testified that Google was using its dominance to suppress competition in digital mapping. Google has been actively targeting developer-customers to enforce the Terms of Service.

~~364~~373. Mr. Gunderson testified that everyone can understand that ~~search—and~~ digital-maps and search are separate products.

~~365~~374. Mr. Gunderson testified that according to the Google Maps Terms of Service, Google search APIs could only be used on Google Maps. In referring to the Terms of Service, Mr. Gunderson referred to language, among other portions, concerning the requirement that Places content only be displayed on a Google Map. This could reflect that Mr. Gunderson was referring, in part, to the search tools available in Places APIs.

~~366~~375. Mr. Gunderson testified that there was no technical reason for this restriction.

~~367~~376. He noted that the adverse effects on competition were only getting worse. More and more Mapbox developer-customers were being targeted by the exclusionary practices over the past few years, which has forced them to stop using Mapbox. This is not because Google Maps is a better product; instead, it is because of the Terms of Service.

~~368~~377. Mr. Gunderson testified that this tying is not just anticompetitive for Mapbox, but it is also anticompetitive for developer-customers and consumers. According to Mr. Gunderson, the exclusionary, restrictive, and anticompetitive practices impact a huge number of developers and customers because it prevents developers from building the best product possible. Mr. Gunderson testified that he has observed developer-customers spend months dismantling what they had built because of Google's threats.

~~369~~378. Mr. Gunderson testified that Google's gatekeeping only drives short-term dollars to Google and is blocking competition long-term by blocking product development and innovation. He testified that digital maps get better when more people use them. By blocking customers from using Mapbox, Google was depriving Mapbox of the data and scale that Mapbox needed to grow and make better products. This made it harder for Mapbox to build more-competitive digital maps and compete with Google.

~~370~~379. Mr. Gunderson said that everyone was losing out because of this chilling effect. This included the users of the customer-developers' digital property. Mr. Gunderson testified that there were adverse impacts on consumer choice and quality. The anticompetitive practices radically limited consumer experience because developers were forced to use all things Google. As a result, with data collection being consolidated to Google, any positive innovation from assessing data would not be available to Google's competitors. Mr. Gunderson testified that this data flywheel has bad effects on consumers.

~~371~~380. Mr. Gunderson testified that the purported explanations for the Google Maps Terms of Service being to avoid source confusion and quality issues lacked merit. He testified that developers can help dispel confusion and that digital-mapping APIs were being displayed in customized manners in different ways, so data confusion or quality issues were not meritorious motivations.

#### **H. Pro-Competitive Excuses Do Not Justify Google's Misconduct**

~~372~~381. Under *per se* liability, whether the purported procompetitive effects outweigh the anticompetitive effects is irrelevant. The allegations herein present *per se* liability.

~~373~~382. In the alternative, Defendants' potential defenses of procompetitive justifications cannot stand.

~~374~~383. Defendants cannot justify their restraints of trade and monopolizing conduct. At the least, the purported procompetitive justifications are substantially overbroad to accomplish any intended goals of the exclusionary restrictions.

~~375~~384. To the extent that Defendants merely rely on a bald assertion that they can impose whatever ~~terms or~~ restrictions that they please on the purchase or monetary-credit expenditure of ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs, without any concern for ~~the federal and state~~ antitrust and unfair competition laws, this would render ~~meaningless~~ these laws meaningless. If Defendants raise such an assertion as a purported procompetitive justification under a ~~rule of reason~~rule-of-reason analysis, should one apply, the assertion fails because the purported procompetitive justifications are pretextual, false, and are substantially outweighed by the anticompetitive effects.

~~376~~385. The ~~alleged~~ anticompetitive terms and enforcement do not concern how Plaintiffs and Class members use ~~Google Maps'~~Google's Maps APIs, ~~Places APIs, or Routes APIs~~ already purchased as the tying product; instead, the ~~alleged~~ anticompetitive terms and enforcement concern Plaintiffs and Class members being unable to purchase, use, nor link competitors' ~~maps APIs, places APIs, or routes APIs~~ as the negatively tied products.

~~377~~386. The anticompetitive negative tying restrictions in the Terms of Service ~~complained of herein~~ do not concern the dictation of how Plaintiffs and Class members control, use, or design the Maps APIs, ~~Places APIs, or Routes APIs~~ that they had already purchased or expended monetary credits for from Google Maps. The control, use, or design of those Maps APIs, ~~Places APIs, or Routes APIs~~ that Plaintiffs and Class members purchased or expended monetary credits for from Google Maps is not what Defendants aim to dictate. Instead, the negative tying is aimed at forbidding Plaintiffs and Class members, who had already purchased

or expended monetary credits for Maps APIs, ~~Places APIs, or Routes APIs~~ from Google Maps, from also purchasing ~~or~~, using ~~maps APIs, or linking~~ places APIs, ~~or routes APIs~~ from competitors in combination with the ~~already-purchased~~ already-purchased Maps APIs, ~~Places APIs, or Routes APIs~~ from Google Maps.

~~378~~387. It is not the control, use, or design of the Maps APIs, ~~Places APIs, or Routes APIs~~ already purchased or monetary-credit expended from Google Maps that is the true goal of the negative tying in the Terms of Service; instead, it is the goal of forcing Plaintiffs and Class members to purchase or expend monetary credits for ~~additional-maps~~ Places APIs, ~~places or Routes~~ APIs, ~~or routes APIs~~ that otherwise would have been purchased from competitors or the forcing of Plaintiffs and Class members to not purchase those ~~additional-maps APIs, places APIs, or routes APIs~~ at all, whether from competitors or not.

~~379~~388. Even if Defendants argue otherwise, they cannot avoid antitrust laws merely by dictating policies.

~~380~~389. Defendants cannot claim efficiency justifications for its conduct because their conduct creates numerous inefficiencies.

~~381~~390. Defendants' pricing for ~~Google Maps'~~ Google's Maps APIs, Places APIs, and Routes APIs are widely known to be materially more expensive than competitors' pricing—indeed, competitors offer such APIs for free. A particular example of over-pricing by Google Maps compared to its competitors (without limitation) is ~~Google Maps'~~ Google's Places APIs, an otherwise commodity form of API information.

~~382~~391. And there would not be confusion to the end user about the source of the digital-mapping data ~~from Maps~~ for maps APIs, ~~Places~~ places APIs, or ~~Routes~~ routes APIs because Plaintiffs and Class members can seamlessly display on a digital map the source of

which component digital-mapping data ~~from~~of maps APIs, places APIs, or routes APIs comes from which competitor.

~~383~~392. According to the House Antitrust Report, Developers, users, and mapping providers have questioned Google Maps’ purported quality and confusion rationales, noting that developers are best positioned to determine whether ~~combining~~using and linking APIs from multiple providers creates a “negative user experience.”<sup>141</sup>

~~384~~393. One provider added, debunking Defendant’s rationale, that the “developers we partner with are extremely sophisticated. They’re not confused.”<sup>142</sup>

394. Google Maps itself has protocols for Plaintiffs and Class members to attribute digital-mapping data to Google. Likewise, competitors have protocols for Plaintiffs and Class members to attribute digital-mapping data to them.

~~385~~395. Mr. Gunderson testified that the purported explanations for the Google Maps Terms of Service being to avoid source confusion and quality issues lacked merit. He testified that developers can help dispel confusion and that digital-mapping APIs were being displayed in customized manners in different ways, so data confusion or quality issues were not meritorious motivations.

~~386~~396. Moreover, users would appreciate having back-up digital mapping data by another provider when Google’s servers freeze or shut down, which has happened recently. Building back-up data into systems is critical in case the initial data provider experiences difficulties. Indeed, according to public revelations around March 2022, Google Maps nearly experienced a complete world-wide failure and outage that lasted several hours. This left Class members powerless to display their digital maps and help support their businesses, apps, and

<sup>141</sup> House Antitrust Report, at 242.

<sup>142</sup> *Id.* at 242, n. 1,474 (citing Interview with Source 572 (Sept. 24, 2020)).

websites. Having back-up data also enables the user to truly experiment with which competitor provides the highest-quality data.

~~387~~397. And Google does not offer a full suite of APIs in all of its ~~Maps APIs, Places APIs,~~ and Routes APIs. There are bodies of API data within these relevant antitrust products markets that Google does not offer, that competitors may have, but the Class members cannot access because of Google's anticompetitive conduct alleged herein.

**I. Google Maps Has Monopoly Power or, Alternatively and at the Least, Sufficient Market and Economic Power**

~~388~~398. Under *per se* liability, Plaintiffs need not allege monopoly power. The allegations herein present *per se* liability.

~~389~~399. In the alternative, if *per se* liability does not apply, Plaintiffs allege monopoly power or in the alternative and at the least, sufficient market or economic power.

~~390~~400. Google Maps has monopoly power in ~~each of the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market~~ to exceed the thresholds required for the claims for relief alleged herein under Sections 1 and 3 of the Sherman Act, (15 U.S.C. §§1, 3) and Section 3 of the Clayton Act (15 U.S.C. §14), for the claim for relief for monopolization maintenance under Section 2 of the Sherman Act, (15 U.S.C. § 2), and for the California state law claim: (Cal. Bus. & Prof. Code §§ 17200, et seq.).

~~391~~401. In the alternative and at the least, Google Maps has sufficient market and economic power in each of the relevant antitrust products markets of the Digital Maps APIs, API Market, Digital Places APIs API Market, and Digital Routes APIs API Market to exceed the thresholds required for the claims for relief alleged herein under Sections 1 and 3 of the Sherman



Act, ~~(15 U.S.C. §§1, 3)~~ and Section 3 of the Clayton Act (15 U.S.C. §14), for the claim for relief for attempt to monopolize under Section 2 of the Sherman Act, 15 U.S.C. § 2, and for the California state law claim: (Cal. Bus. & Prof. Code §§ 17200, *et seq.*).

~~392~~402. Plaintiffs exceed such thresholds by alleging facts concerning direct evidence and concerning circumstantial evidence of Google Maps' monopoly power ~~in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market.~~

*Direct Evidence of Google's Monopoly Power*

~~393~~403. Direct evidence of monopoly power includes, without limitation, supracompetitive prices, byzantine terms, ~~and~~ reduced quality, and data-privacy violations, all without the entrance of ~~or~~ new nor meaningful competition from existing competitors.

~~394~~404. Direct evidence is ~~actual~~ control over prices, terms, and quality or exclusion of competitors.

~~395~~. For years, Defendants have been able to (i) impose supracompetitive prices, (ii) impose byzantine terms effectuating negative tying, exclusive dealing, and self-preferencing caching, (iii) offer digital-mapping that is incomplete, riddled with errors, and crashes, and (iv) allegedly commit serious data-privacy violations in connection with location data, including, without limitation, data collected through Google Maps. Google Maps has committed all of these points (i)-(iv), all without meaningful competition from existing competitors nor any meaningful competitors having entered the ~~relevant antitrust products markets of the~~ Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market since 2013.

405. But for the negative tying, exclusive dealing, self-preferencing, monopolization, and barriers to entry, there would have been more-meaningful competition from existing

competitors, which combined have immaterial and dwindling market share compared to Google Maps' above-90% market share in the Digital Maps API Market, and there would have been entry of new competitors (no meaningful ones have entered the market since 2013), both of which is further evidenced by Google's ability to have enacted supracompetitive prices, onerous contract terms, lower quality, and data-privacy violations for several years without losing dominance. Existing competitors have been barricaded away from enticing Google Maps' customers over several years because of the negative tying, exclusive dealing, self-preferencing, and anticompetitive actions. Competitors' efforts to increase supply, variety, or quality or to decrease prices (even offer products for free) have been to no avail to entice Google's customers away from Google Maps because the customers were shackled into the Google Maps ecosphere through the negative tying, exclusive dealing, and self-preferencing. Any of competitors' supply, variety, quality, innovation, or pricing decisions have not been a competitive force against nor even temper Google Maps' dominant market position. This further demonstrates Google Maps' monopoly power. With this monopoly power, Google Maps has not provided competitive pricing, output, supply, quality, variety, nor innovation over several years to retain its customers, because it has relied on its exclusionary power instead.

406. As alleged, Google Maps has maintained and expanded its user base and financial dominance over several years, despite these direct demonstrations of monopoly power, all without neither existing competitors making a dent in Google Maps' market share nor new entry of meaningful competitors.

~~396~~407. These factors demonstrate direct evidence of monopoly power.

~~397~~408. But for the anticompetitive practices alleged herein, which are negative tying, exclusive dealing, self-preferencing, and monopolization, there would have been ~~more-~~

meaningful competition from existing competitors in ~~the relevant antitrust products markets of~~ the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market, which would have reined in Defendants' supracompetitive prices, byzantine terms, lower quality, and data-privacy violations.

~~398~~409. For context, Defendants do not publicly disclose specific financial metrics for Google Maps. But Defendants and analysts have reported throughout the Class Period that Google Maps has more than a billion users per month, a statistic that is alleged to have remained durable during the Class Period. Experienced analysts have estimated that Google Maps' annual revenues as of late-2019 have ranged between \$2.95 billion to \$4.3 billion, projections for 2020 annual revenue to have been \$4.8 billion, projections during the Class Period for annual revenue to reach approximately \$9 billion, and projections for 2023 annual revenue of approximately \$11 billion. As a standalone business, Google Maps has been estimated by analysts and a bank to have ranged between approximately \$50 billion and \$61.5 billion during the Class Period. Further, despite having flexed direct monopoly power for several years, Google Maps' growth and financial performance under these metrics have only increased, demonstrating the inability of competitors to temper Google's anticompetitive actions.

~~399. The allegations of Google Maps' direct monopoly power in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market are strengthened by the allegations that Defendants have been able to (i) impose supracompetitive prices, (ii) impose byzantine terms effectuating negative tying, exclusive dealing, and self preferencing caching, (iii) offer digital mapping that is incomplete, riddled with errors, and crashes, and (iv) allegedly commit serious data privacy violations in connection with location data, all while Google Maps has been able to strengthen its alleged financial performance and growth throughout the Class Period.~~

*Google Maps Has Imposed Supracompetitive Prices While Excluding Competition.*

~~400~~410. Google Maps has imposed supracompetitive prices, while excluding existing competition. ~~Indeed, And~~ no meaningful competitors have entered ~~the relevant antitrust products markets of~~ the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market since 2013.

~~401~~411. Google Maps' direct demonstration of monopoly power has been its ability to sustain egregious, supracompetitive prices, all while foreclosing Plaintiffs from using preferable competitors that have been known to offer materially cheaper, if not free, ~~maps~~places APIs, and routes APIs, ~~and places APIs~~ that are of comparable quality, if not better.

~~402~~412. Prior to 2018, Google Maps offered meaningful amounts of monetary credits to lure Class members into building their apps, websites, or other digital property with Google's Maps APIs, Places APIs, and Routes APIs.

~~403~~413. However, around May 2018 and continuing thereafter, Google Maps introduced a single "pay-as-you-go" pricing plan for Maps APIs, Places APIs, and Routes APIs.

~~404~~414. Prices soared across Google Maps' Maps APIs, Places APIs, and Routes APIs. For example, Google Maps drove up the price for its Dynamic Maps API from \$0.50 to \$7.00 per 1,000 calls.

~~405~~415. And the value of the monetary credits dramatically shrunk in terms of them being exchanged for APIs. For example, this shift reduced the number of monetary-credit-expended Dynamic Maps API calls from 25,000 per day to around 930 per day.

~~406~~416. With the escalated prices across the board for Maps APIs, Places APIs, and Routes APIs, the value of the monetary credits plummeted because they would be expended for relatively far fewer APIs, in addition to the dramatic decrease in the monthly threshold.

~~407~~417. Developers have reported to the House Antitrust Subcommittee that ever since Google Maps enforced these unexpected, drastic pricing changes, the pricing ~~change~~changes amounted to increases of 1,400% in many instances.<sup>143</sup>

~~408~~418. One developer stated that Google instituted this price hike after “*gaining dominance*”; since becoming a Google Maps customer, the market participant’s costs “have increased over 20x[.]”<sup>144</sup>

~~409~~419. Another developer stated that the 2018 pricing change “took our bill from \$90/month in October to \$20,000/month in December.”<sup>145</sup>

~~410~~420. Several developers expressed their frustrations to the House Antitrust Subcommittee, noting that Google Maps’ decision to hike prices so sharply and without significant notice underscored its power to set the terms of commerce.

~~411~~421. Defendants’ pricing for its ~~Maps APIs, Places APIs,~~ and Routes APIs are widely known to be materially more expensive than competitors’ pricing—indeed, competitors offer such APIs for free. A ~~particular~~particularly egregious example of over-pricing by Google Maps compared to its competitors (without limitation) is ~~the Google Maps’~~Google’s Places APIs, an otherwise commodity form of API~~-data~~.

422. Google’s anticompetitive actions have walled off competitors from the above-90% market share that Google Maps possess over the Digital Maps API Market of customers, and through the negative tying, exclusive dealing, and monopolization, this is extended to wall off customers in the Digital Places API Market and Digital Routes API Market. Competitors cannot access those customers, regardless of any increases in output, supply,

<sup>143</sup> House Antitrust Report, at 239-40.

<sup>144</sup> Antitrust House Report, at 240.

<sup>145</sup> *Id.*

product quality, variety, or innovation or decreases in prices that competitors would attempt to deploy. The competitors' pricing, output, supply, quality, variety, and innovation thus does not pose as a competitive force to temper Google Maps' pricing, output, supply, quality, variety, nor innovation. This further demonstrates Google Maps' monopoly power. With this monopoly power, Google Maps has not provided competitive pricing, output, supply, quality, variety, nor innovation over several years to retain its customers, because it has relied on its exclusionary power instead.

~~412~~423. But for the anticompetitive practices alleged herein, which are negative tying, exclusive dealing, self-preferencing, and monopolization, there would have been more meaningful competition from existing competitors in the ~~relevant antitrust products markets of the~~ Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market, which would have reined in Defendants' supracompetitive prices. Google's supracompetitive pricing resulted in meaningful part from the anticompetitive conduct and from reduced quantity and variety of supply from existing competitors, due to the shackling of Google Maps' customers to transact only in the Google Maps ecosphere.

*Google Maps Has Imposed Anticompetitive Terms While Excluding Competition.*

~~413~~424. Google Maps has imposed byzantine, anticompetitive terms effectuating negative tying, exclusive dealing, and self-preferencing caching, while excluding existing competition. ~~Indeed,~~And no meaningful competitors have entered ~~the relevant antitrust products markets of the~~ Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market since 2013.

~~414~~425. As alleged herein, Google Maps has imposed and enforced anticompetitive and exclusionary contractual terms, including, without limitation, terms that effectuate negative tying, exclusive dealing, and self-preferencing in connection with caching.

~~415~~426. Allegations concerning developers' reactions to these byzantine, anticompetitive, and exclusionary terms and to having been intimidated and bullied by Defendants supports the direct demonstration of Google Maps' monopoly power.

~~416~~427. A sampling of quotes from the House Antitrust Report further reflect Google Maps' direct demonstrations of monopoly power to impose exclusionary ~~and anticompetitive~~ terms:

*Several developers stated that Google Maps introduced greater licensing restrictions as it gained a stronger market position.*<sup>146</sup> One noted that Google's control over what now serves as a key mapping technology has allowed Google to call all the shots. *"We license Google Maps and it's essentially a contract of adhesion. It's full of restrictions and we aren't able to negotiate any changes,"* the developer said. ~~...~~... *"With Google, we just have to comply with all their restrictions."*<sup>147</sup>

\* \* \*

Google, however, *prohibits* developers from using any part of its mapping tools alongside any non-Google mapping features.<sup>148</sup>

\* \* \*

According to the House Antitrust Report, (at 241), "Both versions of this provision *prohibit* developers from using *any* component of the Google Maps Core Service with mapping services provided by non-Google firms. The April 2020 change to the terms of service is *even more restrictive*: it prohibits developers from even displaying any component of Google Maps 'near' any other map. *In practice, Google's contractual provision has led several major companies to switch entirely to Google's ecosystem, even in cases where they preferred mapping services from a non-Google provider, such as Mapbox.*"<sup>149</sup>

<sup>146</sup> House Antitrust Report, at 234.

<sup>147</sup> *Id.*

<sup>148</sup> *Id.* at 240-41.

<sup>149</sup> *Id.* at 241.

\* \* \*

Through interviews with market participants, the Subcommittee learned that Google now enforces this provision ***aggressively***. According to one firm, Google closely tracks and pressures developers who use Google’s place data in conjunction with mapping data from a non-Google firm, effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.<sup>150</sup>

\* \* \*

One firm described Google’s coercive tactics, stating, “***It’s a bigger player putting a gun to our head saying ‘switch or else.’***”<sup>151</sup>

\* \* \*

Because Google’s monopoly in online search has furnished it with a trove of data, as well as a robust index, its place search feature is also seen by many market participants effectively as a must-have. One market participant that has lost business partnerships due to Google’s coercive restrictions stated that Google is using access to its dominant search products as leverage to intimidate businesses out of working with other map providers.<sup>152</sup> ... He noted that Google’s conduct now threatens his firm’s survival, saying, “***This is existential for us.***”<sup>153</sup>

\* \* \*

Google has also used its ***dominance*** in mapping to acquire cloud computing customers for its Google Cloud Platform (GCP). Specifically, in 2018, Google implemented a change requiring all API calls to use a valid API key, which must be linked to a Google Cloud Platform account. All keyless calls to the Maps JavaScript API and Street View API trigger low-resolution maps that are watermarked with “for development purposes only.” ... Developers who do not have a Google Cloud account, and therefore do not have an API key, are effectively locked out of Google Maps. Even if an application is built on a non-Google cloud platform, developers are forced to use GCP for the Maps API portion of their app. ... By one estimate, revenue from Google Cloud Platform has more than tripled since 2017, the year before Google began tying access to Google Maps to Google Cloud Platform.<sup>154</sup>

<sup>150</sup> *Id.* at 241, n. 1,467 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>151</sup> *Id.* at 241, n. 1,468 (citing Interview with Source 157 (Sept. 25, 2020)).

<sup>152</sup> *Id.* at 241-42, n. 1,469 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>153</sup> *Id.* at 242, n. 1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>154</sup> *Id.* at 242, n. 1,474-476.



~~417~~428. But for the anticompetitive practices alleged herein, which are negative tying, exclusive dealing, self-preferencing, and monopolization, there would have been more meaningful competition from existing competitors ~~in the relevant antitrust products markets of the~~ and entry of new ones in the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market, which would have reined in Defendants' exclusionary terms.

*Google Maps Has Offered Digital-Mapping That Is Incomplete, Riddled with Errors, and Crashes, While Excluding Competition.*

~~418~~429. Google Maps has offered digital mapping that is incomplete, riddled with errors, and crashes, while excluding competition. ~~Indeed,~~ from existing competitors. And no meaningful competitors have entered ~~the relevant antitrust products markets of the~~ Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market since 2013.

~~419~~430. Even with an ever-increasing stranglehold over its Maps APIs, Places APIs, and Routes APIs, Google Maps with its strict control has done an abysmal—if not intentional or reckless—job of maintaining quality and accurate business-mapping features. Examples of findings regarding Google's egregious errors are noted in the House Antitrust Report ~~and the cited Wall Street Journal article above.~~

431. The House Antitrust Report even documented how Google's monopoly and lack of competition allowed it to skimp on quality control for listings, resulting in harm to consumers and profit to Google from such paid listings. The report even documented the story of a "67-year-old-woman" who had "contacted a local home repair service she found through Google," only for a fake repairman to arrive who overcharged the woman and made her fear for her life.<sup>155</sup>

<sup>155</sup> See House Antitrust Report, at 243-45 & n. 1,486.

432. The Antitrust House Subcommittee cited more details from a *Wall Street Journal* article dated June 20, 2019, by Rob Copeland and Katherine Bindley, entitled “Millions of Business Listings on Google Maps Are Fake—and Google Profits[,]” reporting the following:

Yet Google Maps, triggered by such Google queries as the one Ms. Carter made, is overrun with millions of false business addresses and fake names, according to advertisers, search experts and current and former Google employees.

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Three years later, Google still can’t seem to stop the proliferation of fictional business listings and aggressive con artists on its search engine. The scams are profitable for nearly everyone involved, Google included. Consumers and legitimate businesses end up the losers.

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Google handles more than 90% of the world’s online search queries, fueling \$116 billion in advertising revenue last year. In recent years, it has extended that dominance to local search queries, emerging as the go-to source on everything from late-night food deliveries to best neighborhood plumbers.

\*\*\*

... Google Maps in recent months has packed more ads onto its search queries. It is central to Google parent [Alphabet’s] hope to recharge a cresting digital-advertising operation.

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Google’s failure to eliminate phony listings puts legitimate businesses at the risk of threats and blackmail by competitors or con artists.

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Prices in business categories that Google has identified as ripe for ad fraud—specialized attorneys, for instance—have risen more than 50% in the past two years. Some law firms pay more than \$1,000 for every customer who clicks on their website from a Google search.”

433. Additional quotes from the House Antitrust Report follow:

Although Google’s responses to the Subcommittees’ questions about its conduct regarding Google Maps emphasized “quality” and “user experience,” ... public reporting has documented that Google Maps’ listings are “overrun with millions of false business addresses and fake names.” ... A survey of experts conducted by

the *Wall Street Journal* estimated that Google Maps hosts around 11 million falsely listed businesses on any given day. ... The same experts stated that “a majority” of the listings on Google Maps for businesses such as “contractors, electricians, towing and car repair services, movers and lawyers,” as well as others, are not actually located at the location given by Google Maps.

These fake listings endanger consumer safety, giving rise to situations where users of Google Maps have unknowingly requested home repairs and other services from fraudulent providers, ultimately, paying inflated prices for shoddy work. ... The fraudulent listings also disadvantage legitimate businesses, both those whose listings have been hijacked as well as those whose own listings appear below those of sham businesses.

Legitimate businesses hurt by fake listings say that contacting Google to report the situation generally fails to resolve the problem. In practice, the only ways legitimate businesses can shield themselves from fake listings is to buy ads from Google. Ad prices for categories that are most susceptible to ad fraud have increased more than 50% over the last two years.

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Both digital advertisement experts and individuals engaging in fraudulent activity believe that Google has turned a blind eye to the problem. According to the *Wall Street Journal*, one ad specialist who was invited by Google to help root out the problem left after concluding that Google “has obviously chosen not to solve the problem.” ... A business owner who helps facilitate the fake listings says his activity leaves a “huge footprint” and yet Google is “just letting it happen.” He added, “I know Google knows.”

~~420~~434. Users would appreciate having back-up digital mapping data by another provider when Google’s servers freeze or shut down, which has happened recently. Building back-up data into systems is critical in case the initial data provider experiences difficulties. Indeed, according to public revelations around March 2022, Google Maps nearly experienced a complete world-wide failure and outage that lasted several hours. This left Class members powerless to display their digital maps and help support their businesses, apps, and websites. Having back-up data also enables the user to truly experiment which competitor provides the highest-quality data.

<sup>421</sup>435. Google Maps does not even offer a full suite of APIs in all of its ~~Maps APIs,~~ Places APIs, ~~and Routes APIs.~~ There are bodies of API data within ~~these relevant antitrust products markets~~the Places APIs and Routes APIs that Google does not offer, that competitors may have, but the Class members cannot access because of Google's anticompetitive conduct alleged herein.

*Google Maps Has Allegedly Committed Data-Privacy Violations, While Excluding Competition.*

<sup>422</sup>436. Defendants have allegedly committed serious data-privacy violations in connection with location data, including, without limitation, data collected through Google Maps, while excluding competition—~~Indeed,~~ from existing competitors. And no meaningful competitors have entered ~~the relevant antitrust products markets of~~ the Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market since 2013.

437. Google has reduced privacy without any corresponding benefit to customers—only benefits to itself—and still has not meaningfully lost customers to competitors in doing so.

<sup>423</sup>438. For the avoidance of doubt, Plaintiffs in this class action are not alleging violations of their data-privacy rights nor seeking to represent Class members in connection with alleged violations of their data-privacy rights. Instead, these facts demonstrate direct evidence of Google's monopoly power throughout the Class Period.

<sup>424</sup>439. According to the House Antitrust Report, each of Google's offerings "*provides Google with a trove of user data, reinforcing its dominance across markets and driving greater monetization through online ads. Through linking these services together, Google increasingly functions as an ecosystem of interlocking monopolies.*"<sup>155</sup> 156

<sup>155</sup>156 House Antitrust Report, at 15.

~~425~~440. On November 8, 2010, a consolidated class action complaint was filed in the *In re Google, Inc. Street View Electronic Communications Litigation*, No. 3:10-md-02184-CRB (N.D. Cal.). Google Street View is a technology featured in Google Maps and Google Earth Products that offers panoramic views from various positions along many streets across the globe. It was allegedly implemented, in part, through having vehicles canvass the globe to intercept location data. Plaintiffs in that class action alleged, in part, that Google violated state laws by collecting user's sensitive and valuable location data without users' ~~consents~~consent and in misleading manners. Google had even allegedly admitted to collecting and storing data and that Google had "screwed up." Plaintiffs in that class action alleged that regulators around the globe, including in the U.S., were investigating related issues. The allegations included statements by Google's then-CEO, Eric Schmidt, in connection with Google Street View to the effect of the following: users concerned that photographs of their homes can be easily accessed around the world through the Internet should "just move"; "Google's policy was to 'get right up to the creepy line'"; and that "[i]f you have something that you don't want anyone to know, maybe you shouldn't be doing it in the first place." (*See, e.g.*, ¶¶ 1-12, 47-50, 75-82.)

~~426~~441. In 2019 and 2020, it was reported that an approximate \$13 million settlement was reached in this class action.

~~427. As alleged elsewhere,~~442. Google Maps helped amass its empire and increased barriers to entry, in part from having used Google Street View. This is a method that competitors allegedly cannot use, as Google Maps did, because it would allegedly violate data-privacy laws.

~~428~~443. According to an AP article dated August 13, 2018, by Ryan Nakashima, entitled "AP Exclusive: Google tracks your movements, like it or not," Google allegedly has

been recording and storing user location data, including, without limitation, through Google Maps, without consent—indeed, even in alleged contravention of when users select privacy settings to avoid such collection—and in misleading manners. Computer-science researchers at Princeton University supported the allegations. The alleged unauthorized and misleadingly collected location data was used by Google for advertising purposes, among other uses.<sup>156157</sup>

<sup>429444</sup>. In a partially redacted complaint filed on May 27, 2020, by Mark Brnovich, Arizona’s Attorney General as of that date, in the *Arizona v. Google LLC* litigation before the Honorable Judge Timothy Thomason of the Superior Court of the State of Arizona, Maricopa County (Civil Number 2020-006219), the Arizona Attorney General alleged that in consideration for the use of Google’s software products, including, without limitation, Google Maps, Google collects data from users, including, without limitation, location data, in order for Google to develop and maintain its products and services and deliver advertising, even where Google may offer those products and services for free to users. Generally, the allegations were that data collection occurred without user consent, in misleading manners, and in violation of state laws. An example provided was that if a user searched for restaurants near the user in Google Maps, Google collects the search term and information about that activity, such as the user’s location and IP address. The Arizona Attorney General alleged that testimony from Google’s former Vice President of Product for Google Maps and then Vice President of Product for Google Ads, Jack Menzel, supported the allegations that Google is able to offer tools to users, including, without limitation, Google Maps, in exchange for collection of data, such as

<sup>156157</sup> Ryan Nakashima, *AP Exclusive: Google tracks your movements, like it or not*, AP (Aug. 13, 2018), <https://apnews.com/article/north-america-science-technology-business-ap-top-news-828aefab64d4411bac257a07c1af0ecb>~~https://apnews.com/article/north-america-science-technology-business-ap-top-news-828aefab64d4411bac257a07c1af0ecb~~.

location data, that Google uses for its products and services and for advertising (even if those products or services are offered for free). (¶¶ 25-26, 38, 56, 60, 80, 93, 141-43, 147, 150.)

445. Part of the Arizona Attorney General’s allegations were that even if a user selected off for the feature through which Google collected location data, Google nevertheless collected the user’s location data. Google allegedly perpetuated this unauthorized location data collection through several of users’ devices. Part of the location data that Google allegedly collected in unauthorized manners without consent was sensitive home and office location data. (~~See, e.g.,~~ ¶¶ 25-26, 38, 56, 60, 80, 93, 141-43, 147, 150.)

~~430~~446. Media reported that in October 2022, the Arizona Attorney General settled the lawsuit against Google for approximately \$85 million.

~~431~~447. On August 31, 2022, the Honorable Judge Robert R. Rigsby of the Superior Court of the District Court of Columbia, Civil Division, in *District of Columbia v. Google LLC*, Case No. 2022 CA 000330 B, in denying Google’s motion to dismiss, held that Google must face claims lodged by Karl Racine, the District of Columbia’s Attorney General as of that date, that Google surreptitiously tracks users’ locations (in part, through Google Maps), in order to send users targeted advertisements. The allegations were based, in part, on Google surreptitiously tracking and storing location data, including a setting called “web & app activity” that collects data when users interact with products, including, without limitation, Google Maps.

~~432~~448. On November 14, 2022, media reported that the attorneys general of Oregon, New York, Florida, Illinois, and three dozen other states reached a historic \$391.5 million settlement with Google to resolve allegations that it surreptitiously tracks users’ locations even after they believe that they have turned off that feature. As of that time, this was the largest multistate attorney-general consumer-privacy settlement in U.S. history. The attorneys general

alleged that the probe revealed that Google violated state consumer protection laws by misleading users about the scope and operation of its location tracking practices for several years.

449. In commenting on this historic settlement, William Tong, Connecticut’s Attorney General as of that date, and other State Attorneys General stated that location data is among the most sensitive and valuable data that Google collects, that there are several reasons why users would opt out of tracking, and that part of the allegations were that Google continued to collect such location data, despite users having selected that Google not do so. The State Attorneys General alleged that location data, including, without limitation, location data collected from Google Maps, was a key part of Google’s digital advertising business, which could be used and monetized by Google to build detailed user profiles and target ads on behalf of Google’s advertising clients. Even a limited amount of location data was alleged to expose users’ identities and routines and could be used to infer users’ personal details.

~~433~~450. Again, Plaintiffs in this class action are not alleging violations of their ~~data-privacy~~data-privacy rights nor seeking to represent Class members in connection with alleged violations of their data-privacy rights. Instead, these facts demonstrate direct evidence of Google Maps’ monopoly power throughout the Class Period.

*Circumstantial Evidence of Google’s Market Power*

~~434~~451. Circumstantial evidence of monopoly power includes a defendant owning a dominant share of the market and that the market has significant barriers to entry.

~~435~~452. Google Maps has over 90% market share in the ~~relevant antitrust products-~~markets of the Digital Maps API Market, ~~the Digital Places API Market, and the Digital Routes~~



~~API Market, and durable,~~ Durable and staggering barriers to entry exist ~~in these markets~~, in part through Defendants' own actions.

~~436. Or in Defendants' case, Google Maps allegedly benefitted greatly from the Google Street View initiative, which as alleged elsewhere was perpetuated in violation of laws. Competitors are alleged to be unable to lawfully use similar methods to build digital mapping databases.~~

453. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in totality because of Google Maps' alleged monopoly share of above 90%, the barriers to entry (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an advantage over competitors.

~~437~~454. A barrier to entry for competition is direct network effects. The value of each of Google's Maps APIs, Places APIs, and Routes APIs increases as more Plaintiffs and Class members use them.

~~438~~455. A barrier to entry for competition is high switching costs. Switching costs are high for Plaintiffs and Class members to disassemble a digital map on their apps or websites—including, without limitation, the opportunity cost of having their apps or websites under construction during that period—to remove all of ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs, in order to create another digital map composed entirely of competitors' maps APIs, places APIs, or routes APIs. Plaintiffs and Class members have become locked in from abandoning all of ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes API in their

entirety from a digital map and starting from scratch to develop a digital map including ~~Maps~~maps APIs, ~~Places~~places APIs, or ~~Routes~~routes APIs entirely from competitors.

456. One blunt weapon that Google wields to erect entry barriers is a treasure-trove of competitively valuable information, including, without limitation, traffic, conditions and rerouting information, interior and exterior photographs, reviews, and commentary from Google+ friends.

457. For instance, a person's location history using Google Maps reveals valuable and sensitive information about others as well—such as traffic patterns and other data.

~~439~~458. Defendants have an enormous advantage over competitors owing to the sheer volume of tracking of and processing location data that it acquires about users through its panoply of products and tools. It acquires data daily from browsing histories and advertising data from the suite of its Google search, Chrome, G-Suite, and YouTube offerings, and it has location data from Google Maps, Waze, and Google's Android operating system embedded in hundreds of millions of mobile phones. Defendants yield this blunt weapon to erect entry barriers through a treasure-trove of competitively valuable information. Indeed, Google's former CEO Mr. Schmidt has boasted that "[w]e know where you are. We know where you've been. We can more or less know what you've been thinking about."

~~440. As alleged elsewhere,~~459. Defendants have allegedly violated laws to have gathered and monetized such location data, including, without limitation, through Google Maps. Competitors are alleged to be unable to lawfully use similar methods to build digital-mapping databases.

~~441~~460. Google Maps benefited from a lack of prohibitions on collecting location data, an advantage that ~~startups~~competitors today lack, given the alleged passage of new data

restrictions that limit the development of digital-mapping technology. Many of these rules came into existence following public outrage prompted by Google Street View. By the time that these rules were implemented, Defendants had already mapped out most of the planet.

~~442. One blunt weapon that Google wields to erect entry barriers is a treasure trove of competitively valuable information, including, without limitation, traffic, conditions and rerouting information, interior and exterior photographs, reviews, and commentary from Google+ friends.~~

~~443. For instance, a person's location history using Google Maps reveals valuable and sensitive information about others as well—such as traffic patterns and other data.~~

~~444~~461. Google Maps has maintained monopoly power—or alternatively and at the least, sufficient market and economic power—in the relevant products markets.

**J. Each of Plaintiffs Experienced Anticompetitive Actions and Suffered Antitrust Harm**

~~445~~462. Each of Plaintiffs Dream, Getify, and Sprinter experienced ~~negative tying, exclusive dealing, and other~~ anticompetitive ~~actions alleged herein. And they~~ harm. They suffered damages in terms of supracompetitive prices paid for Google's Maps APIs, Places APIs, and Routes APIs<sup>2</sup>; the anticompetitive reduction of the threshold for and value of monetary credits expended from Google's Maps APIs, Places APIs, and Routes APIs<sup>2</sup>; and other anticompetitive harm.

463. Google is using the negative tying with Maps APIs being the tying product, with the intent and effect of restraining existing competition in and acquiring or enhancing its power—or at the least, to maintain or slow down any diminution of its power resulting from true competition, absent the alleged anticompetitive restraints—in the negatively tied products, its Places APIs and Routes APIs.

464. The negative tying forecloses Plaintiffs and the Class from exercising competitive choices in selecting the negatively tied products of places APIs or routes APIs from competitors that they prefer; the negative tying narrows Plaintiffs and Class members' freedom as buyers of choice and facilitates Google's exploitation of them in connection with the negatively tied products of Places APIs and Routes APIs, through overcharging and other anticompetitive harm. The negative tying forecloses competition on the merits in the Digital Places API Market and Digital Routes API Market.

465. Moreover, in totality, the negative tying, exclusive dealing, self-preferencing, and monopolization (or at the least and in the alternative, attempted monopolization) results in anticompetitive effects and harm in each of the markets for Digital Maps APIs, Digital Places APIs, and Digital Routes APIs, including, without limitation, anticompetitive price increases and reductions in monetary credits, quantity, supply, variety, quality, and innovation in each of the markets, but for the anticompetitive conduct. This results in even if Plaintiffs and Class members purchased or expended monetary credits on any one of Google's Maps APIs, Places APIs, and Routes APIs, they have suffered anticompetitive harm and damages.

466. The anticompetitive actions in totality serve to lock-in Plaintiffs and Class members into the Google Maps ecosphere. They serve to exclude competitors in any of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. By using the anticompetitive schemes to disable Plaintiffs and Class members from purchasing places APIs and routes APIs from competitors, Google forces those Plaintiffs and Class members to purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs and Class members into the Google Maps ecosphere, making them more reliant on Google's Maps APIs as well. This helps further exclude competition on the merits in each of the Digital

Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing competitors from customers and scale to advance technology and benefit from the flywheel of innovation, and further erecting barriers to entry. This results in even if Plaintiffs and Class members only purchased one of Google's Maps APIs, then they still have been victims of anticompetitive harm and damages from Google's monopolization through having paid prices or expended monetary credits for them, that would have been cheaper, but for the anticompetitive actions that strangled out competition. The anticompetitive actions in totality are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps API Market itself as well.

467. The alleged anticompetitive action in totality forecloses competition on the merits in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

468. Even if a Plaintiff or Class member purchased only one of Google's Maps APIs, Places APIs, or Routes APIs, although they would not have standing to sue under the Sherman Act Sections 1 and 3 and Clayton Act Section 3 tying claims, they would still have standing to sue under the Sherman Act Section 1 and Clayton Act Section 3 exclusive dealing claims and the Sherman Act Section 2 claims in totality for monopolization or attempted monopolization, because the anticompetitive actions in totality are alleged to have caused consolidation in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, and this has enabled Google Maps to charge alleged supracompetitive prices, degrade quality and innovation, reduce output, supply, and variety, exclude competition, and elevate barriers to entry, resulting in supracompetitive prices and degraded quality in each of Google's Maps APIs, Places APIs, and Routes APIs, but for the alleged anticompetitive conduct.

~~446~~469. Each of the Plaintiffs were damaged.

470. Each of the Plaintiffs seek damages and equitable, injunctive, and declarative relief.

~~447~~471. Cognizable antitrust injury includes harm to a plaintiff's business or property, and property is a term that is broad and inclusive.

~~448~~472. The monetary credits are property belonging to Plaintiffs and Class members, who receive those monetary credits from Google as consideration in exchange for which Defendants receive valuable data and increased users from Plaintiffs and Class members using Google's Maps APIs, Places APIs, and Routes APIs, data and usage from which Defendants monetize, in part through advertising, selling the data, or otherwise enhancing operations with access to that data.

*The Monetary Credits Possessed by Plaintiffs and Class Members Constitute Their Property*

~~449~~473. Defendants provide monetary credits to Plaintiffs and Class members in exchange for enticing them to use Google's Maps APIs, Places APIs, and Routes APIs on Plaintiffs and Class members' digital property, such as apps, websites, and back-office operations. The monetary credits are not charity: the monetary credits are consideration given to Plaintiffs and Class members to use Google's Maps APIs, Places APIs, and Routes APIs.

~~450~~474. The monetary credits are the property of Plaintiffs and Class members upon the point when Plaintiffs and Class members use Google Maps' Maps APIs, Places APIs, and Routes APIs.

~~451~~475. Indeed, Google Maps refers to the monetary credits with a \$ symbol before the figures.

~~452~~476. The monetary credits given to Plaintiffs and Class members are property belonging to Plaintiffs and Class members. They are assets ~~inuring~~insuring benefits to Plaintiffs and Class members.

~~453~~477. The anticompetitive schemes alleged herein have resulted in the diminution of value of the monetary credits that Defendants have provided to Plaintiffs and Class members. But for the anticompetitive schemes alleged herein, Plaintiffs and Class members would have been given more monetary credits or the monetary credits would have been more valuable. But for the anticompetitive schemes alleged herein, Plaintiffs and Class members would have received more in terms of Google's Maps APIs, Places APIs, and Routes APIs, in exchange for the expended monetary credits.

~~454~~478. The significant price hikes that Defendants have been able to impose as a result of the anticompetitive schemes alleged herein have also diminished the value of the monetary credits offered to Plaintiffs and Class members because the increased prices further deplete the monetary credits, the value of which correspond inversely to the prices of Google's Maps APIs, Places APIs, and Routes APIs. For example, \$200 of monetary credits are less valuable where the API that those credits may purchase are more expensive.

~~455~~479. The value of the monetary credits can easily be quantified by the corresponding prices of the Maps APIs, Places APIs, and Routes APIs that they are exchanged for.

*Defendants Received Consideration in Exchange for the Monetary Credits That They Provided to Plaintiffs and the Class*

~~456~~480. Defendants also received assets and property from offering the monetary credits to Plaintiffs and Class members: additional users and data.

<sup>457</sup>481. In exchange for offering the monetary credits to Plaintiffs and Class members, Defendants receive a wealth of data from Plaintiffs and Class members. Defendants can generate revenue, cut costs, and generate earnings from having access to this data. An increased user base and the data that is captured from that can be monetized, in part, through advertising. For example, by collecting this data, assessing the data, and leveraging the data, Defendants<sup>2</sup> ~~Maps~~ can sell the data, sell advertising in connection with the data, and enable advertisers to target different campaigns and messages to different user groups.

<sup>458</sup>482. There is cash value for the users that Google Maps secures and the data that Defendants receive from users of their Maps APIs, Places APIs, and Routes APIs, and which Defendants can quantify.

<sup>459</sup>483. Defendants have a robust history of prioritizing securing data about businesses, in part through Google Maps.

<sup>460</sup>484. Defendants have referred to Google Maps as a core search product for Google and a source for advertising.

<sup>461</sup>485. Defendants use data, learned in part from Google Maps, to generate advertising and connect users with relevant advertising.

<sup>462</sup>486. Google's financial success results, in part, from its tracking and collection of personal and sensitive user information, including, without limitation, data received from its Maps APIs, Places APIs, and Routes APIs users (including Plaintiffs and Class members' data) and selling and brokering that user information to optimize advertisement tools. A meaningful component of Google's revenue is attributable to third party advertising, and Google is continuously driven to find new ways to leverage access to users' data.



<sup>463</sup>487. Google profits from the data it collects in several ways. One way is that Google links communications and data to a user's profile or profiles, to enrich Google's ability to charge its customers for advertisement-related tools. Google allegedly uses intercepted communications and user data—in combination with the user's profile—to direct targeted advertisements to consumers. And Google uses the results to improve Google's own algorithms and technology. The data that Google collects contains users' web browsing information. Google collects, reads, assesses the contents of, and organizes data based on users' prior histories. Google creates profiles for each user and each device that accesses the Internet. With all of this data~~and~~, along with data secured through Google Maps, Google associates as much information as possible with each profile because Google can profit from the several tools, products, and services that it offers, such as ad-targeting services.

<sup>464</sup>488. Data secured through Google Maps are a part of these collective profiles.

<sup>465</sup>489. For example, it is stated on Google Maps webpages that when users use Maps APIs, Places APIs, or Routes APIs, different types of data are sent with each user's request—examples of which include the application name and version, authentication information, and cross-application anonymous identifier information that is automatically sent with each user's request. Google Maps has stated in its privacy policies and developer documentation that developers implementing Google Maps' digital-mapping APIs enables Google Maps to receive Internet Protocol ("IP") addresses of the user and the end user, geolocation information, and search terms input by users when they initiate APIs calls.

<sup>466</sup>490. The volume of data generated by Google's Maps APIs, Places APIs, and Routes APIs is massive. As of February 6, 2022, according to Google itself, more than 5 million websites and apps use the Google Maps Platform every week.

<sup>467</sup>491. During the Class Period, Google Maps has been reported to have more than a billion users per month. This estimate has been disclosed by Google executives and analysts and has been consistent during the Class Period.

<sup>468</sup>492. Defendants do not publicly disclose separate financial metrics for Google Maps.

<sup>469</sup>493. Experienced analysts have estimated how Defendants make money, including, in part, through selling Maps APIs, Places APIs, and Routes APIs, through collecting data from Plaintiffs, Class members, and other types of users, and from advertising.

<sup>470</sup>494. For example, Kamil Franek is a business analytics professional with over 15 years of experience who focuses on technology companies.<sup>457</sup>158 As of late 2019, Mr. Franek noted that Google Maps generates revenue through two primary sources: ~~Google~~Google's Maps APIs, Places APIs, and Routes APIs fees, such as those generated from Plaintiffs and Class members, from which his analysis approximated annual revenues to have been between \$650 and \$800 million, with the highest of the range being \$1 billion; and advertising through Google Maps, whether through ads on top of maps search results and listings or custom-branded maps pins, from which his analysis approximated annual revenues to have been \$3.5 billion.

<sup>471</sup>495. In support of the approximate \$3.5 billion in annual revenue generated from advertising through Google Maps, Mr. Franek as of late 2019 compared per-user revenues of approximately \$25 for Facebook, \$9.20 for Twitter, \$7.50 for YouTube, and \$3.10 for Pinterest. Mr. Franek used a conservative estimate of \$3.50 of anticipated revenue per user for Google Maps, at a time when Google Maps had approximately 1 billion active users. As of late 2019, Mr. Franek noted that Google Maps was pushing more avenues for advertising through Google

<sup>457</sup>~~<https://www.kamilfranek.com/>~~<sup>158</sup><https://www.kamilfranek.com/>.

Maps. The total estimated annual revenue generated from Google Maps, including APIs sales and advertising, as of late-2019 was \$4.3 billion. Mr. Franek estimated the annual revenue to double within a few years to \$9 billion. As a standalone business, Mr. Franek estimated Google Maps being valued at \$50 billion as of late-2019.

<sup>472</sup>496. Another analyst, Brian Nowack of Morgan Stanley, has estimated Google Maps having generated annual revenues from its advertising of approximately \$2.95 billion in 2019 and having projected annual revenue growth to approximately \$4.8 billion in 2020 and approximately \$11 billion in 2023.

<sup>473</sup>497. One bank has estimated that as a standalone product, Google Maps' market capitalization could reach \$61.5 billion.<sup>458</sup>159

<sup>474</sup>498. Google Maps also benefits from paid listings, displayed both through its own service and through Places APIs. One can zoom in on a map and search for restaurants, hotels, or any other businesses. A list of these businesses will appear. Advertising works in the sense that a paid listing will show up higher in the search results listing. Analysts have noted that a paid listing will also have a different color for its pin~~or~~, and other types of custom branding on a pin, or attention provided to the business directly on a digital map.

<sup>475</sup>499. Businesses can also be used as navigation points on a digital map, where the routes and directions expressly reference the business. This type of promotion can be another form of how Defendants monetize data and advertising through Google Maps.

<sup>476</sup>500. An appealing attribute to advertisers through Google Maps is that typically when a user is searching for a location on Google Maps, they are conveying the type of company

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<sup>458</sup>159 House Antitrust Report, at 230, n. 1,379 (citing Ross Sandler, BARCLAYS, ALPHABET INC., STEADY COMPOUNDER, WITH PLENTY OF INNOVATION AHEAD 20 (Mar. 28, 2017) (on file with the House Antitrust Subcommittee)).

that they want to visit, the type of product or service, the time of the visit, and their location—all while often being ready to purchase the product or service. This data is extremely valuable for effective advertising.

<sup>477</sup>501. Google Maps derives vast benefits, in part through advertising, from having more users of the Google Maps Platform and having them use Maps APIs, Places APIs, and Routes ~~API~~APIs.

<sup>478</sup>502. In a partially redacted complaint filed on May 27, 2020, by Mark Brnovich, Arizona’s Attorney General, in the *Arizona v. Google LLC* litigation before the Honorable Judge Timothy Thomason of the Superior Court of the State of Arizona, Maricopa County (Civil Number 2020-006219), the Arizona Attorney General alleged that in consideration for the use of Google’s software products, including, without limitation, Google Maps, Google can collect data from users, including, without limitation, location data, in order for Google to develop, maintain, and improve its products and services and deliver advertising, even where Google may offer those products and services for free to users (generally, the allegations were that data collection occurred without user consent or in a misleading manner and in violation of state laws). An example provided was that if a user searched for restaurants near the user in Google Maps, Google collects the search term and information about that activity, such as the user’s location and IP address. The Arizona Attorney General alleged that testimony from Google’s former Vice President of Product for Google Maps and then Vice President of Product for Google Ads, Jack Menzel, supported the allegations that Google is able to offer tools to users, including, without limitation, Google Maps, in exchange for collection of data, such as location data, that Google uses for its products and services and for advertising (even if those products or services are offered for free). (*See, e.g.*, ¶¶ 25-26, 38, 56, 60, 80, 93, 141-43, 147, 150.)

<sup>479</sup>503. Information collected through Google Maps, such as location data, helps give Defendants intimate user profiles, spanning billions of people and entities, which are a key source of Defendants' advantage in their advertising business and overall business.

*Further Evidence of the Value of the Monetary Credits*

<sup>480</sup>504. Google derives value from user data. In 2012, Google publicly admitted that it utilized users' browsing data, paired with other sensitive and valuable personal information, to achieve "nowcasting" or "contemporaneous forecasting," which Google's then-Chief Economist, Hal Varian, equated to the ability to predict what is happening as it occurs.<sup>+59</sup>160

<sup>481</sup>505. A 2015 article from TechCrunch accurately noted that "Data has become a strategic asset that allows companies to acquire or maintain a competitive edge."<sup>+60</sup>161 That article noted that the value of a single Internet user—or really, a single user's data—varied from about \$15 to more than \$40.

<sup>482</sup>506. In 2016, Professors Alessandro Acquisti, Curtis Taylor, and Liad Wagman published an article in the Journal of Economic Literature, entitled "*The Economics of Privacy*," in which they stated the following, in part:

Such vast amounts of collected data have obvious and substantial economic value. Individuals' traits and attributes (such as a person's age, address, gender, income, preferences, and reservation prices, but also her clickthroughs, comments posted online, photos uploaded to social media, and so forth) are increasingly regarded as business assets that can be used to target services or offers, provide relevant advertising, or be traded with other parties.<sup>+61</sup>162

<sup>+59</sup>160 K.N.C., *Questioning the searches*, THE ECONOMIST, June 13, 2012, ~~<https://www.economist.com/schumpeter/2012/06/13/questioning-the-searchers>~~ <https://www.economist.com/schumpeter/2012/06/13/questioning-the-searchers>.

<sup>+60</sup>161 Pauline Glickman and Nicolas Gladly, *What's the Value of Your Data?* TechCrunch, Oct. 13, 2015, ~~<https://techcrunch.com/2015/10/13/whats-the-value-of-your-data/>~~ <https://techcrunch.com/2015/10/13/whats-the-value-of-your-data/>.

<sup>+61</sup>162 Alessandro Acquisti, Curtis Taylor, and Liad Wagman, *The Economics of Privacy*, 54 J. of Econ. Literature 2, at 444 (June 2016),

<sup>483</sup>507. On June 6, 2018, Maria LaMagna published an article on MarketWatch entitled *“The sad truth about how much your Facebook data is worth on the dark web,”* in which study results found that a user’s online identity and data can be sold for \$1,200 on the dark web.<sup>162</sup>163

<sup>484</sup>508. Furthermore, the California Consumer Privacy Act of 2018, CAL. CIV. CODE § 1798.100, *et seq.* (“CCPA”), recognizes that consumers’ personal data is a property right. Not only does the CCPA prohibit covered businesses from discriminating against consumers that opt-out of data collection, the CCPA also expressly provides the following, in part: “A business may offer financial incentives, including payments to consumers as compensation, for the collection of personal information, the sale of personal information, or the deletion of personal information. A business may also offer a different price, rate, level, or quality of goods or services to the consumer if that price or difference is directly related to the value provided to the business by the consumer’s data.” CAL. CIV. CODE § 1798.125(b)(1). The CCPA provides that “[a] business shall not use financial incentive practices that are unjust, unreasonable, coercive, or usurious in nature.” CAL. CIV. CODE § 1798.125(b)(4).

<sup>485</sup>509. Although Plaintiffs do not allege claims for relief under the CCPA, the language therein further supports the allegations that the monetary credits that Google Maps offered Plaintiffs and Class members are property belonging to Plaintiffs and Class members, in exchange for which Plaintiffs and Class members have provided Defendants with valuable data, which Defendants have monetized in several ways. Property is the right of any person to possess,

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Econ. Literature 2, at 444 (June 2016), <https://www.heinz.cmu.edu/~acquisti/papers/AcquistiTaylorWagman-JEL-2016.pdf><sup>162</sup>~~<https://www.heinz.cmu.edu/~acquisti/papers/AcquistiTaylorWagman-JEL-2016.pdf>~~  
<sup>162</sup>—~~<https://www.marketwatch.com/story/spooked-by-the-facebook-privacy-violations-this-is-how-much-your-personal-data-is-worth-on-the-dark-web-2018-03-20>~~<sup>163</sup>  
<https://www.marketwatch.com/story/spooked-by-the-facebook-privacy-violations-this-is-how-much-your-personal-data-is-worth-on-the-dark-web-2018-03-20>.

use, enjoy, or dispose of a thing, including intangible things, such as data or communications. User data, including the data that Plaintiffs and Class members have transmitted to Google through using Maps APIs, Places APIs, and Routes APIs, is property under California law that Plaintiffs and Class members gave Google Maps in consideration for the Google Maps monetary credits provided to Plaintiffs and Class members, which is also property. The data that Plaintiffs and Class members transmitted to Google through use of Maps APIs, Places APIs, and Routes APIs has transactional or barter value, and Defendants recognize this by having exchanged in consideration for that data the monetary credits to use Maps APIs, Places APIs, and Routes APIs.

<sup>486</sup>510. Such data is viewed as a form of currency in the e-commerce industry, and the cash value of such data is regularly quantified within Defendants' records and in ecommerce more generally.

<sup>487</sup>511. For example, Google itself has set up a project called Google Screenwise Trends that paid users to add a browser extension that shared with Google the sites that users visited and how users used the sites. Google has paid the participants up to \$3 per week to have been tracked and with gift cards ~~with~~of monetary credits.<sup>+63</sup>164

<sup>488</sup>512. Examples of companies monetizing user data are not limited to Google. Brave has offered a web browser that paid users to watch online targeted ads, while blocking out everything else.<sup>+64</sup>165 Reclaim has exchange platforms that allow users to sell their data to ~~third-~~

<sup>+63</sup>164 See Jack Marshall, *Google Pays Users for Browsing Data*, DigiDay, Feb. 10, 2012, <https://digiday.com/media/google-pays-users-for-browsing-data/> ~~https://digiday.com/media/googl~~  
~~e-pays-users-for-browsing-data/~~.

<sup>+64</sup>165 Get Paid to Watch Ads in the Brave Web Browser, at: <https://lifehacker.com/get-paid-to-watch->

party ~~third-party~~ apps and websites.<sup>165</sup><sup>166</sup> Former U.S. presidential candidate Andrew Yang’s “Data Dividend Project” aims to help users “[t]ake control of your personal data. If companies are profiting from it, you should get paid for it.”<sup>166</sup><sup>167</sup> BIGtoken “is a platform to own and earn from your data. You can use the BIGtoken application to manage your digital data and identity and earn rewards when your data is purchased.”<sup>167</sup><sup>168</sup> Caden Inc. operates an app that aims to offer users a range of payment options, ranging from \$5 per month, \$20 per month, and even thousands of dollars a year, for access to users’ data, as reported in an article by Megan Graham of the Wall Street Journal dated December 20, 2022, entitled “This New App Wants to Pay You to Share Your Data for Advertising,” and noting that the idea of paying users for data was not new.<sup>168</sup><sup>169</sup> The Nielsen Company, which is known for tracking television viewers’ behavior, has

~~ads in the brave web browser-1834332279#:~:text=Brave%2C%20a%20chromiumbased%2C%20a%20chromiumbased%20web%20browser%20that%20boasts%20an,a%20more%20thoughtful%20way%20than%20we%E2%80%99re%20accustomed%20to~~ <https://liferhacker.com/get-paid-to-watch-ads-in-the-brave-web-browser-1834332279#:~:text=Brave%2C%20a%20chromiumbased%20web%20browser%20that%20boasts%20an,a%20more%20thoughtful%20way%20than%20we%E2%80%99re%20accustomed%20to> (Liferhacker, April 26, 2019) (“The model is entirely opt-in, meaning that ads will be disable by default. The ads you view will be converted into Brave’s cryptocurrency, Basic Attention Tokens (BAT), paid out to your Brave wallet monthly”).

~~https://killi.io/earn/~~<sup>166</sup> <https://killi.io/earn/>.

<sup>166</sup><sup>167</sup> How Does It Work, at: <https://www.datadividendproject.com/> ~~https://www.datadividendproject.com/~~ (“Get Your Data Dividend ... We’ll send you \$\$\$ as we negotiate with companies to compensate you for using your personal data.”).

<sup>167</sup> ~~https://bigtoken.com/faq#general\_0~~<sup>168</sup> [https://bigtoken.com/faq#general\\_0](https://bigtoken.com/faq#general_0) (“Third-party applications and sites access BIGtoken to learn more about their consumers and earn revenue from data sales made through their platforms. Our BIG promise: all data acquisition is secure and transparent, with consumers made fully aware of how their data is used and who has access to it.”).

<sup>168</sup><sup>169</sup> Megan Graham, *This New App Wants to Pay You to Share Your Data for Advertising*, WALL ST. J. (Dec. 20, 2022), ~~https://www.wsj.com/articles/this-new-app-wants-to-pay-you-to-share-your-data-for-advertising-11671490542?mod=hp\_minor\_pos1~~ [https://www.wsj.com/articles/this-new-app-wants-to-pay-you-to-share-your-data-for-advertising-11671490542?mod=hp\\_minor\\_pos1](https://www.wsj.com/articles/this-new-app-wants-to-pay-you-to-share-your-data-for-advertising-11671490542?mod=hp_minor_pos1).



extended its reach to computers and mobile devices through the Nielsen Computer and Mobile Panel. By installing the application on a computer, phone, tablet, e-reader, or other mobile device, Nielsen tracks user activity, enters users into sweepstakes with monetary benefits, and enables users to earn points worth up to \$50 per month.<sup>169</sup><sup>170</sup>

<sup>489</sup><sup>513</sup>. Ultimately, the monetary credits of \$200 per month that Google offers as consideration to Plaintiffs and Class members to use its Maps APIs, Places APIs, and Routes APIs is the following: (i) a property interest that is capable of precise definition—Google Maps itself quantifies the value, and its value is inversely related to the amount of Maps APIs, Places APIs, and Routes APIs that it can be exchanged for; (ii) are ascribed to each direct user of the Google Maps Platform, over which only that user can expend on the Google Maps Platform; and (iii) entitle Plaintiffs and Class members to a legitimate claim to those monetary credits when deciding to use Google Maps’ Maps APIs, Places APIs, and Routes APIs, who give in return to Google Maps valuable usage data, that Defendants can monetize in several ways, including, without limitation, advertising. In many cases, such user’s data provides the context for targeted advertising for Google, where Google combines the URL that the user is viewing with what Google knows about that user (for example, through location data and geolocation), to target the user in the context of the user’s web experience. Because of Google’s pervasive presence on the Internet and its unparalleled reach and uncanny ability to target users, advertisers are willing to pay a premium for Google’s advertisement tools.

<sup>169</sup><sup>170</sup> Kevin Mercandante, Ten Apps for Selling Your Data for Cash, Best Wallet Hacks, June 10, 2020, <https://wallethacks.com/apps-for-selling-your-data/>~~https://wallethacks.com/apps-for-selling-your-data/~~.

*Anticompetitive Actions Are Occurring on Plaintiffs' Property and on Plaintiffs' Apps and Websites, Not on Defendant's Property, Apps, Websites, or Platforms.*

~~490~~514. Once Plaintiffs and Class members purchase or expend monetary credits to get Google's Maps APIs, Places APIs, or Routes APIs, those APIs enable Plaintiffs and Class members to use them on Plaintiffs and Class members' own websites, apps, or back-office procedures, which is their own property. The Maps APIs, Places APIs, or Routes APIs do not remain as Google Maps' property after Plaintiffs and Class members purchase or expend monetary credits for them; at that point of purchase or monetary-credit expenditure, the Maps APIs, Places APIs, or Routes APIs become the property of Plaintiffs and Class members. The Maps APIs, Places APIs, or Routes APIs become Plaintiffs and the Class members' content at that point, not Google Maps' content. Plaintiffs and Class Members use the Maps APIs, Places APIs, or Routes APIs on their own digital property, such as their apps or websites. The Maps APIs, Places APIs, or Routes APIs at that point are not being used on Google's own property, app, website, platform, or network.

~~491~~515. The negative tying, exclusive dealing, and other anticompetitive actions are being committed not in connection with Google's property, website, platform, or network. Instead, the alleged negative tying, exclusive dealing, and other anticompetitive actions are being committed in connection with Plaintiffs and Class members' property, such as apps or websites, in terms of the Maps APIs, Places APIs, and Routes APIs, which became Plaintiffs and Class members' property after they purchased or expended monetary credits for them.

~~492~~516. In contrast, this is not a fact pattern where Plaintiffs and Class members are using Google's Maps APIs, Places APIs, or Routes APIs on Defendants' own apps or websites

and merely seeking to use those Maps APIs, Places APIs, or Routes APIs in different ways or with different designs on Defendants' own property, apps, or websites.

~~493~~517. The anticompetitive actions do not concern how Plaintiffs or Class members use or view Maps APIs, Places APIs, or Routes APIs on Defendants' own property, apps, or websites.

~~494~~518. It is Plaintiffs and Class members' property—the Maps APIs, Places APIs, or Routes APIs used on their own apps or websites—that Defendants seek to control by anticompetitive means.

~~495~~519. The anticompetitive actions here—negative tying, exclusive dealing, ~~self-preferencing~~self-preferencing, and monopolization (or in the alternative, attempted monopolization)—effectuate a scheme where Google Maps is strangling out the already thin ranks of competitors for supplying ~~Maps~~maps APIs, ~~Places~~places APIs, or ~~Routes~~routes APIs to any website, app, or property belonging to Plaintiffs and Class members, all outside Defendants' own property, apps, websites, platforms, or networks.

~~496~~520. This class action is not about Google Maps or Defendants forbidding one competitor or a few competitors from engaging in commercial operations on user's profiles on Google Maps or Defendants' own property, apps, websites, platforms, or networks. It is a blanket prohibition against all competitors, not just a select few, all over the Internet and all over digital properties.

~~497~~521. Defendants' anticompetitive actions prohibit what Plaintiffs, Class members, and Google Maps' competitors can do on Plaintiffs and Class members' own apps, websites, and other property outside of Google Maps.

~~498~~522. To the extent that Defendants may insist that its negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) is immune from antitrust laws merely because they are just dictating the terms as to how Plaintiffs and Class members can use ~~Google Maps'~~Google's Maps APIs, Places APIs, and ~~Places~~Routes APIs, those arguments are factually inaccurate.

~~499~~523. The alleged anticompetitive terms and enforcement do not concern how Plaintiffs and Class members use Google's Maps APIs, ~~Places APIs, or Routes APIs~~; instead, the alleged anticompetitive terms and enforcement concern Plaintiffs and Class members being unable to use nor link competitors' ~~maps APIs, places APIs, or routes APIs~~.

~~500~~524. The anticompetitive negative tying restrictions in the Terms of Service complained of herein do not concern the dictation of how Plaintiffs and Class members control, use, or design the Maps APIs, ~~Places APIs, or Routes APIs~~ that they had already purchased or expended monetary credits for from Google Maps. The control, use, or design of those Maps APIs, ~~Places APIs, or Routes APIs~~ that Plaintiffs and Class members purchased or expended monetary credits for from Google Maps is not what Defendants aim to dictate. Instead, the negative tying is aimed at forbidding Plaintiffs and Class members, who had already purchased or expended monetary credits for Maps APIs, ~~Places APIs, or Routes APIs~~ from Google, from also purchasing ~~or, using maps APIs, or linking~~ places APIs, ~~or routes APIs~~ from competitors ~~in combination~~ with the ~~already purchased~~already-purchased Maps APIs, ~~Places APIs, or Routes APIs~~ from Google. It is negative tying to force Plaintiffs and Class members to purchase or expend monetary credits for additional ~~Maps APIs, Places APIs, or Routes APIs~~ from Google Maps that were preferred to have been purchased or used from competitors. It is part of the

anticompetitive schemes in totality to force Plaintiffs and Class members to exclusively use the Google Maps ecosystem and strangle out already-dwindling competition to Google Maps.

~~501~~525. It is not the control, use, or design of the Maps APIs, ~~Places APIs, or Routes APIs~~ already purchased or monetary-credit expended from Google Maps that is the true goal of the negative tying in the Terms of Service; instead, it is the goal of forcing Plaintiffs and Class members to purchase or expend monetary credits for additional ~~Maps APIs, Places APIs, or Routes APIs~~ that otherwise would have been purchased from competitors or the forcing of Plaintiffs and Class members to not purchase those additional ~~Maps APIs, Places APIs, or Routes APIs~~ at all, whether from competitors or not.

~~502~~526. Defendants cannot avoid antitrust laws merely by dictating policies.

(i) *Plaintiff Dream*

~~503~~527. Due to the negative tying, exclusive dealing, and other alleged anticompetitive actions herein, once Plaintiff Dream ~~used any of Google Maps'~~purchased Google's Maps APIs, ~~Places APIs, or Routes APIs,~~ Dream could not use nor link any of competitors' ~~Maps APIs,~~ Places APIs, or Routes APIs.

528. The digital-mapping APIs to form the base of a digital map for Dream are maps APIs. Google's Maps APIs thus are alleged to be the tying product. Google Maps' monopoly share of the Digital Maps API Market, the barriers to entry that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an additional advantage over competitors, are all reasons why Dream cannot feasibly avoid Google's Maps APIs in totality.

~~504~~529. During the Class Period, Dream has reviewed, assessed, and searched for ~~Maps~~places APIs, ~~Places APIs,~~ and ~~Routes~~routes APIs from competitors, including, without limitation, Bing, HERE, and Mapbox, and Dream still wants to use places APIs or routes APIs from those competitors, in combination with Google's Maps APIs that Dream has used during the Class Period. The ~~reason~~reasons for the search for competitors' places APIs ~~is~~and routes APIs are because they are relatively cheaper than Google's Places APIs or Routes APIs, and Dream believes that competitors' places APIs or routes APIs offer extra features or at the least, have comparable, if not better, quality.

~~505~~530. Due to the Terms of Service and other anticompetitive actions alleged herein, Dream was unable to use any of Bing, HERE, and Mapbox's (among others) places APIs or routes APIs, in conjunction with any of Google's Maps APIs, ~~Places APIs, or Routes APIs.~~ Once Dream started using any of Google's Maps ~~APIs, Places APIs, or Routes APIs,~~ Dream must have foregone using any of competitors' preferred places APIs or routes APIs.

~~506~~531. Dream was forced to continue purchasing and expending monetary credits on unwanted Google's Places APIs or Routes APIs.

~~507~~532. But for the anticompetitive conduct alleged herein, including, without limitation, negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization), Dream would have preferred to explore~~-and,~~ use, and link competitors' places APIs or routes APIs ~~in-conjunction~~ with Google's Maps APIs. At the least, Dream would have preferred to explore~~-and,~~ use, and link either of ~~Places~~places APIs or ~~Routes~~routes APIs from competitors such as, for example, Bing, HERE, or Mapbox.

~~508~~533. There is sufficient demand from Dream to purchase or expend monetary credits for ~~each-of-maps~~Google's Maps APIs, and competitors' places APIs, ~~or~~ and routes APIs ~~from~~

~~Google Maps and from competitors~~—even to use ~~them~~places APIs and routes APIs for free from competitors other than Google Maps—to ~~combine~~link and use together ~~the maps APIs, places APIs, or routes APIs from the different competitors~~ on one app, on one webpage, on one website, or on one other type of digital display or screen for Dream’s customers or potential customers to view on one app, on one webpage, on one website, or on one other type of digital display or screen.

~~509~~534. But Defendants’ anticompetitive schemes alleged herein render it infeasible from an economic perspective—and indeed, forbidden from a contractual perspective—for Dream to purchase or expend monetary credits for any of Google’s Maps APIs, ~~Places APIs, or Routes APIs~~ and use and link a competitors’ ~~maps APIs, places APIs, or routes APIs~~ in such a fashion. Dream has been forced to use only Google’s Maps APIs, Places APIs, or Routes APIs, to the exclusion of competitors’ ~~maps APIs, places APIs, or routes APIs~~.

~~510~~535. It would not make economic nor practical sense for Dream to create one digital map using only Google’s Maps APIs, ~~Places APIs, or Routes APIs~~ and then create an entirely separate and unlinked digital map using only competitors’ ~~maps APIs, places APIs, or routes APIs~~. Users would be confused, frustrated, and abandon the app if they were made to navigate between two entirely different and unlinked digital-map experiences. It does not make economic nor practical sense for Dream to devote money, monetary credits, time, effort, or digital real estate to (i) display on one app, on one webpage, on one website, or on one other type of digital display or screen for Dream’s customers or potential customers to view a digital map created from purchased or monetary-credit-expended Maps APIs, ~~Places APIs, or Routes APIs~~ from Google, and then also (ii) ~~display maps APIs, use~~ places APIs, ~~or routes APIs~~ from competitors

on an entirely separate and unlinked app, ~~separate~~-webpage, ~~separate~~-website, or ~~separate type of~~ digital display or screen for Dream's customers or potential customers to view.

~~511~~536. The ability to ~~view~~use and link maps APIs, places APIs, or routes APIs together on one digital screen or display on one app, webpage, or website is critical to the user's experience and to the likelihood of the user's patronage of Dream. If the user is required to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens, that user would simply abandon the app, webpage, or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app, webpage, website, or digital screen is not a reasonable substitute. The competitive alternative and best use for all stakeholders—Plaintiffs and Class members, indirect users, and competition generally—is for Dream to have ~~maps~~Google's Maps APIs, and competitors' places APIs, ~~and routes API~~ ~~from different competitors (including Google Maps) together~~used and linked on one digital screen or display on one app, webpage, or website.

~~512~~537. Once Dream had used one of Google's Maps APIs, ~~Places APIs, or Routes APIs,~~ it has been locked into Google Maps' ecosphere and cannot unwind or disband the digital mapping created without substantial cost, in terms of money, time, and effort, as well as the opportunity cost of having mapping unavailable to the public, that renders the process infeasible. It does not make financial sense nor is worth the time, effort, and risk of shutting down or disbanding the app, webpage, or website to switch to an entirely new digital map based totally on non-Google Maps' digital-mapping APIs. Part of the risk is the loss of patronage while the app, webpage, or website is being rebuilt.

538. Dream knew that it could not violate the TOS because it was dealing with Google. Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section



1.4, customers must provide to Google Maps each authorized domain and app that uses any of Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's request, customers must submit their domains, apps, and projects to Google for review to ensure compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places APIs, and Routes APIs without prior notice if customers breach the TOS.

~~513~~<sup>539</sup>. Throughout the Class Period, Dream spent approximately at least (i) \$6.53 on ~~Google Maps'~~Google's Maps APIs, including, without limitation, on the Maps API, Dynamic Maps API, and Dynamic Street View API, (ii) \$40.51 on ~~Google Maps'~~Google's Places APIs, including, without limitation, the Autocomplete – Per Request, Autocomplete without Places Details – Per Session, Geocoding API, Places API, Places Details API, Atmosphere Data API, and Contact Data API, and (iii) \$1,394.36 on ~~Google Maps'~~Google's Routes APIs, including, without limitation, the Distance Matrix API, Distance Matrix Advanced API, and Directions API. This equates to approximately \$1,441.40 spent in total.<sup>170</sup><sup>171</sup>

~~514~~<sup>540</sup>. During the Class Period, for Dream's account, it was given monetary credits up to a maximum of \$200 per month. This meant that each month, if total spending on any of or the combination of all three of Maps APIs, Places APIs, and Routes APIs—added together—was over \$200, then the \$200 applied to the total spending for Maps APIs, Places APIs, and Routes APIs, and then Dream was billed for the remainder. The monetary credits were fungible in terms of whether they were expended on Maps APIs, Places APIs, and Routes APIs. The \$200 in monetary credits were not designated to be expended in certain proportion to any of the Maps APIs, Places APIs, or Routes APIs nor were they earmarked to be expended on any one of the

<sup>170</sup>~~As of the filing of this First Amended Class Action Complaint, all of~~<sup>171</sup> Dream's expenditure on ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs alleged herein occurred during the Class Period and well before Dream retained Plaintiffs' counsel in connection with this action.

Maps APIs, Places APIs, or Routes APIs in particular; instead, once spending for any of the three or all three combined was over \$200, then the monetary credits simply applied to all three, with the remainder being billed to Dream. More monetary credits having been expended on any one of the Maps APIs, Places APIs, or Routes APIs merely resulted in additional money having been spent on the other of the Maps APIs, Places APIs, or Routes APIs. Dream spent at least \$456.64 in monetary credits during the Class Period.

~~515~~541. The monetary credits had value to Dream, which Dream received in consideration for providing Defendants with valuable data about its use and that of its app or website visitors when using ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs. Such data provided value to Defendants in several ways, including, without limitation, through helping Defendants monetize the data or through advertising efforts.

~~516~~542. Dream spent approximately at least \$984.76 in total above the monetary credits in expenditure for ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs, which was calculated by adding together the \$6.53 spent on Maps APIs, \$40.51 spent on Places APIs, and \$1,394.36 spent on Routes APIs, equating to \$1,441.40, and then subtracting the \$456.64 in monetary credits from that, equating to \$984.76.

(ii) *Plaintiff Getify*

~~517~~543. Plaintiff Getify developed an app called “RestaurNote” that allowed users to make notations about experiences that related to their physical location, among other uses. For instance, if a user had a memorable meal at a restaurant and wanted to order it again—or ordered poorly and wanted to avoid the error next time—the user could make a note for the next time that the user went to that restaurant and for other users’ observations. A mobile web app is intended

for use on mobile devices (such as phones or tablets) and is built using web technologies (as opposed to native mobile apps that are built for Android or iOS).

~~518~~544. RestaurNote is intended to be a free app for consumers. And Google Maps' original pricing structure provided for this: Google provided sufficient monetary credits for Maps APIs, Places APIs, and Routes APIs that even moderately sized businesses could expect to rarely exceed and even if so, could reasonably budget for. RestaurNote's strategy was not to sell consumers' data to restaurants or other venues; instead, its strategy was to offer businesses—restaurants or other venues—options to send targeted coupons and other promotions to consumers on the app for a fee that those businesses would pay to RestaurNote. For example, for a monthly fee to RestaurNote, businesses could upload their information—for example, menus—onto RestaurNote.

~~519~~545. However, in the middle of 2018 (as alleged above), Google Maps announced a drastic change in its pricing and monetary-credit structure that significantly impacted the amount that RestaurNote would pay. Given that RestaurNote was intended to be a free app to consumers, this made the app unworkable, and Getify indefinitely paused its development once the app was stable and usable, with limited access given to family and friends to keep fees from Google Maps under control. This was despite the fact that Getify ran through substantial amounts of monetary credits offered by Google Maps in order to induce it to use digital-mapping APIs, and Getify expended significant time, effort, and costs to have developed the app to launch.

~~520~~546. The increased costs to RestaurNote under the new pricing and monetary-credit structure of ~~Google Maps'~~Google's Maps APIs, Places APIs, and Routes APIs were too high and without limits and thus rendered RestaurNote relatively obsolete in the sense that Getify has opened it only to a select few family and friends; absent the anticompetitive actions alleged

herein, RestaurNote would have been able to have been launched for consumers (aside from family and friends) and marketed to businesses.

~~521~~547. Due to the negative tying, exclusive dealing, and other alleged anticompetitive actions ~~herein~~, once Plaintiff Getify used ~~any of~~ Google's Maps APIs ~~or Places APIs~~, Getify could not use any of competitors' ~~maps~~Places APIs, ~~places APIs~~, or ~~routes~~Routes APIs.

548. The digital-mapping APIs to form the base of a digital map for Getify are maps APIs. Google's Maps APIs thus are alleged to be the tying product. Google Maps' monopoly share of the Digital Maps API Market, the barriers to entry that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an advantage over competitors, are all reasons why Getify cannot feasibly avoid Google's Maps APIs in totality

~~522~~549. During the Class Period, Getify has reviewed, assessed, and searched for ~~maps~~ ~~APIs~~, ~~places APIs~~, and routes APIs from competitors, including, without limitation, OpenStreetMaps (a free provider), Mapbox, USGS, 51-Degrees, and Telenav, and Getify still wants to use and link places APIs and routes APIs from those competitors, ~~in combination~~ with Google's Maps APIs that Getify has used during the Class Period. The reason for the search for competitors' places APIs and routes APIs is because they are relatively cheaper than Google's Places APIs or Routes APIs, and ~~Dream~~Getify believes that competitors' places APIs or routes APIs offer extra features or at the least, have comparable, if not better, quality. According to Getify in particular, ~~Google Maps'~~Google's Places APIs are the most egregiously overpriced, because they are otherwise rudimentary, nonproprietary, and commodity-type data, and

competitors offer better quality places APIs than Google Maps. Overall, Getify has observed Google Maps to be the most expensive option, while competitors offer ~~maps APIs, places APIs,~~ and routes APIs at materially cheaper prices—or even for free.

~~523~~550. Due to the Terms of Service and other anticompetitive actions alleged herein, Getify was unable to use any of OpenStreetMaps (a free provider), Mapbox, Mapquest, USGS, 51-Degrees, and Telenav's (among others) ~~Places~~places APIs or ~~Routes~~routes APIs. Once Getify started using any of ~~Google~~Google's Maps' ~~Maps APIs or Places~~ APIs, Getify must have foregone using any of competitors' preferred places APIs or routes APIs.

~~524~~551. Getify was forced to continue purchasing and expending monetary credits on unwanted Google's Places APIs, and Getify was forced to not use routes APIs at all, although Getify wanted to use routes APIs for RestaurNote. Getify could not afford to use Google's Routes API.

~~525~~552. But for the anticompetitive conduct alleged herein, including, without limitation, negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization), Getify would have preferred to explore~~and~~, use, and link competitors' ~~Places~~places APIs or ~~Routes~~routes APIs ~~in conjunction~~ with Google's Maps APIs. Getify cannot afford to use Google's Routes APIs and cannot use competitors' routes APIs because Getify is already using Google's Maps and Places APIs, so Getify does not use routes APIs at all.

~~526~~553. There is sufficient demand from Getify to purchase or expend monetary credits for ~~each of maps~~Google's Maps APIs, and competitors' places APIs, ~~or routes~~ and Routes APIs ~~from Google Maps and from competitors~~—even to use ~~them~~the places APIs and routes APIs for free from competitors other than Google Maps—to ~~combine~~link and use together ~~the Maps APIs,~~

~~Places APIs, or Routes APIs from the different competitors~~ on one app, on one webpage, on one website, or on one other type of digital display or screen for Getify's customers or potential customers to view on one app, on one webpage, on one website, or on one other type of digital display or screen.

~~527~~554. But Defendants' anticompetitive schemes alleged herein render it infeasible from an economic perspective—and indeed, forbidden from a contractual perspective—for Getify to purchase or expend monetary credits for ~~any of~~ Google's Maps APIs, ~~Places APIs, or Routes APIs~~ and use and link a competitors' ~~maps APIs,~~ places APIs, or routes APIs in such a fashion. Getify has been forced to use only Google's Maps APIs and Places APIs—to the exclusion of competitors' ~~maps APIs,~~ places APIs, or routes APIs.

~~528~~555. It would not make economic nor practical sense for Getify to create one digital map using only Google's Maps APIs, ~~Places APIs, or Routes APIs~~ and then create an entirely separate and unlinked digital map using only competitors' ~~maps APIs,~~ places APIs, or routes APIs. Users of the app would be confused, frustrated, and abandon the app if they were made to navigate between two entirely different and unlinked digital-map experiences. It does not make economic nor practical sense for Getify to devote money, monetary credits, time, effort, or digital real estate to (i) ~~display~~use on one app, ~~on~~ one webpage, ~~on~~ one website, or ~~on~~ one other type of digital display or screen for Getify's customers or potential customers to view a digital map created from purchased or monetary-credit-expended Maps APIs, ~~Places APIs, or Routes APIs~~ from Google Maps, and then also (ii) ~~display Maps~~use places APIs, ~~Places APIs, or Routes~~routes APIs from competitors on an entirely separate and unlinked app, ~~separate~~ webpage, ~~separate~~ website, or other separate and unlinked type of digital display or screen for Getify's customers or potential customers to view.

~~529~~556. The ability to ~~view~~use maps APIs, places APIs, or routes APIs together and linked on one digital screen or display on one app, webpage, or website is critical to the user's experience and to the likelihood of the user's patronage of Getify and RestaurNote. If the user is required to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens, that user would simply abandon the app, webpage, or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app, webpage, website, or digital screen is not a reasonable substitute. The competitive alternative and best use for all stakeholders—Plaintiffs and Class members, indirect users, and competition broadly—is for Getify to have ~~maps~~Google's Maps APIs; and competitors' places APIs; ~~and routes APIs from~~ different competitors (including Google Maps) togetherlinked on one digital screen or display on one app, webpage, or website.

~~530~~557. Once Getify has used ~~one of~~ Google's Maps ~~APIs or Places~~ APIs, it has been locked into Google Maps' ecosphere and cannot unwind or disband the digital mapping created without substantial cost, in terms of money, time, and effort, as well as the opportunity cost of having mapping unavailable to the public, that renders the process infeasible. It does not make financial sense nor is worth the time, effort, and risk of shutting down or disbanding RestaurNote to switch to an entirely new digital map based totally on non-Google Maps' APIs. Part of the risk is the loss of patronage while the app, webpage, or website is being rebuilt.

558. Getify knew that it could not violate the TOS because it was dealing with Google. Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section 1.4, customers must provide to Google Maps each authorized domain and app that uses any of Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's request, customers must submit their domains, apps, and projects to Google for review to ensure

compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places APIs, and Routes APIs without prior notice if customers breach the TOS.

~~531~~559. Throughout the Class Period, Getify spent approximately at least (i) \$32.42 on ~~Google Maps'~~Google's Maps APIs, including, without limitation, on the Dynamic Maps API and Maps Static API, and (ii) \$0.53 on ~~Google Maps'~~Google's Places APIs, including, without limitation, the Places API, Places Details API, Atmosphere Data API, and Contact Data API. This equates to approximately \$32.95 spent in total.<sup>~~171~~172</sup>

~~532~~560. Throughout the Class Period, Getify spent at least \$15.22 in monetary credits. The monetary credits were fungible in terms of whether they were expended on Maps APIs or Places APIs. The monetary credits were not designated to be expended in certain proportion to any of the Maps APIs or Places APIs nor were they earmarked to be expended on any one of the Maps APIs or Places APIs in particular; instead, the monetary credits simply applied to both, with the remainder being billed to Getify. More monetary credits having been expended on any one of the Maps APIs or Places APIs merely resulted in additional money having been spent on the other of the Maps APIs or Places APIs.

~~533~~561. The monetary credits had value to Getify, which Getify received in consideration for providing Defendants with valuable data about its use and that of RestaurNote's users when using Google's Maps APIs and Places APIs. Such data provided value to Defendants in several ways, including, without limitation, through helping Defendants monetize the data or through advertising efforts.

<sup>171</sup>~~As of the filing of this First Amended Class Action Complaint, all of~~<sup>172</sup> Getify's expenditure on ~~Google Maps'~~Google's Maps APIs and Places APIs alleged herein occurred during the Class Period and well before Getify retained Plaintiffs' counsel in connection with this action.



~~534~~562. Getify spent approximately at least \$17.73 in total above the monetary credits in expenditure for Google's Maps APIs and Places APIs, which was calculated by adding together the \$32.42 spent on Maps APIs and \$0.53 spent on Places APIs, equating to \$32.95, and then subtracting the \$15.22 in monetary credits from that, equating to \$17.73.

~~535~~563. Getify notes that there are several competitive advantages for ~~Class members and indirect users for~~ Plaintiffs and Class members (and their indirect users) to be allowed to use ~~Google Maps' Google's~~ Maps APIs, ~~Places APIs, or Routes APIs, in conjunction~~ linked with competitors' ~~Maps~~places APIs, ~~Places APIs,~~ or ~~Routes~~routes APIs, on a single digital map available on an app or website.

564. Google's anticompetitive actions also disable Getify from having a fallback backup for RestaurNote, which is the ability for an app to continue working in the event of a failure of APIs that it relies upon. This need for a fallback backup was experienced recently from Google Maps' shutdown, where Google Maps' alleged anticompetitive actions disabled RestaurNote from having such a fallback backup. It is industry standard practice for app or website developers to avoid a single point of failure design, which is the ability to avoid a single external provider of APIs for critical functionality. Digital-mapping APIs are such critical functionality for Getify and RestaurNote. When a digital-mapping API provider shuts down or is performing slowly or poorly, as Google Maps had recently, RestaurNote should be able to rely on alternative providers. But it cannot because of the anticompetitive conduct alleged herein.

565. Getify and RestaurNote are also disabled from caching Google's Maps APIs and Places APIs. Caching is the temporary storage of data retrieved from a provider, such as Google Maps, for varying periods of time. This is an important strategy that many apps and websites

employ, in order to reduce the amount of repeat (and thus wasted and costly) re-accessing of the data from the provider. But Google Maps forbids such caching.

566. Getify has observed that, on the one hand, Google’s prohibition against using map caching to direct competitors of Google Maps in each of the Digital Maps API, Digital Places API, and Digital Routes API Markets that use Google’s Maps APIs, Places APIs, and Routes APIs as inputs in their own businesses, while, on the other hand, Google Maps itself allows caching for its own products, is another tool used to unreasonably exclude the already dwindling competition to Google Maps in the Relevant Antitrust Products Markets.

567. And Getify has observed that Google’s self-preferencing in connection with Google Maps caching has caused anticompetitive harm to Plaintiffs and the Class. For example, strangling out competition through, in part, self-preferencing on map caching, Google Maps better ensures that its customers must continue to call its APIs for every single request, even within mere seconds in between multiple calls that are likely to retrieve the same data, so that Google can charge for those additional API calls. But allowing a customer, such as Getify, to cache digital-mapping APIs retrieved from Google Maps, for even just very brief periods of time, would allow customers to potentially reduce the costs risks to purchasing Google’s Maps APIs, Places APIs, and Routes APIs. This is partially why permitting caching has been observed by Getify to be an industry standard. Moreover, by allowing caching, Google Maps would enable customers, such as Plaintiffs and the Class, to still provide digital-mapping data to users of their apps or websites, while Google Maps experiences a shutdown, which it has recently.

~~536~~568. Getify notes that Google Maps does not even offer full Places APIs nor Routes APIs to retrieve all types of data that app or website developers would like to use and link on digital maps. For example, RestaurNote would like to retrieve more fulsome ranking,

commentary, and review information about restaurants and ~~overlay it on Google Maps'~~use and link it with Google's Maps APIs. But much of this data is not available from ~~Google Maps'~~Google's Places APIs. RestaurNote is not even permitted by Google Maps to get this information from RestaurNote's own users or from competitors' APIs or other sources—~~not even Google Reviews—and overlay that on~~ and use and link that with data retrieved from ~~Google~~Google's Maps APIs. Nor is RestaurNote permitted to ~~overlay~~use and link its own data about ~~Place~~places details on a digital map created with ~~Google Maps'~~Google's Maps APIs.

(iii) *Plaintiff Sprinter*

~~537~~569. Plaintiff Sprinter is an e-commerce automotive parts shop located in Northeast Philadelphia. During the global Covid pandemic, Sprinter also began ordering personal protective equipment, such as masks, to distribute to frontline workers. It found that maps APIs, places APIs, and routes APIs (particularly routes APIs) are highly valuable in displaying digital-mapping information on its website, in order to help local customers find ~~its~~their business.

~~538~~570. When Sprinter initially became aware of Google's high prices for its ~~Maps- APIs, Places APIs,~~ and Routes APIs, it searched for providers as an alternative to or in combination with Google's ~~Maps- APIs, Places APIs,~~ ~~or~~ and Routes APIs. Sprinter found competing providers of places APIs and routes APIs that offered significantly cheaper prices, even for free, and of comparable quality, if not better.

~~539~~571. Due to the negative tying, exclusive dealing, and other alleged anticompetitive actions herein, once Plaintiff Sprinter used any of Google's Maps APIs, Places APIs, or Routes APIs, Sprinter could not use any of competitors' maps APIs, places APIs, or routes APIs.

~~540~~572. During the Class Period, Sprinter has reviewed, assessed, and searched for ~~maps APIs, places APIs, and routes APIs~~ from competitors, including, without limitation, Mapbox, Mapquest, OpenStreetMaps, and Bing. Sprinter still wants to use ~~maps APIs or places APIs~~ from these competitors, in combination with Google's Routes APIs. The reason for the search for competitors' places APIs and routes APIs is because they are relatively cheaper than Google's ~~Maps~~Places APIs or ~~Places~~Routes APIs, including some that were approximately 60% cheaper and even free, and Sprinter believes that competitors' ~~maps APIs or places APIs~~ or routes APIs offer extra features or at the least, have comparable quality, if not better.

~~541~~573. Due to the Terms of Service and other anticompetitive actions alleged herein, during the Class Period, Sprinter was unable to use any of Mapbox, Mapquest, OpenStreetMaps, or Bing's (among others) ~~maps APIs or places APIs~~, in conjunction with any of Google's Maps APIs, ~~Places APIs,~~ or Routes APIs. Once Sprinter started using any of Google's Maps APIs, Places APIs, or Routes APIs, Sprinter must have foregone using any of competitors' preferred ~~maps APIs or places APIs~~.

~~542~~574. During the Class Period, Sprinter was forced to continue purchasing or expending monetary credits on using unwanted Google's ~~Maps APIs or Places APIs~~.

~~543~~575. But for the anticompetitive conduct alleged herein, including, without limitation, negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization), Sprinter would have preferred to explore and use competitors' ~~maps APIs or places APIs~~, in conjunction with Google's Routes APIs.

~~544~~576. There is sufficient demand from Sprinter to purchase or expend monetary credits for ~~each of maps APIs, Google's Maps APIs and Routes APIs and competitors' places APIs, or routes APIs from Google and from competitors~~—even to use ~~them~~the Places APIs for

free from competitors other than Google—to ~~combine~~link and use them together ~~the maps APIs,~~  
~~places APIs, or routes APIs from the different competitors~~ on one app, ~~on~~ one webpage, ~~on~~ one  
 website, or ~~on~~ one other type of digital display or screen for Sprinter’s customers or potential  
 customers to view on one app, ~~on~~ one webpage, ~~on~~ one website, or ~~on~~ one other type of digital  
 display or screen.

~~545~~577. But Defendants’ anticompetitive schemes alleged herein render it infeasible  
 from an economic perspective—and indeed, forbidden from a contractual perspective—for  
 Sprinter to purchase or expend monetary credits for ~~any of~~ Google’s Maps APIs, ~~Places APIs, or~~  
~~and~~ Routes APIs and use and link a competitors’ ~~maps APIs, places APIs, or routes APIs~~ in  
 such fashion. Indeed, Sprinter has been forced to use only Google’s Maps APIs, Places APIs,  
~~or~~and Routes APIs—to the exclusion of competitors’ maps APIs, places APIs, or routes APIs.

~~546~~578. It would not make economic nor practical sense for Sprinter to create one  
 digital map using only Google’s Maps APIs, ~~Places APIs, or~~ and Routes APIs and then create an  
 entirely separate and unlinked digital map using only competitors’ ~~maps APIs, places APIs, or~~  
~~routes APIs~~. Users would be confused, frustrated, and abandon the app if they were made to  
navigate between two entirely different and unlinked digital-map experiences. It does not make  
 economic nor practical sense for Sprinter to devote money, monetary credits, time, effort, or  
 digital real estate to (i) ~~display~~use on one app, ~~on~~ one webpage, ~~on~~ one website, or ~~on~~ one other  
 type of digital display or screen for Sprinter’s customers or potential customers to view a digital  
 map created from purchased or monetary-credit-expended Maps APIs, ~~Places APIs, or~~ and  
 Routes APIs from Google Maps, and then also (ii) ~~display maps APIs, use~~ places APIs, ~~or routes~~  
~~APIs~~ from competitors on an entirely separate and unlinked app, ~~separate~~ webpage, ~~separate~~

website, or other separate and unlinked type of digital display or screen for Sprinter's customers or potential customers to view.

~~547~~579. Sprinter alleges that the ability to ~~view~~use and link maps APIs, places APIs, or routes APIs together on one digital screen or display on one app, webpage, or website is critical to the user's experience and to the likelihood of the user's patronage of Sprinter. If the user is required to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens, that user would simply abandon the app, webpage, or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app, webpage, website, or digital screen is not a reasonable substitute. The competitive alternative and best use for all stakeholders—Plaintiffs and Class members, indirect users, and competition generally—is for Sprinter to have ~~maps~~Google's Maps APIs, and Routes APIs and competitors' places APIs, ~~and routes APIs from different competitors (including Google Maps) together~~ linked on one digital screen ~~or display~~ on one app, webpage, or website.

~~548~~580. Sprinter alleges that during the Class Period, once it has used one of ~~Google Maps'~~Google's Maps APIs, ~~Places APIs,~~ or Routes APIs, it has been locked into Google Maps' ecosphere and cannot unwind or disband the digital mapping created without substantial cost, in terms of money, time, and effort, as well as the opportunity cost of having mapping unavailable to the public, that renders the process infeasible, in order to create a new digital map based totally on non-Google Maps' APIs. It does not make financial sense nor is worth the time, effort, and risk of shutting down or disbanding the app, webpage, or website to switch to an entirely new digital map based totally on non-Google Maps' APIs. Part of the risk is the loss of patronage while the app, webpage, or website is being rebuilt.

581. Sprinter knew that it could not violate the TOS because it was dealing with Google. Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section 1.4, customers must provide to Google Maps each authorized domain and app that uses any of Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's request, customers must submit their domains, apps, and projects to Google for review to ensure compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places APIs, and Routes APIs without prior notice if customers breach the TOS.

~~549~~582. Sprinter's Director recalls having expended and depleted monetary credits and having spent money on each of Google's Maps APIs, Places APIs, and Routes APIs during the Class Period. Several credit cards for Sprinter were associated with its Google Maps account through the ~~Google Cloud Platform~~ ("GCP"), and Sprinter's Director recalls having spent money on each of Google's Maps APIs, Places APIs, and Routes APIs, in addition to the monetary credits that were expended and depleted. Although the Director remembers having spent money on each of ~~Google Maps~~Google's Maps APIs, Places APIs, and Routes APIs, the GCP account was closed and the credit cards used for Sprinter were cancelled. Sprinter was able to find one record reflecting a charge of \$5.74 in early February 2020 for a Maps API, for which it is unclear whether this was money charged to Sprinter in addition to the depletion of monetary credits. But Sprinter was unable to access and review past statements from ~~Google Maps~~Google's Maps APIs, Places APIs, and Routes APIs and the usage of monetary credits and additional monetary spending. The Director's memory of Sprinter having spent money on each of Maps APIs, Places APIs, and Routes APIs during the Class Period is based, in part, on the memory of the staggering prices and charges for each, which was the catalyst for Sprinter's Director to have researched competitors' offerings and identify preferred competitors~~.~~, and

Sprinter's Director's memory of the negative tying terms that forbade the product linking, despite the Director's ultimate identification of competitors that he preferred. Sprinter's records will be available in discovery.

~~550~~583. The monetary credits had value to Sprinter, which Sprinter received in consideration for providing Defendants with valuable data about its use and that of its app or website visitors when using Google's Maps APIs, Places APIs, and Routes APIs. Such data provided value to Defendants in several ways, including, without limitation, through helping Defendants monetize the data or through advertising efforts.

~~551~~584. Sprinter was forced to remove digital mapping from its app and website during the Class Period.

585. Even if Sprinter is not a representative of the negative tying claim, it is still a representative of the exclusive dealing claim and the Section 2 claims plead in totality. In totality, the anticompetitive actions have resulted in anticompetitive effects and harm in all of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, including, without limitation, anticompetitive price increases and reductions in monetary credits, quality, and innovation in each of the markets, but for the anticompetitive conduct. Sprinter has suffered anticompetitive harm and damages.

586. The anticompetitive actions in totality serve to lock-in Sprinter, Plaintiffs, and the Class into the Google Maps ecosphere. They serve to exclude competitors in any of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. By using the anticompetitive schemes to disable Plaintiffs and Class members from purchasing places APIs and routes APIs from competitors, Google forces those Plaintiffs and Class members to purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs and Class



members into the Google Maps ecosphere, making them more reliant on Google's Maps APIs as well. This helps further exclude competition on the merits in each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing competitors from customers and scale to advance technology and benefit from the flywheel of innovation, and further erecting barriers to entry. This results in if Plaintiffs and Class members purchased any of Google's Maps APIs, then they still have been victims of anticompetitive harm and damages from Google's monopolization through having paid prices or expended monetary credits for them, that would have been cheaper, but for the anticompetitive actions that strangled out competition. The anticompetitive actions in totality are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps API Market itself as well.

587. The alleged anticompetitive actions in totality forecloses competition on the merits in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

588. The anticompetitive actions in totality are alleged to have caused consolidation in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, and this has enabled Google Maps to charge alleged supracompetitive prices, degrade quality and innovation, reduce output, supply, and variety, exclude competition, and elevate barriers to entry, resulting in supracompetitive prices and degraded quality in each of Google's Maps APIs, Places APIs, and Routes APIs, but for the alleged anticompetitive conduct.

589. The consistencies in each Plaintiffs' experiences further reinforce the importance of the class action mechanism in this Action.

## **V. DEFENDANTS' ACTIONS AFFECTED INTERSTATE COMMERCE**

~~552~~590. Defendants engage in interstate commerce and activities substantially affecting interstate commerce, including, without limitation, providing products or tools, such as Google Maps, Waze, Gmail, YouTube, Android OS, and search, to app and website developers, other users, and consumers throughout the U.S.

~~553~~591. Defendants' activities as alleged herein were within the flow of and substantially affected interstate commerce. Defendants sell Google's Maps APIs, Places APIs, and Routes APIs across state lines throughout the U.S.

~~554~~592. Plaintiffs and Class members use Google's Maps APIs, Places APIs, and Routes APIs to provide products and services to their customers throughout the U.S.

~~555~~593. The adverse effects on competition in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market as a result of the alleged anticompetitive schemes—negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization)—have been more than substantial throughout the U.S.

~~556~~594. For context, Defendants do not publicly disclose specific financial metrics for Google Maps. But Defendants and analysts have reported throughout the Class Period that Google Maps has more than a billion users per month. Experienced analysts have estimated that Google Maps' annual revenues as of late-2019 have ranged between \$2.95 billion to \$4.3 billion, projections for 2020 annual revenue to have been approximately \$4.8 billion, projections during the Class Period for annual revenue to reach approximately \$9 billion, and projections for 2023 annual revenue of approximately \$11 billion. As a standalone business, Google Maps has been estimated by analysts and a bank to have ranged between approximately \$50 billion and \$61.5

billion during the Class Period. A material component of these annual revenues ~~are~~is alleged to have been generated through the anticompetitive practices alleged herein.

~~557~~595. A substantial volume of commerce throughout the U.S. is alleged to have been adversely affected by the alleged anticompetitive schemes.

~~558~~596. The alleged anticompetitive schemes have caused a pernicious effect on commerce throughout the U.S.

## VI. CLASS ACTION ALLEGATIONS

~~559~~597. Plaintiffs bring this action on behalf of themselves and as a class action under Federal Rules of Civil Procedure 23(a), 23(b)(1), 23(b)(2), and 23(b)(3), on behalf of the following class (“Class”):

From April 13, 2018, through the date of adjudication or resolution of this ~~Action~~action (“Class Period”), all entities or persons in the United States, who are (i) direct purchasers of or (ii) direct expenders of monetary credits for any of ~~Google Maps’~~Google’s Maps APIs, Places APIs, or Routes APIs.

~~560~~598. Specifically excluded from the Class are the following: Defendants; officers, directors, or employees of any Defendant; any entity in which any Defendant has a controlling interest; any affiliate, legal representative, heir, or assign of any Defendant; any person acting on their behalf; any judicial officer presiding over this action and his/her immediate family members; the judicial staff; and any juror assigned to this action.

~~561~~599. **Ascertainability:** The Class is readily ascertainable, and the records for them should exist, including, without limitation, in Defendants and Google’s own records and transaction data.

~~562~~600. **Numerosity:** Due to the nature of the trade and commerce involved, there are hundreds of thousands, if not millions, of geographically dispersed Class members, the exact

number and their identities being known to Defendants. Individual joinder in this action is impracticable.

**563601. Typicality:** Plaintiffs' claims are typical of the Class members' claims. The factual and legal bases of Defendants' liability are the same and resulted in injury to Plaintiffs and Class members. Plaintiffs and Class members sustained damages arising out of Defendants' common course of conduct in violation of the laws alleged herein. Each Class member's damages and injuries were directly caused by Defendants' wrongful conduct.

**564602. Commonality:** There are questions of fact and law common to the Class members, including the following, without limitation:

- a. Whether there are relevant antitrust products markets that include each of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market;
- b. Whether Defendants or Google Maps have monopoly power in the relevant products markets;
- c. Whether Defendants or Google Maps have sufficient market or economic power in the relevant products markets;
- d. Whether ~~the-Maps~~maps APIs, ~~Places~~places APIs, or ~~Routes~~routes APIs are separate products;
- e. Whether Defendants or Google Maps engaged in unlawful negative tying;
- f. Whether Defendants or Google Maps engaged in unlawful exclusive dealing;
- g. Whether Defendants or Google Maps engaged in unlawful self-preferencing;

- h. Whether Defendants or Google Maps engaged in unlawful monopolization;
- i. Whether Defendants or Google Maps engaged in unlawful attempted monopolization;
- j. Whether the *per se* test applies;
- k. Whether a quick-look test applies;
- l. Whether a rule-of-reason test applies;
- m. Whether procompetitive effects outweighed anticompetitive effects and even if so, whether the procompetitive effects were narrowly tailored for the objectives;
- n. Whether the unlawful conduct harmed competition;
- o. Whether Plaintiffs and Class members suffered antitrust injury;
- p. Whether Defendants or Google Maps violated state laws;
- q. Whether Plaintiffs and Class members suffered damages of any kind;
- r. Whether Plaintiffs and Class members are entitled to declaratory or injunctive relief and to their attorneys' fees, costs, and expenses; and
- s. The appropriate Class-wide damages measure.

**~~565~~603. Adequacy:** Plaintiffs will fairly and adequately protect the Class members' interests. Plaintiffs' interests are aligned with and not antagonistic to or conflicting with those of the Class members. Plaintiffs have retained counsel competent and experienced in prosecuting class actions and antitrust litigation to represent themselves and the Class.

**~~566~~604. Predominance:** Questions of fact or law common to the Class members predominate over any questions affecting only individual Class members.

~~567~~605. **Superiority:** A class action is superior to other available methods for the fair and efficient adjudication of this controversy. The prosecution of separate actions by individual Class members would impose heavy burdens on the courts and Defendants and would create a risk of inconsistent or varying adjudications of the questions of fact and law common to the Class. On the other hand, a class action would achieve substantial economies of effort and expense and would assure uniformity of decisions as to persons similarly situated without sacrificing procedural fairness or bringing about other undesirable results. Absent a class action, it would not be feasible for the vast majority of Class members to seek redress for the violations of law alleged herein.

~~568~~606. **Injunctive and declaratory relief:** By way of their conduct described in the complaint, Defendants have acted on grounds that apply generally to the proposed Class. Accordingly, injunctive relief or corresponding declaratory relief is appropriate with respect to the Class as a whole.

~~569~~607. Addressing any potential, speculative windfall for claimants at this nascent stage is inapplicable and premature. For example, a recovery or settlement involved for those Class members who only expended monetary credits on ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs (who did not ~~purchase any of Google Maps'~~spend money above the monetary credits on any of Google's Maps APIs, Places APIs, and Routes APIs) could seek redress only in terms of monetary credits (absent facts learned otherwise in discovery). And those Class members who only expended monetary credits on ~~Google Maps'~~Google's Maps APIs, Places APIs, or Routes APIs (who did not ~~purchase any of Google Maps'~~spend money above the monetary credits on any of Google's Maps APIs, Places APIs, and Routes APIs) nevertheless have standing to pursue declarative and injunctive relief on behalf of the Class.

## **VII. CALIFORNIA LAW APPLIES TO THE ENTIRE CLASS**

~~570~~608. California's substantive laws apply to every Class member, regardless of where in the U.S. the Class member resides. The Terms of Service explicitly state that California law will govern all disputes arising out of or relating to the Terms of Service, regardless of conflict of laws rules. By choosing California law for the resolution of disputes covered by its Terms of Service, Defendants ~~concedes~~concede that it is appropriate for this Court to apply California law to the instant dispute.

~~571~~609. Further, California's substantive laws may be constitutionally applied to the claims of Plaintiffs and Class members under the Due Process Clause, *see* U.S. CONST. amend. XIV, § 1, and the Full Faith and Credit Clause, *see* U.S. CONST. art. IV, § 1, of the U.S. Constitution. California has significant contact or significant aggregation of contacts with the claims asserted by Plaintiffs and Class members, thereby creating state interests that ensure that the choice of California state law is not arbitrary or unfair. Defendants' decisions to reside in California and avail themselves of California's laws and to engage in the challenged conduct from and emanating out of California render the application of California law to the claims herein constitutionally permissible. The application of California laws to the Class is also appropriate under California's choice of law rules because California has significant contacts with the claims of Plaintiffs and Class members, and California has the greatest interest in applying its laws here.

## **VIII. TOLLING OF THE STATUTE OF LIMITATIONS**

~~572~~610. The statutes of limitations did not begin to run because Plaintiffs did not and could not discover their claims through the exercise of reasonable diligence prior to the initiation of Plaintiffs and their counsel's investigation within the statute of limitations.

~~573~~611. Plaintiffs had no knowledge of Defendants' anticompetitive conduct or facts sufficient to place them on inquiry notice of the claims asserted herein prior to the initiation of Plaintiffs and their counsel's investigation within the statute of limitations.

~~574~~612. As described herein, Plaintiffs and Class members suffered economic loss as a result of Defendants' negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market. Other than dealing directly with Google Maps when using Google's Maps API, Places APIs, and Routes APIs, Plaintiffs had no direct contact nor interaction with Defendants and had no means from which they could have discovered Defendants' wrongful conduct.

~~575~~613. Plaintiffs first learned about information in the public domain sufficient to put it on notice of Defendants' alleged anticompetitive conduct when the House Antitrust Report was released around October 6, 2020.

~~576~~614. Before then, it was reasonable for Plaintiffs not to have suspected that Defendants were engaging in any unlawful anticompetitive behavior.

~~577~~615. Plaintiffs allege a continuing course of unlawful conduct by Defendants, including conduct within the applicable limitations periods. That conduct has inflicted continuing and accumulating harm within the applicable statutes of limitations.

~~578~~616. For these reasons, the statutes of limitations applicable to Plaintiffs and Class members' claims have been tolled with respect to the claims asserted herein.

~~579~~617. Additionally and alternatively, application of the fraudulent-concealment doctrine tolled the statutes of limitations on Plaintiffs and Class members' claims.



~~580~~618. Plaintiffs had no knowledge of Defendants' negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market or of facts sufficient to place them on inquiry notice of their claims, prior to the initiation of Plaintiffs and their counsel's investigation within the statute of limitations. Plaintiffs first learned about information in the public domain sufficient to put them on notice of Defendants' alleged anticompetitive conduct no earlier than when the House Antitrust Report was released around October 6, 2020.

~~581~~619. Defendants concealed their illicit conduct by failing to disclose their negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the relevant antitrust products markets of the Digital Maps API, Market, the Digital Places APIsAPI Market, and the Digital Routes APIsAPI Market.

~~582~~620. Because Defendants' antitrust violations were self-concealing and affirmatively concealed by Defendants, Plaintiffs had no knowledge of Defendants' antitrust violations or of any facts or information that would have caused a reasonably diligent person to suspect Defendants of having wrongfully conducted negative tying, exclusive dealing, ~~self-preferencing~~self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the relevant antitrust products markets of the Digital Maps API, Market, the Digital Places APIsAPI Market, and the Digital Routes APIsAPI Market, prior to the initiation of Plaintiffs and their counsel's investigation within the statute of limitations.

~~583~~621. Therefore, by operation of Defendants' fraudulent concealment, the statutes of limitations applicable to Plaintiffs and Class members' claims were tolled throughout the Class Period.

## IX. CAUSES OF ACTION

### COUNT ONE: ~~Tying in Violation of the~~ Sherman Act Sections 1 & 3 (15 U.S.C. §§ 1, 3) (Against All Defendants)

~~584~~622. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

623. Defendants' conduct violates Sections 1 and 3 of the Sherman Act, which prohibit every "contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce," whether foreign or domestic. 15 U.S.C. §§ 1, 3.

~~585~~624. Defendants, — through contractual arrangements, — have imposed ~~improper~~unlawful negative tying ~~on the purchase of their Maps APIs, Routes APIs, and Places APIs — each of which are categories of separate and distinct products —~~, whereby Google's products in the Digital Maps API Market are the tying products, and the negatively tied products are Google's products in the Digital Places API Market and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

~~586.~~ Defendants' language in the Terms of Service, market power, and misconduct is so great in all three markets such that Google's products in any digital mapping market — that is, either Google's Maps APIs, Routes APIs, or Places APIs — can be the tying product, with one or both of the other Google products being the negatively tied products. The most common example is where Google's Maps APIs is the tying product, and either Google's Places APIs or Routes APIs are the negatively tied products. But while this is the most common example, given Google's long established monopoly power, Google also negatively ties Google's Maps APIs after Plaintiffs or Class members purchased Google's Places APIs or Routes APIs (thus making Google's Maps APIs the tied product as well). Plaintiffs and Class members purchase and expend monetary credits for Maps APIs, Places APIs, and Routes APIs to be used together to create one digital map on one digital screen, whether it be an app or website. There is sufficient

~~demand from Plaintiffs and Class members to purchase or expend monetary credits for maps APIs, places APIs, or routes APIs from more than one competitor not just Google Maps to use together on one digital screen on one app or website. Google Maps and competitors recognize this by offering Maps APIs, Places APIs, or Routes APIs individually. It makes neither economic nor practical sense for Plaintiffs and Class members to display one digital map containing Maps APIs, Places APIs, or Routes APIs only from Google Maps on one digital screen, whether an app or website, and then also display an entirely separate digital map containing Maps APIs, Places APIs, or Routes APIs only from a separate competitor on a separate digital screen, whether an app or website.~~

~~587. Defendants have sufficient market power in the tying markets—the Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market—to materially restrain competition in the markets for the tied products and has shown an ability to leverage its market power in the tying markets to substantially exclude competition in the tied markets.~~

~~588~~625. Defendants' negative tying practices are a *per se* violation of antitrust laws ~~in addition to being unreasonable and unlawful restraints of trade.~~

626. In the alternative, Defendants' negative tying violates the "quick look" and "rule of reason" standards because Defendants' negative tying harmed competition in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. The negative tying provides no procompetitive benefits and, even if it did, the anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are not the least restrictive method to achieve any such procompetitive benefits. The negative tying serves no legitimate or pro-competitive purpose that could justify the anti-competitive effects. The negative tying unreasonably restrains competition. And the restraints described herein are substantially more restrictive than necessary to achieve any procompetitive ends.

~~589~~627. Defendants' ~~practices include unreasonable and unlawful restraints of trade through negative tying~~conduct affects interstate commerce.

~~590~~628. Defendants' ~~tying practices further fail the quick look and rule of reason standards because there is no legally permissible justification of Google's practices.~~conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

~~591~~629. As a direct and proximate result of the ~~unlawful~~negative tying ~~and agreements,~~ Plaintiffs and Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

~~592~~630. Plaintiffs and ~~the~~ Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

~~593. As a direct and proximate result of Defendants' anticompetitive restraints, Plaintiffs and the Class have suffered injury to their business and property throughout the Class Period. The precise amount of damages that Plaintiffs and the Class members are entitled to recover as a result of the foregoing injuries is substantial and will be fully ascertained at trial.~~

631. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

632. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants’ illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT TWO: Tying in Violation of ~~the~~ Clayton Act Section 3  
(15 U.S.C. § 14)  
(Against All Defendants)**

~~594~~633. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

634. Digital Maps APIs, Digital Places APIs, and Digital Routs APIs are products. Plaintiffs allege that these APIs are treated more like products than code. Indeed, Google itself has recognized Maps APIs, Places APIs, and Routes APIs as “Products” on its websites and webpages during the Class Period.

~~595~~635. Defendants,~~—~~ through contractual arrangements,~~—~~ have imposed ~~improper~~unlawful negative tying ~~on the purchase of their Maps APIs, Routes APIs, and Places APIs—each of which are categories of separate and distinct products, which constitute goods, wares, or other commodities—~~, whereby Google’s products in the Digital Maps API Market are the tying products, and the negatively tied products are Google’s products in the Digital Places API Market and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

~~596~~636. The effects of Defendants’ negative tying ~~restrictions~~ are to “substantially lessen competition.” or “tend to create a monopoly[.]” 15 U.S.C. § 14.

~~597. Defendants maintain sufficient economic power in each of the tying product markets to appreciably restrain competition in the tied markets, and a substantial volume of commerce in each of the tied product markets is restrained.~~

637. Defendants' conduct affects interstate commerce.

638. Defendants' conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

~~598~~639. As a direct and proximate result of the ~~unlawful~~negative tying ~~and agreements,~~ Plaintiffs and ~~the~~ Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

640. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

~~599. Defendants' tying practices are a per se violation of the antitrust laws in addition to being unreasonable and unlawful restraints of trade.~~

~~600. On behalf of itself and the Class members, Plaintiffs seek money damages from Defendants for these violations. These damages represent the lower costs the Class would have experienced, absent Defendants' anticompetitive conduct alleged herein. Damages will be quantified on a class-wide basis at trial.~~

~~601~~641. On behalf of ~~itself~~themselves and ~~the~~ Class members, Plaintiffs ~~seeks~~seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

642. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

~~602. Plaintiffs and the Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.~~

~~603. As a direct and proximate result of Defendants' anticompetitive restraints, Plaintiffs and the Class have suffered injury to their business and property throughout the Class Period. The precise amount of damages that Plaintiffs and the Class members are entitled to recover as a result of the foregoing injuries is substantial and will be fully ascertained at trial.~~

**COUNT THREE: Exclusive Dealing in Violation of ~~the~~ Sherman Act Sections 1 & 3  
(15 U.S.C. §§ 1, 3)  
(Against All Defendants)**

~~604~~643. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

644. Defendants' conduct violates Sections 1 and 3 of the Sherman Act, which prohibit every "contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce," whether foreign or domestic. 15 U.S.C. §§ 1, 3.

~~605~~645. Defendants, ~~through contractual arrangements,~~ have ~~engaged in~~imposed unlawful exclusive dealing ~~whereby purchasers of Google's Maps APIs, Routes APIs, and Places APIs are prohibited from using any of competitors' maps APIs, places APIs, or routes~~

APIs in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

The exclusive dealing has substantially foreclosed competition: ~~606.~~ Defendants-  
~~have sufficient market power in'~~ exclusive dealing has resulted in foreclosure of a substantial  
share of each of ~~these markets—the~~ Digital Maps API Market, ~~the~~ Digital Places API Market,  
and Digital Routes API Market, ~~and the Digital Places API Market to materially restrain~~  
~~competition and has shown an ability to leverage its market power to substantially exclude~~  
~~competition.~~

~~607. Defendants' exclusive dealing practices are a per se violation of the antitrust laws in addition to being unreasonable and unlawful restraints of trade.~~

~~608. Google's exclusive dealing practices further fail the quick look and rule of reason standards because there is no plausible justification of Google's practices and Defendants' actions foreclose competition in a substantial share of the Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market.~~

646. Defendants' exclusive dealing harmed competition in the Digital Maps API market, Digital Places API market, and Digital Routes API market. The exclusive dealing provides no procompetitive benefits and, even if it did, the anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are not the least restrictive method to achieve any such procompetitive benefits. The exclusive dealing serves no legitimate or pro-competitive purpose that could justify the anti-competitive effects. The exclusive dealing unreasonably restrains competition. And the restraints described herein are substantially more restrictive than necessary to achieve any procompetitive ends.

647. Defendants' conduct affects interstate commerce.



648. Defendants' conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

~~609~~649. As a direct and proximate result of the ~~unlawful~~-exclusive dealing, Plaintiffs and Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

~~610~~650. Plaintiffs and ~~the~~-Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

~~611. As a direct and proximate result of Defendants' anticompetitive restraints, Plaintiffs and the Class have suffered injury to their business and property throughout the Class Period. The precise amount of damages that Plaintiffs and the Class members are entitled to recover as a result of the foregoing injuries is substantial and will be fully ascertained at trial.~~

651. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

652. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act

Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT FOUR: Exclusive Dealing in Violation of ~~the~~ Clayton Act Section 3  
(15 U.S.C. § 14)  
(Against All Defendants)**

~~612~~653. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

654. Maps APIs, Digital Places APIs, and Digital Routes APIs are products. Plaintiffs allege that these APIs are treated more like products than code. Indeed, Google itself has recognized Maps APIs, Places APIs, and Routes APIs as “Products” on its websites and webpages during the Class Period.

~~613~~655. Defendants, ~~through contractual arrangements,~~ have ~~engaged in~~imposed unlawful exclusive dealing ~~whereby purchasers of Google’s Maps APIs, Routes APIs, and Places APIs are prohibited from using any of competitors’ maps APIs, places APIs, or routes APIs~~in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

~~614~~656. The effects of Defendants’ exclusive dealing ~~restrictions~~ are to “substantially lessen competition;” or “tend to create a monopoly[.]” 15 U.S.C. § 14.

~~615~~657. Defendants’ ~~exclusive dealing practices are a per se violation of the antitrust laws in addition to being unreasonable and unlawful restraints of trade~~conduct affects interstate commerce.

~~616~~658. Defendants ~~maintain sufficient economic power in each of the relevant markets—the Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market—to appreciate restrain competition in each market, and a substantial volume of~~

~~commerce in each market is restrained.~~ conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

~~617~~659. As a direct and proximate ~~cause~~result of the ~~unlawful exclusive dealing~~negative tying, Plaintiffs and ~~the class~~Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

~~618. On behalf of itself and the Class members, Plaintiffs seek money damages from Defendants for these violations. These damages represent the lower costs the Class would have experienced, absent Defendants' anticompetitive conduct alleged herein. Damages will be quantified on a class-wide basis at trial.~~

660. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

~~619~~661. On behalf of ~~itself~~themselves and ~~the~~ Class members, Plaintiffs ~~seeks~~seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

662. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act

Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

~~620. Plaintiffs and the Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.~~

~~621. As a direct and proximate result of Defendants' anticompetitive restraints, Plaintiffs and the Class have suffered injury to their business and property throughout the Class Period. The precise amount of damages that Plaintiffs and the Class members are entitled to recover as a result of the foregoing injuries is substantial and will be fully ascertained at trial.~~

**COUNT FIVE: Monopolization ~~Maintenance~~ in Violation of ~~the~~ Sherman Act Section 2  
(15 U.S.C. § 2)  
(Against All Defendants)**

~~622~~663. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

664. Defendants' conduct violates Sherman Act Section 2, which prohibits the "monopoliz[ation] [of] any part of the trade or commerce among the several States, or with foreign nations[.]" 15 U.S.C. § 2.

~~623. Defendants have engaged in negative tying, exclusive dealing, and self-preferencing in order to improperly maintain their monopoly power in the~~665. The Digital Maps API Market, ~~the~~ Digital Places API Market, and ~~the~~ Digital Routes API Market are valid Relevant Antitrust Products Markets.

~~624. Defendants' contractual agreements and other conduct force Plaintiffs and Class members to only use Defendants' Maps APIs, Places APIs, and Routes APIs once they use any of those products.~~

~~625. Defendants' practices are a *per se* violation of antitrust laws in addition to being unreasonable and unlawful restraints of trade.~~

~~626. Defendants' tying and exclusive dealing practices further fail the quick look and rule of reason standards because there is no plausible justification of Google's practices.~~

~~627. Defendants maintain sufficient economic~~666. Google Maps possesses monopoly power in each of the relevant markets—the Digital Maps API Market, the Digital Places API Market, and Digital Routes API Market, and the Digital Places API Market—to appreciate restrain competition in each market, and a substantial volume of commerce in each market in restrained. And, in fact,

667. Defendants have used engaged in negative tying, exclusive dealing, and self-preferencing to, in totality, in order to unlawfully acquire and maintain and cement their Google Maps' monopoly power in each of the Digital Maps API Market, the Digital Places API Market, and Digital Routes API Market, and the Digital Places API Market.

668. Defendants' alleged anticompetitive actions, in totality, have unlawfully excluded competition and competitors in the Relevant Antitrust Products Markets and have erected and raised barriers to entry. The alleged anticompetitive actions, in totality, was designed to and has lessened competition, increased prices (and reduced value of monetary credits), reduced availability, reduced output, reduced diversity, reduced quality, reduced innovation, and otherwise unfairly advantaged and aggrandized Google Maps in the Relevant Antitrust Products Markets, separate and apart from having superior products, business acumen, or historic accident.

~~628~~669. Defendants' alleged anticompetitive actions affect a significant volume of interstate commerce and have the effect of substantially foreclosing, in totality, harmed competition in each of the Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market. These anticompetitive actions have enabled Defendants to maintain

~~supercompetitive prices and anticompetitive monetary credit arrangements, and Defendants took anticompetitive action with specific intent to monopolize and maintain monopoly power in each of these markets,~~ and Digital Routes API Market. The alleged anticompetitive activity provides no procompetitive benefits and, even if it did, the anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are not the least restrictive method to achieve any such procompetitive benefits. The alleged anticompetitive activity serves no legitimate or pro-competitive purpose that could justify the anti-competitive effects. The alleged anticompetitive activity unreasonably restrains competition. And the restraints described herein are substantially more restrictive than necessary to achieve any procompetitive ends.

670. Defendants' conduct affects interstate commerce.

671. Defendants' conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

~~629~~672. As a direct and proximate ~~cause of Defendants' unlawful actions~~ result of the alleged anticompetitive activity, Plaintiffs and ~~the class~~ Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

~~630. On behalf of itself and the Class members, Plaintiffs seek money damages from Defendants for these violations. These damages represent the lower costs the Class would have experienced, absent Defendants' anticompetitive conduct alleged herein. Damages will be quantified on a class-wide basis at trial.~~

673. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

~~631~~674. On behalf of ~~itself~~themselves and ~~the~~ Class members, Plaintiffs ~~seeks~~seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

~~632~~675. Plaintiffs and ~~the~~ Class members' ~~injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.~~ have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal anticompetitive conduct. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

~~633. As a direct and proximate result of Defendants' anticompetitive restraints, Plaintiffs and the Class have suffered injury to their business and property throughout the Class Period. The precise amount of damages that Plaintiffs and the Class members are entitled to recover as a result of the foregoing injuries is substantial and will be fully ascertained at trial.~~

**COUNT SIX: Attempted Monopolization in Violation of ~~the~~ Sherman Act Section 2  
(15 U.S.C. § 2)  
(Against All Defendants)**

~~634~~676. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

677. Defendants’ conduct violates Sherman Act Section 2, which prohibits the “attempt to monopolize . . . any part of the trade or commerce among the several States, or with foreign nations[.]” 15 U.S.C. § 2.

678. The Digital Maps API Market, Digital Places API Market, and Digital Routes API Market are valid Relevant Antitrust Products Markets.

~~635~~679. Defendants ~~have specifically attempted to~~ possess specific intent to have Google Maps monopolize each of the Digital Maps API Market, ~~the~~ Digital Places API Market, and Digital Routes API Market, ~~and the Digital Places API Market. These attempts were successful but, at an absolute minimum, has risen to the level of a dangerous probability that they would monopolize each of these markets.~~

680. Defendants course of conduct has the dangerous probability of causing Google Maps to achieve monopoly power over the Relevant Antitrust Products Markets.

~~636~~681. Defendants have ~~acted to monopolize the relevant markets through the totality of their anticompetitive actions, including~~ engaged in negative tying, exclusive dealing, and self-preferencing. ~~These actions were exclusionary of Defendants’ rivals in the relevant markets.,~~ in totality, in order to unlawfully acquire Google Maps’ monopoly power in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

682. Defendants’ alleged anticompetitive actions, in totality, have unlawfully excluded competition and competitors in the Relevant Antitrust Products Markets and have erected and raised barriers to entry. The alleged anticompetitive actions, in totality, was designed to and has lessened competition, increased prices (and reduced value of monetary credits), reduced availability, reduced output, reduced diversity, reduced quality, reduced innovation, and otherwise unfairly advantaged and aggrandized Google Maps in the Relevant Antitrust Products



Markets, separate and apart from having superior products, business acumen, or historic accident.

~~637~~683. Defendants ~~have the power to exclude~~ alleged anticompetitive actions, in totality, harmed competition in ~~each of~~ the Digital Maps API Market, ~~the Digital Routes API Market, and the~~ Digital Places API Market, and ~~have used such power in an attempt to monopolize these relevant markets.~~ Digital Routes API Market. The alleged anticompetitive activity provides no procompetitive benefits and, even if it did, the anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are not the least restrictive method to achieve any such procompetitive benefits. The alleged anticompetitive activity serves no legitimate or pro-competitive purpose that could justify the anti-competitive effects. The alleged anticompetitive activity unreasonably restrains competition. And the restraints described herein are substantially more restrictive than necessary to achieve any procompetitive ends.

684. Through their course of conduct, Defendants have attempted to and are attempting to have Google Maps monopolize the Relevant Antitrust Products Markets, in violation of Sherman Act Section 2 (15 U.S.C. § 2).

685. Defendants' conduct affects interstate commerce.

686. Defendants' conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

687. As a direct and proximate result of the alleged anticompetitive activity, Plaintiffs and Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

688. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive conduct.

689. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

690. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal anticompetitive conduct. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT SEVEN: Violation of the California Unfair Competition ~~Act~~Law  
(Cal. Bus. & Prof. Code. §§ 17200, *et seq.*)  
(Against All Defendants)**

~~638~~691. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

~~639~~692. Defendants' conduct, acts, and practices, as described herein, violate California's Unfair Competition Law (Cal. Bus. & Prof. Code §§ 17200, *et seq.*), which prohibits any unlawful, unfair, or fraudulent business act or practice.

~~640~~693. Plaintiffs may bring this ~~action~~Action under California's Unfair Competition Law because Defendants have offices and continuing operations in California, including, without limitation, Mountain View, California. Further, ~~Defendant~~ Google's California office is responsible for, in meaningful part, making or implementing decisions relating to ~~digital-mapping-products~~Google's Maps APIs, Places APIs, and Routes APIs. And pursuant to the TOS, venue, personal jurisdiction, and applicable law is consented to in this District.

~~641~~694. Defendants have engaged in unlawful negative tying, exclusive dealing, ~~self-preferencings~~self-preferencing, and monopolization (or in the ~~alternatively~~alternative and at the least, attempted monopolization), ~~including technological tying~~, in connection with Google Maps' Maps APIs, Places APIs, and Routes APIs.

~~642~~695. Plaintiffs and the Class have standing to bring this claim under California Unfair Competition Law ~~claim as it has~~, as they have directly suffered injury in fact and lost money or property as a result of Defendants' unlawful and unfair competition.

~~643. Defendants' conduct, acts, and practices, as described herein, violate the Sherman Act and Clayton Act, and thus constitute a violation of California's Unfair Competition Law, under the "unlawful" prong of UCL. Cal. Bus. & Prof. Code § 17200.~~

~~644~~696. As a direct result of Defendants' ~~anticompetitive~~ conduct, acts, and practices, which unlawfully disadvantage Plaintiffs and Class members, the asserted harm will continue unabated.

~~645~~697. Plaintiffs and ~~the~~ Class members are ~~also~~ entitled to treble damages ~~based on monetary injuries caused to them by Google's unlawful conduct.~~

~~646~~698. Plaintiffs and Class members also seek injunctive and declaratory relief.

**X. PRAYER FOR RELIEF**

WHEREFOR, on behalf of themselves and ~~the~~ Class members, Plaintiffs respectfully request the Court for a judgment at trial for the following:

- a. Certification of this case as a class action on behalf of the Class pursuant to Fed. R. Civ. P. 23(a), 23(b)(1), 23(b)(2), and 23(b)(3), an order that notice of this class action be given to Class members, as provided by Fed. R. Civ. P. 23(c)(2), and appointment of Plaintiffs as class representatives and its attorneys as class counsel;
- b. An order declaring that Defendants' actions violate the law;
- c. Awards to Plaintiffs and Class members treble to the amount of damages actually sustained by reason of Defendants' ~~antitrust violations~~ unlawful actions alleged herein, plus the reasonable costs of this ~~action~~ Action, including, without limitation, attorneys' fees and litigation costs and expenses, and pre- and post-judgment interest;
- d. Orders of such declarative, injunctive, and equitable relief as are necessary to correct the ~~anticompetitive~~ unlawful market effects caused by Defendants' ~~unlawful~~ conduct; and
- e. Awards of such other relief that the Court deems just, reasonable, and appropriate.

**JURY DEMAND**

Plaintiffs demand a trial by jury on all issues so triable.

Dated: January 2, 2024

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# EXHIBIT C



# INVESTIGATION OF COMPETITION IN DIGITAL MARKETS

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## MAJORITY STAFF REPORT AND RECOMMENDATIONS

### SUBCOMMITTEE ON ANTITRUST, COMMERCIAL AND ADMINISTRATIVE LAW OF THE COMMITTEE ON THE JUDICIARY

---

Jerrold Nadler, Chairman, Committee on the Judiciary

David N. Cicilline, Chairman, Subcommittee on  
Antitrust, Commercial and Administrative Law



UNITED STATES  
2020

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## I. INTRODUCTION

### A. Chairs' Foreword

In June 2019, the Committee on the Judiciary initiated a bipartisan investigation into the state of competition online, spearheaded by the Subcommittee on Antitrust, Commercial and Administrative Law. As part of a top-to-bottom review of the market, the Subcommittee examined the dominance of Amazon, Apple, Facebook, and Google, and their business practices to determine how their power affects our economy and our democracy. Additionally, the Subcommittee performed a review of existing antitrust laws, competition policies, and current enforcement levels to assess whether they are adequate to address market power and anticompetitive conduct in digital markets.

Over the course of our investigation, we collected extensive evidence from these companies as well as from third parties—totaling nearly 1.3 million documents. We held seven hearings to review the effects of market power online—including on the free and diverse press, innovation, and privacy—and a final hearing to examine potential solutions to concerns identified during the investigation and to inform this Report's recommendations.

A year after initiating the investigation, we received testimony from the Chief Executive Officers of the investigated companies: Jeff Bezos, Tim Cook, Mark Zuckerberg, and Sundar Pichai. For nearly six hours, we pressed for answers about their business practices, including about evidence concerning the extent to which they have exploited, entrenched, and expanded their power over digital markets in anticompetitive and abusive ways. Their answers were often evasive and non-responsive, raising fresh questions about whether they believe they are beyond the reach of democratic oversight.

Although these four corporations differ in important ways, studying their business practices has revealed common problems. First, each platform now serves as a gatekeeper over a key channel of distribution. By controlling access to markets, these giants can pick winners and losers throughout our economy. They not only wield tremendous power, but they also abuse it by charging exorbitant fees, imposing oppressive contract terms, and extracting valuable data from the people and businesses that rely on them. Second, each platform uses its gatekeeper position to maintain its market power. By controlling the infrastructure of the digital age, they have surveilled other businesses to identify potential rivals, and have ultimately bought out, copied, or cut off their competitive threats. And, finally, these firms have abused their role as intermediaries to further entrench and expand their dominance. Whether through self-preferencing, predatory pricing, or exclusionary conduct, the dominant platforms have exploited their power in order to become even more dominant.

To put it simply, companies that once were scrappy, underdog startups that challenged the status quo have become the kinds of monopolies we last saw in the era of oil barons and railroad tycoons. Although these firms have delivered clear benefits to society, the dominance of Amazon, Apple, Facebook, and Google has come at a price. These firms typically run the marketplace while

Maps came directly from Google,” giving it an advantage over MapQuest.<sup>1401</sup> The publisher wrote, “As long as Google dominates search, MapQuest will face a tough battle for visits.”<sup>1402</sup> A few years later, Consumer Watchdog wrote a letter to the Antitrust Division noting that Google “was able to muscle its way to dominance by unfairly favoring its own service ahead of such competitors as Mapquest in its online search results.”<sup>1403</sup>

In 2013, Google purchased Waze, an Israeli crowd-sourced mapping provider, for \$1.3 billion.<sup>1404</sup> The acquisition solidified Google’s dominance in turn-by-turn navigation, eliminating its only meaningful competitive threat.

While Google captured the navigation market by offering Google Maps for free, even as it generated no revenue, Google now monetizes both Waze and Google Maps through selling ads. In 2013 Google introduced a limited form of maps advertising, and in recent years it has expanded the program, allowing local businesses to purchase advertising on maps to maximize foot traffic.<sup>1405</sup> Research by Google shows that 76% of users who search for locations nearby end up visiting a related business within a day and that 28% of those searches ultimately lead to a purchase.<sup>1406</sup> This high conversion rate leads analysts to believe that Google Maps alone could help drive between \$1.9 billion and \$3.7 billion of incremental revenue by 2021.<sup>1407</sup> Commenting on the value of Google Maps to the Google ecosystem, one analyst noted:

[Google Maps’] user base has been impressive for years, crossing 1B a few years ago, but monetization is just getting started ... Maps is the closest thing to a platform that Google has at the application layer, with three stakeholders in the ecosystem: 1) users; 2) publishers; and 3) advertisers. The importance of Maps to mobile, including both the advertising and transportation-on-demand spaces, is one of the biggest potential markets Google is servicing in the future.<sup>1408</sup>

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<sup>1401</sup> Experian Marketing Services, *Google Maps Edges Closer to Mapquest*, EXPERIAN BLOG (Feb. 11, 2009), <http://www.experian.com/blogs/marketing-forward/2009/02/11/google-maps-edges-closer-to-mapquest/>.

<sup>1402</sup> *Id.*

<sup>1403</sup> Letter from John M. Simpson, Privacy Project Dir., Consumer Watchdog, to William J. Baer, U.S. Dep’t of Justice, Ass’t Att’y Gen., Antitrust Div. (June 12, 2013), <https://www.consumerwatchdog.org/resources/cltrdojwaze061213.pdf>.

<sup>1404</sup> Brian McClendon, *Google Maps and Waze, outsmarting traffic together*, GOOGLE BLOG (June 11, 2013), <https://googleblog.blogspot.com/2013/06/google-maps-and-waze-outsmarting.html>; Vindu Goel, *Google Expands Its Boundaries, Buying Waze for \$1 Billion*, N.Y. TIMES (June 11, 2013), <https://bits.blogs.nytimes.com/2013/06/11/google-expands-its-boundaries-buying-waze-for-1-billion/>.

<sup>1405</sup> Royal Bank of Canada Report at 10–11.

<sup>1406</sup> *How Mobile Search Connects Users to Stores*, THINK WITH GOOGLE (May 2016), <https://www.thinkwithgoogle.com/marketing-strategies/app-and-mobile/mobile-search-trends-consumers-to-stores/>.

<sup>1407</sup> *See, e.g.*, Royal Bank of Canada Report at 20.

<sup>1408</sup> ROSS SANDLER, BARCLAYS, ALPHABET INC., STEADY COMPOUNDER, WITH PLENTY OF INNOVATION AHEAD 20 (Mar. 28, 2017) (on file with Comm.).

b. Market Power

Google Maps is the dominant provider of mapping data and turn-by-turn navigation services. The company declined to provide the Committee with information about the market share captured by Google Maps.<sup>1409</sup> According to a third-party estimate, however, Google Maps combined with Waze captures 81% of the market for turn-by-turn navigation services.<sup>1410</sup> One market participant, meanwhile, estimated that Google Maps API captures over 90% of the business-to-business market.<sup>1411</sup>

Several developers stated that Google Maps introduced greater licensing restrictions as it gained a stronger market position. One noted that Google's control over what now serves as a key mapping technology has allowed Google to call all the shots.<sup>1412</sup> "We license Google Maps and it's essentially a contract of adhesion. It's full of restrictions and we aren't able to negotiate any changes," the developer said.<sup>1413</sup> The developer added that they have explored switching to alternative mapping providers, but that no other provider has the same geographic depth and coverage as Google Maps. "Other providers still value us and want to know how they can accommodate us," they said. "With Google, we just have to comply with all their restrictions."<sup>1414</sup>

Several factors suggest that Google Maps is well-positioned to maintain its dominance. The high fixed costs of creating mapping data pose a significant barrier to entry. Apple, which recently built its mapping database from the ground up, told the Subcommittee that the effort required billions of dollars.<sup>1415</sup> Google, moreover, also benefits from an enormous lead in the tracking and processing of location data, as well as from the prevalence of tracking-enabled Android devices.<sup>1416</sup> Commenting on

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<sup>1409</sup> Production of Google, to H. Comm. on the Judiciary, A-4 (Nov. 22, 2019) (on file with Comm.) ("Google Maps has a number of features, including maps, turn-by-turn navigation and directions, Street View, and information on local businesses (such as restaurants and services) and travel destinations (such as hotels and tourist spots) that are also offered by competitors. These competitors include Apple Maps, Bing Maps, TomTom, Yelp, TripAdvisor, Angie's List, and Facebook . . . . All of these competitors are widely used, with some having a strong presence on key platforms: for example, one report from 2015 estimated that iPhone users use Apple Maps three times more than Google Maps. However, we are not aware of any public market share estimates that reflect the frequency of multi-homing among users or that account for competitors like TripAdvisor, OpenTable, Yelp, or directory apps such as Yellow Pages that overlap with many of the features of Google Maps, which would reflect the full range of robust competition in maps that drives Google to continually invest and innovate in the Google Maps product.").

<sup>1410</sup> Royal Bank of Canada Report at 4.

<sup>1411</sup> Submission from Source 564, to H. Comm. on the Judiciary, 2 (Nov. 13, 2019) (on file with Comm.).

<sup>1412</sup> Interview with Source 703 (June 22, 2020).

<sup>1413</sup> *Id.*

<sup>1414</sup> *Id.*

<sup>1415</sup> Innovation and Entrepreneurship Hearing at 6 (response to Questions for the record from Kyle Andeer, Vice Pres., Corp. Law, Apple Inc.).

<sup>1416</sup> Royal Bank of Canada Report at 10–11.



its monetization potential, an analyst recently wrote that Google Maps has “reasonably sustainable moats.”<sup>1417</sup>

Certain businesses have made public disclosures about their reliance on Google Maps. For example, in 2019, Uber disclosed that it relies on Google Maps for “the mapping function that is critical to the functionality” of its platform.<sup>1418</sup> It added, “We do not believe that an alternative mapping solution exists that can provide the global functionality that we require to offer our platform in all of the markets in which we operate.”<sup>1419</sup> Uber disclosed that between January 1, 2016 and December 31, 2018, the company paid Google \$58 million for use of Google Maps.<sup>1420</sup>

In a submission to the Subcommittee, one market participant who uses Google Maps to power its reservation system, website, and mobile app, stated that there are no alternatives to using Google Maps. It wrote, “Local businesses are most likely to use Google’s tools to index their websites because Google controls the search engine space, which has the ability to deliver—or restrict—whether these websites appear in corresponding links in consumer search results.”<sup>1421</sup> The market participant added that this dependence reinforces Google’s market power, as it “provides Google with another opportunity to monetize companies’ supply chains and leverage its pricing power over companies that need to promote their businesses and/or purchase ad space to grow.”<sup>1422</sup> This business predicted that “the data advantages that Google incorporates into its tools will only grow with time, making it impossible for a new player to ever achieve the scale, user base, or database necessary to compete.”<sup>1423</sup>

### c. Merger Activity

Google has made several acquisitions related to digital mapping: Where2Technologies (2004); Keyhole (2004); Skybox (2011); and Waze (2013). Of these acquisitions, only Waze—for which Google paid \$1.1 billion—was subject to an antitrust investigation. Although Google did not originally report the Waze transaction, both the Federal Trade Commission and the United Kingdom’s Office of Fair Trading (OFT) reviewed the deal.<sup>1424</sup> Both enforcers initially approved the transaction but have

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<sup>1417</sup> *Id.* at 1.

<sup>1418</sup> Uber Technologies, Inc., Registration Statement (Form S-1) 46 (Apr. 11, 2019), <https://www.sec.gov/Archives/edgar/data/1543151/000119312519103850/d647752ds1.htm>.

<sup>1419</sup> *Id.* It is unclear whether Uber pays Google for the underlying maps data or for the place search function, both of which are part of “Google Maps Core Services.”

<sup>1420</sup> *Id.* at 254.

<sup>1421</sup> Submission from Source 333, to H. Comm. on the Judiciary, 5 (Oct. 21, 2019) (on file with Comm.).

<sup>1422</sup> *Id.*

<sup>1423</sup> *Id.*

<sup>1424</sup> Mark Bergen & Ben Brody, *Google’s Waze Deal Is a Likely Target in FTC Antitrust Sweep*, BLOOMBERG (Feb. 14, 2020), <https://www.bloomberg.com/news/articles/2020-02-14/google-s-waze-deal-is-a-likely-target-in-new-ftc-antitrust-sweep>.

since revisited the decision. In 2019 the OFT commissioned a study reviewing its past merger cases, including Google/Waze, and the FTC is reportedly examining the Waze deal as part of its broader review of previous tech mergers.<sup>1425</sup>

Materials that the FTC produced to the Subcommittee suggest that the Commission's analysis of the Google/Waze deal was limited. A document from the FTC shows that the agency focused on assessing the quality of Waze's data and concluded that its maps were "not a Google maps replacement."<sup>1426</sup> It is unclear if or how closely the agency considered that Google was acquiring Waze not for its mapping features (which Google's own documents had suggested were inferior to Google's), but in order to eliminate an independent source of mapping data.<sup>1427</sup>

In acquiring Waze, Google bought out one of the few companies in the world making navigable maps while also providing turn-by-turn navigation service.<sup>1428</sup> Founded in Israel, Waze had entered the U.S. market by initially relying on public domain public data, which it refined through input from drivers.<sup>1429</sup> Waze's model has relied on user-generated maps, whereby drivers using Waze's app feed real-time data back into the app, and volunteer "editors" proactively fine-tune the maps by fixing street names, adding businesses, and making other updates. Waze's documents reveal that through 2012 the firm had prioritized achieving growth and attracting users over earning revenue, although it had begun to monetize its navigation app through location-based advertising.<sup>1430</sup>

Internal Waze presentations stated that its crowd-sourced data was one of the company's defining features. One presentation stated, "The DNA of the company is of a social network, and user generated, we are merely the stage, and not the performers."<sup>1431</sup> In a 2013 document, Waze identified its two main competitive advantages: first, the fact that Waze was a real-time map with fresh data, accounting for updates such as car accidents and road closures; and, second, that its business involved "zero cost."<sup>1432</sup>

Google's documents reveal that by 2012, Google Maps was the top provider of digital maps in desktop, mobile, and API,<sup>1433</sup> and it was closely tracking Waze's fast growth. One Google presentation

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<sup>1425</sup> *Id.*

<sup>1426</sup> *Id.*

<sup>1427</sup> *Id.*

<sup>1428</sup> Production of Google, to H. Comm. on the Judiciary, GOOG-HJC-04208423 (June 2013) (on file with Comm.)

<sup>1429</sup> *Id.* at GOOG-HJC-04211080 (Jul 24, 2013) (citing the U.S. Census Bureau's TIGER mapping data as one source).

<sup>1430</sup> *Id.* at GOOG-HJC-04208066 (June 2013) (Waze was "earning \$250k in revenue in January 2013 and less than \$1 million in revenue in 2012").

<sup>1431</sup> *Id.* at GOOG-HJC-04208423 (June 2013).

<sup>1432</sup> *Id.*

<sup>1433</sup> *Id.* at GOOG-HJC-04208281 (May 2012).

- (e) No Use With Non-Google Maps. Customer will not use the Google Maps Core Services in a Customer Application that contains a non-Google map. For example, Customer will not (i) display Places listings on a non-Google map, or (ii) display Street View imagery and non-Google maps in the same Customer Application.<sup>1466</sup>

In April 2020, Google amended the language slightly:

- (e) No Use With Non-Google Maps. To avoid quality issues and/or brand confusion, Customer will not use the Google Maps Core Services with or near a non-Google Map in a Customer Application. For example, Customer will not (i) display or use Places content on a non-Google map, (ii) display Street View imagery and non-Google maps on the same screen, or (iii) link a Google Map to non-Google Maps content or a non-Google map.<sup>1467</sup>

Both versions of this provision prohibit developers from using *any* component of the Google Maps Core Service with mapping services provided by non-Google firms. The April 2020 change to the terms of service is even more restrictive: it prohibits developers from even displaying any component of Google Maps “near” any other map. In practice, Google’s contractual provision has led several major companies to switch entirely to Google’s ecosystem, even in cases where they preferred mapping services from a non-Google provider, such as Mapbox.

Through interviews with market participants, the Subcommittee learned that Google now enforces this provision aggressively. According to one firm, Google closely tracks and pressures developers who use Google’s place data in conjunction with mapping data from a non-Google firm, effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.<sup>1468</sup> One firm described Google’s coercive tactics, stating, “It’s a bigger player putting a gun to our head saying ‘switch or else.’”<sup>1469</sup>

Because Google’s monopoly in online search has furnished it with a trove of data, as well as a robust index, its place search feature is also seen by many market participants effectively as a must-have. One market participant that has lost business partnerships due to Google’s coercive restrictions stated that Google is “using access to its dominant search products as leverage to intimidate businesses

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<sup>1466</sup> *Id.* at 3.2.2(e).

<sup>1467</sup> *Id.*

<sup>1468</sup> Interview with Source 572 (Sept. 24, 2020).

<sup>1469</sup> Interview with Source 157 (Sept. 25, 2020).

out of working with other map providers.”<sup>1470</sup> He noted that Google’s conduct now threatens his firm’s survival, saying, “This is existential for us.”<sup>1471</sup>

Google was asked to identify and justify any limits it places on the ability of app developers who use the Google Maps Platform to use non-Google mapping services.<sup>1472</sup> Google responded that it does “restrict developers from incorporating Google Maps Core Services into an application that uses a non-Google map” in order to “prevent brand confusion and other negative user experiences.”<sup>1473</sup> As described above, Google subsequently changed its terms of service to mirror its response to the Subcommittee’s question. However, developers and mapping providers questioned Google’s rationale, noting that developers were the ones best positioned to determine whether combining mapping services from multiple providers created a “negative user experience.” One provider added, “The developers we partner with are extremely sophisticated. They’re not confused.”<sup>1474</sup>

Google has also used its dominance in mapping to acquire cloud computing customers for its Google Cloud Platform (GCP). Specifically, in 2018, Google implemented a change requiring all API calls to use a valid API key, which must be linked to a Google Cloud Platform account. All keyless calls to the Maps JavaScript API and Street View API trigger low-resolution maps that are watermarked with “for development purposes only.”<sup>1475</sup> Developers who do not have a Google Cloud account, and therefore do not have an API key, are effectively locked out of Google Maps. Even if an application is built on a non-Google cloud platform, developers are forced to use GCP for the Maps API portion of their app.<sup>1476</sup> By one estimate, revenue from Google Cloud Platform has more than tripled since 2017, the year before Google began tying access to Google Maps to Google Cloud Platform.<sup>1477</sup>

### iii. Self-Preferencing through Contractual Restrictions

Some developers told the Subcommittee that Google uses its control over digital mapping to favor its own products in other lines of business. Since Google provides mapping services but also

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<sup>1470</sup> Interview with Source 572 (Sept. 24, 2020).

<sup>1471</sup> *Id.*

<sup>1472</sup> Innovation and Entrepreneurship Hearing at 29 (response to Questions for the Record of Adam Cohen, Dir. of Econ. Pol’y, Google LLC).

<sup>1473</sup> *Id.*

<sup>1474</sup> Interview with Source 572 (Sept. 24, 2020).

<sup>1475</sup> *Guide for Existing Users*, GOOGLE CLOUD, <https://cloud.google.com/maps-platform/user-guide> (last visited Oct. 3, 2020).

<sup>1476</sup> Daria Bulatovych, *Mapbox as a Worthy Alternative to Google Maps Price Hike*, YALANTIS, <https://yalantis.com/blog/mapbox-maps-ready-mobile-apps/> (last visited Oct. 5, 2020).

<sup>1477</sup> Larry Dignan, *Top cloud providers in 2020: AWS, Microsoft Azure, and Google Cloud, hybrid, SaaS players*, ZDNET (Oct. 1, 2020), <https://www.zdnet.com/article/the-top-cloud-providers-of-2020-aws-microsoft-azure-google-cloud-hybrid-saas/>.

offers non-mapping products that use mapping as an input, Google can selectively degrade access for third parties that rely on its mapping product to disfavor them as competitors to its non-mapping products. For example, market participants noted that Google has added various restrictions to the license agreement for Google Maps API—restrictions that apply to third-party developers but not to Google’s own competing products.

One example is unequal rights to map caching. Map caching occurs when a server stores copies of map images that it can speedily distribute when next recalled. Without caching, a map is drawn each time it is requested, a much slower process.<sup>1478</sup> Although previous versions of the Google Maps API agreement permitted caching by developers, the recent versions prohibit caching of maps with limited exceptions.<sup>1479</sup> Third-party apps built on Google Maps API can no longer store a map cache. Market participants note, however, that Google’s own products built on Google Maps—ranging from its local search service to its hotel finder—face no similar restrictions, enabling them to load faster than those run by third parties.

Commenting on the asymmetry, one market participant stated that Google’s decision to deny third parties caching “denigrates the service that our maps can provide compared to Google’s.”<sup>1480</sup> They added, “[T]hat’s why we can’t create an app that provides directions as well as Google or we can’t update a user’s location as quickly as Google.”<sup>1481</sup>

#### iv. Strategic Platform Mismanagement

Although Google’s responses to the Subcommittees’ questions about its conduct regarding Google Maps emphasized “quality” and “user experience,”<sup>1482</sup> public reporting has documented that Google Maps’ listings are “overrun with millions of false business addresses and fake names.”<sup>1483</sup> A fake listing can occur when a business creates a fake listing or when a fraudulent business hijacks the name of a legitimate business on Google Maps, diverting user calls or visits from the legitimate business to a fraudulent one. A survey of experts conducted by the *Wall Street Journal* estimated that

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<sup>1478</sup> WHAT IS MAP CACHING?, ARCGIS ENTERPRISE, <https://enterprise.arcgis.com/en/server/latest/publish-services/linux/what-is-map-caching-.htm> (last visited Oct. 3, 2020).

<sup>1479</sup> *Places API Policies, Google Maps Platform*, GOOGLE, <https://developers.google.com/places/web-service/policies> (last visited Oct. 3, 2020) (stating “that you must not pre-fetch, index, store, or cache any Content except under the limited conditions stated in the terms”).

<sup>1480</sup> Interview with Source 521 (June 22, 2020).

<sup>1481</sup> *Id.*

<sup>1482</sup> Innovation and Entrepreneurship Hearing at 8 (response to Questions for the Record of Adam Cohen, Dir. of Econ. Pol’y, Google LLC).

<sup>1483</sup> Rob Copeland & Katherine Bindley, *Millions of Business Listings on Google Maps Are Fake—and Google Profits*, WALL ST. J. (June 20, 2019), <https://www.wsj.com/articles/google-maps-littered-with-fake-business-listings-harming-consumers-and-competitors-11561042283>.

Google Maps hosts around 11 million falsely listed businesses on any given day.<sup>1484</sup> The same experts stated that “a majority” of the listings on Google Maps for businesses such as “contractors, electricians, towing and car repair services, movers and lawyers,” as well as others, are not actually located at the location given by Google Maps.<sup>1485</sup>

These fake listings endanger consumer safety, giving rise to situations where users of Google Maps have unknowingly requested home repairs and other services from fraudulent providers, ultimately, paying inflated prices for shoddy work.<sup>1486</sup> The fraudulent listings also disadvantage legitimate businesses, both those whose listings have been hijacked as well as those whose own listings appear below those of sham businesses. Marketers have weaponized this problem to demand ransom payments from businesses under the threat of wiping out their listings through a flood of fake businesses. When the listing of one auto junkyard fell from the first to the second page of Google Maps results, the owner’s income fell by half and pushed him to the edge of closing shop entirely.<sup>1487</sup>

Legitimate businesses hurt by fake listings say that contacting Google to report the situation generally fails to resolve the problem. In practice, the only way legitimate businesses can shield themselves from fake listings is to buy ads from Google. Ad prices for categories that are most susceptible to ad fraud have increased more than 50% over the last two years.<sup>1488</sup>

The Subcommittee asked Google about this practice on several occasions. At the Subcommittee’s July 16, 2019 hearing, Congresswoman Lucy McBath (D-GA) asked Adam Cohen, Google’s director of economic policy, what steps Google was taking to identify and remove fraudulent listings on Google Maps.<sup>1489</sup> She added, “Is it a lack of competition in online search that allows Google to be so complacent by addressing this problem head on?”<sup>1490</sup> Mr. Cohen responded that he was “not familiar” with the relevant facts.<sup>1491</sup> In response to a follow-up letter sent by Chairman Cicilline, Google wrote that it has “no evidence” that the number of fake listings on Google Maps is around 10

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<sup>1484</sup> *Id.*

<sup>1485</sup> *Id.*

<sup>1486</sup> *Id.* (reporting that a 67-year-old-woman contacted a local home repair service she found through Google, only to be serviced by a man who was pretending to be from the company she had hired. The man charged almost twice the cost of previous repairs and demanded a personal check or cash. The woman told the *Wall Street Journal*, “I’m at my house by myself with this guy. He could have knocked me over dead.”).

<sup>1487</sup> *Id.*

<sup>1488</sup> *Id.*

<sup>1489</sup> Innovation and Entrepreneurship Hearing at 67 (question of Rep Lucy McBath (D-GA), Member, Subcomm. on Antitrust, Commercial and Admin. Law of the H. Comm. on the Judiciary).

<sup>1490</sup> *Id.*

<sup>1491</sup> *Id.* (statement of Adam Cohen, Dir. of Econ. Pol’y, Google LLC).



into Amazon's business practices. Some of these investigations have led to Amazon making policy changes.<sup>1547</sup> The European Commission began its in-depth antitrust investigation of Amazon on July 17, 2019.<sup>1548</sup> According to Executive Vice President Margrethe Vestager, the European Commission's investigation "focuses on the use by Amazon of accumulated, competitively sensitive information about marketplace sellers, their products and transactions on the Amazon marketplace, which may inform Amazon's retail business decisions."<sup>1549</sup> In the United States, the Federal Trade Commission (FTC) is investigating Amazon's past acquisition activity.<sup>1550</sup> The FTC is also reportedly investigating Amazon's treatment of third-party sellers and its cloud services business.<sup>1551</sup> Additionally, Amazon reportedly faces antitrust scrutiny by state attorneys general offices in California, Washington, and New York.<sup>1552</sup>

During the course of the investigation, Amazon displayed a lack of candor to the Subcommittee in response to questions about its business practices. As Chairman Nadler, Subcommittee Chairman Cicilline, and Ranking Member Sensenbrenner, along with other members of the Committee, wrote to Mr. Bezos in a bipartisan letter in May of this year, the Subcommittee was troubled that some of the "statements Amazon made to the Committee about the company's business practices appear to be

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<sup>1547</sup> See, e.g., Data and Privacy Hearing at 3 (statement of Margrethe Vestager, then-Eur. Comm'r for Competition) ("[I]n 2017 we accepted commitments from Amazon not to introduce or enforce what are sometimes called 'most-favoured nation' clauses in the e-books market."); Press Release, Bundeskartellamt, Bundeskartellamt obtains far-reaching improvements in the terms of business for sellers on Amazon's online marketplaces (July 17, 2019), [https://www.bundeskartellamt.de/SharedDocs/Meldung/EN/Pressemitteilungen/2019/17\\_07\\_2019\\_Amazon.html](https://www.bundeskartellamt.de/SharedDocs/Meldung/EN/Pressemitteilungen/2019/17_07_2019_Amazon.html) ("In response to the competition concerns expressed by the Bundeskartellamt, Amazon is amending its terms of business for sellers on Amazon's online marketplaces."); *Amazon online retailer: investigation into anti-competitive practices*, COMPETITION & MKTS. AUTH. (Oct. 1, 2013), <https://www.gov.uk/cma-cases/amazon-online-retailer-investigation-into-anti-competitive-practices> ("In light of [Amazon's] decision to remove the price parity policy and subsequent steps to implement that decision . . . the [Office of Fair Trading] has decided to close its investigation on administrative priority grounds.").

<sup>1548</sup> Press Release, Eur. Comm'n, Antitrust: Commission Opens Investigation into Possible Anti-competitive Conduct of Amazon (July 17, 2019), [https://ec.europa.eu/commission/presscorner/detail/en/IP\\_19\\_4291](https://ec.europa.eu/commission/presscorner/detail/en/IP_19_4291).

<sup>1549</sup> Submission from Margrethe Vestager, Exec. Vice-Pres., Eur. Comm'n, to H. Comm. on the Judiciary, 4 (July 24, 2020) (on file with Comm.).

<sup>1550</sup> Press Release, Fed. Trade Comm'n, FTC to Examine Past Acquisitions by Large Technology Companies (Feb. 11, 2020), <https://www.ftc.gov/news-events/press-releases/2020/02/ftc-examine-past-acquisitions-large-technology-companies>.

<sup>1551</sup> Jason Del Rey, *Amazon May Soon Face an Antitrust Probe. Here are 3 Questions the FTC is Asking About It.*, VOX: RECODE (June 4, 2019), <https://www.vox.com/recode/2019/6/4/18651694/amazon-ftc-antitrust-investigation-prime>; Dina Bass, David McLaughlin & Naomi Nix, *Amazon Faces Widening U.S. Antitrust Scrutiny in Cloud Business*, BLOOMBERG (Dec. 4, 2019), <https://www.bloomberg.com/news/articles/2019-12-04/amazon-faces-widening-u-s-antitrust-scrutiny-in-cloud-business>.

<sup>1552</sup> Tyler Sonnemaker, *Amazon is Reportedly Facing a New Antitrust Investigation into its Online Marketplace Led by the FTC and Attorneys General in New York and California*, BUS. INSIDER (Aug. 3, 2020), <https://www.businessinsider.com/amazon-antitrust-probe-ftc-new-york-california-online-marketplace-2020-8>; Karen Weise & David McCabe, *Amazon Said to Be Under Scrutiny in 2 States for Abuse of Power*, N.Y. TIMES (June 12, 2020), <https://www.nytimes.com/2020/06/12/technology/state-inquiry-antitrust-amazon.html>.

misleading, and possibly criminally false or perjurious.”<sup>1553</sup> In light of this concern, Subcommittee staff views Amazon’s other claims and representations with a degree of skepticism in instances where they conflict with credible sources, such as investigative reporting, interviews with market participants, or other evidence uncovered by Subcommittee staff during the investigation.

## 2. Amazon.com

### a. Market Power

Amazon has significant and durable market power in the U.S. online retail market.<sup>1554</sup> The company’s actual share of U.S. e-commerce is unknown outside of Amazon because it does not report the gross merchandise volume of third-party sales made on its marketplace. A frequently cited analysis by market research company eMarketer estimates that Amazon’s share in this market is 38.7%.<sup>1555</sup> eMarketer’s estimate, however, is likely understated because its definition of e-commerce is overly broad. For example, under eMarketer’s approach to e-commerce, the Auto and Parts category includes online sales of cars.<sup>1556</sup> In contrast, marketing analytics company Jumpshot estimates that Amazon captures an average of 74% of digital transactions across a wide range of product categories.<sup>1557</sup> The Jumpshot analysis may overstate Amazon’s share because it calculates market share as a percentage of transactions made on well-known market participants’ websites, like Amazon, Walmart, and Target, but excludes small, online retailers.<sup>1558</sup> Based on the information Subcommittee staff gathered during its investigation, estimates that place Amazon’s share of U.S. e-commerce at about 50% or higher are more credible than lower estimates of 30-40%.<sup>1559</sup>

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<sup>1553</sup> Bipartisan Letter from the Chairman, Ranking Member, and Members of H. Comm. on the Judiciary to Jeff Bezos, CEO, Amazon.com, Inc. (May 1, 2020), [https://judiciary.house.gov/uploadedfiles/2020-05-01\\_letter\\_to\\_amazon\\_ceo\\_bezos.pdf](https://judiciary.house.gov/uploadedfiles/2020-05-01_letter_to_amazon_ceo_bezos.pdf).

<sup>1554</sup> See generally Dig. Competition Expert Panel Report at 30 (finding that recent financial indicators suggest Amazon’s “dominan[ce] in a meaningfully distinct sector of online retail” will endure and that “investors are expecting it to retain its dominant position, and to earn significantly higher profits in future”); Stigler Report at 78 (“[T]he evidence thus far does suggest that current digital platforms face very little threat of entry . . . . [T]he key players in this industry remained the same over the last two technology waves, staying dominant through the shift to mobile and the rise of AI. In the past, dominant business found it difficult to navigate innovation or disruption waves. By contrast, Facebook, Google, Amazon, Apple, and even Microsoft were able to ride these waves without significant impact on market share or profit margins.”).

<sup>1555</sup> ANDREW LIPSMAN, TOP 10 US ECOMMERCE COMPANIES 2020, EMARKETER (Mar. 10, 2020), <https://www.emarketer.com/content/top-10-us-ecommerce-companies-2020>.

<sup>1556</sup> Production of Amazon, to H. Comm. on the Judiciary, AMAZON-HJC-00206583 (2019) (on file with Comm.) (eMarketer Inc. – Global Ecommerce 2019 Report).

<sup>1557</sup> See Kimberly Collins, *Google + Amazon: Data on Market Share, Trends, Searches from Jumpshot*, SEARCH ENGINE WATCH (Aug. 1, 2019), <https://www.searchenginewatch.com/2019/08/01/amazon-google-market-share/>.

<sup>1558</sup> See *id.*

<sup>1559</sup> See Submission from Source 11, to H. Comm. on the Judiciary, 2 (Oct. 14, 2019) (on file with Comm.) (“Amazon has amassed at least a 50% share of the ecommerce market and continues to expand, both its market share and the breadth of its offerings.”); PYMNTS.COM, WALMART VS. AMAZON, WHOLE PAYCHECK TRACKER: BATTLE FOR THE DIGITAL FIRST CONSUMER 6 (2020), <https://securecdn.pymnts.com/wp-content/uploads/2020/09/Amazon-Walmart-Whole-Paycheck-092020.pdf> (estimating Amazon’s market share at 51.2% in Q1 2020 and 44.4% in Q2 2020, but noting U.S. e-commerce



In addition to the Subcommittee's investigation of Apple's market power and conduct, federal antitrust authorities are investigating the company for potential violations of the U.S. antitrust laws. In June 2019, *The New York Times* and the *Wall Street Journal* reported that the Justice Department had opened investigations into potential violations of the antitrust laws by Apple.<sup>2100</sup> Apple is also under investigation by multiple international competition authorities for antitrust violations and anticompetitive practices,<sup>2101</sup> in addition to facing private antitrust lawsuits in the U.S.<sup>2102</sup>

Previously, the Justice Department and Attorneys General of 33 states sued Apple for orchestrating a conspiracy to fix prices in the eBooks market in 2012.<sup>2103</sup> Apple was found to have violated state and federal antitrust laws and was forced to pay \$450 million.<sup>2104</sup> In 2010, Apple settled an antitrust complaint with the Department of Justice that it conspired with several other technology

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James Sensenbrenner, Ranking Member, Subcomm. on Antitrust, Commercial and Admin. Law of the H. Comm. on the Judiciary, 2 (Sept. 21, 2020) (on file with the Subcomm.) (citing JONATHAN BORCK ET AL., ANALYSIS GRP., HOW LARGE IS THE APPLE APP STORE ECOSYSTEM: A GLOBAL PERSPECTIVE FOR 2019, 4 (2020), <https://www.apple.com/newsroom/pdfs/app-store-study-2019.pdf>).

<sup>2100</sup> See Celia Kang et al., *Antitrust Troubles Snowball for Tech Giants as Lawmakers Join In*, N.Y. TIMES (June 3, 2019), <https://www.nytimes.com/2019/06/03/technology/facebook-ftc-antitrust.html>; Brent Kendall & John McKinnon, *Congress, Enforcement Agencies Target Tech*, WALL ST. J. (June 3, 2019), <https://www.wsj.com/articles/ftc-to-examine-how-facebook-s-practices-affect-digital-competition-11559576731>.

<sup>2101</sup> See e.g., Press Release, Eur. Comm'n, Antitrust: Commission opens investigation into Apple practices regarding Apple Pay (June 16, 2020), [https://ec.europa.eu/commission/presscorner/detail/en/ip\\_20\\_1075](https://ec.europa.eu/commission/presscorner/detail/en/ip_20_1075); Foo Yun Chee, *Apple in Dutch Antitrust Spotlight for Allegedly Promoting Own Apps*, REUTERS (Apr. 11, 2019), <https://www.reuters.com/article/us-apple-antitrust-netherlands/apple-in-dutch-antitrust-spotlight-for-allegedly-promoting-own-apps-idUSKCN1RN215>; *Italy Antitrust Opens Inquiry into Google, Apple, Dropbox on Cloud Computing*, REUTERS (Sept. 7, 2020), <https://www.reuters.com/article/us-google-italy-antitrust/italy-antitrust-opens-inquiry-into-google-apple-dropbox-on-cloud-computing-idUSKBN25Y0YM>; Tim Hardwick, *Apple and Amazon Under Investigation By Italian Watchdog for Alleged Price Fixing*, APPLE INSIDER (July 22, 2020), <https://www.macrumors.com/2020/07/22/apple-amazon-italy-alleged-price-fixing/>.

<sup>2102</sup> See e.g., Nick Statt, *Epic Games is suing Apple*, THE VERGE (Aug. 13, 2020), <https://www.theverge.com/2020/8/13/21367963/epic-fortnite-legal-complaint-apple-ios-app-store-removal-injunctive-relief>; Reed Albergotti, *Apple suppressed competitors in its App Store – until it got caught, a lawsuit alleges*, WASH. POST (Dec. 20, 2019), <https://www.washingtonpost.com/technology/2019/12/20/apple-suppressed-competitors-its-app-store-until-it-got-caught-lawsuit-alleges/>; Bob Van Voris & Peter Blumberg, *Apple App Developers Jump on Silicon Valley Antitrust Bandwagon*, BLOOMBERG (June 4, 2019), <https://www.bloomberg.com/news/articles/2019-06-04/apple-inc-sued-by-app-developers-claiming-antitrust-violations>; David G. Savage & Suhauna Hussain, *Supreme Court Rules Apple can face antitrust suits from iPhone owners over App Store sales*, L.A. TIMES (May 13, 2019), <https://www.latimes.com/politics/la-na-pol-supreme-court-apple-smart-phone-20190513-story.html>.

<sup>2103</sup> See Complaint, *United States v. Apple Inc.*, 952 F. Supp. 2d 638 (S.D.N.Y., Apr. 11, 2012) (No. 12-02826-UA).

<sup>2104</sup> See *United States v. Apple Inc.*, 952 F. Supp. 2d 638 (S.D.N.Y. 2013), *aff'd* by *United States v. Apple Inc.*, 791 F.3d 209 (2d Cir. 2015); Dawn Chmielewski, *Apple to Pay \$450 Million E-Book Settlement After Supreme Court Waves Off Case*, VOX: RECODE (Mar. 7, 2016), <https://www.vox.com/2016/3/7/11586748/apple-to-pay-450-million-e-book-settlement-after-supreme-court-waves>; see also Hr'g Tr. at 17:1-6, *United States v. Apple Inc.*, 952 F. Supp. 2d 638 (S.D.N.Y., August 27, 2013) (No. 12-cv-2826) ("The record at trial demonstrated a blatant and aggressive disregard at Apple for the requirements of the law. Apple executives used their considerable skills to orchestrate a price-fixing scheme that significantly raised the prices of E-books. This conduct included Apple lawyers and its highest level executives."); Philip Elmer-Dewitt, *'I'd do it again,' says the man at the center of Apple's e-book case*, FORTUNE (Dec. 2, 2014), <https://fortune.com/2014/12/02/id-do-it-again-says-the-man-at-the-center-of-apples-e-book-case/>.

companies to eliminate competition in hiring for employees.<sup>2105</sup> It later entered into a \$415 million joint settlement agreement in a class-action lawsuit by affected employees.<sup>2106</sup>

## 2. iOS and the App Store

### a. Market Power

Apple has significant and durable market power in the market for mobile operating systems and mobile app stores, both of which are highly concentrated.<sup>2107</sup> Apple's iOS mobile operating system is one of two dominant mobile operating systems, along with Google's Android, in the U.S. and globally.<sup>2108</sup> Apple installs iOS on all Apple mobile devices and does not license iOS to other mobile device manufacturers. More than half of mobile devices in the U.S. run on iOS or iPadOS, an iOS derivation for tablets introduced in 2019.<sup>2109</sup> Apple's market power is durable due to high switching costs, ecosystem lock-in, and brand loyalty. It is unlikely that there will be successful market entry to contest the dominance of iOS and Android.

As a result, Apple's control over iOS provides it with gatekeeper power over software distribution on iOS devices. Consequently, it has a dominant position in the mobile app store market and monopoly power over distribution of software applications on iOS devices.<sup>2110</sup>

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<sup>2105</sup> Press Release, U.S. Dep't of Justice, Department Requires Six High Tech Companies to Stop Entering into Anticompetitive Employee Solicitation Agreements (Sept. 24, 2010), <https://www.justice.gov/opa/pr/justice-department-requires-six-high-tech-companies-stop-entering-anticompetitive-employee>.

<sup>2106</sup> Dawn Chmielewski, *Silicon Valley Companies Agree to Pay \$415 Million to Settle "No Poaching" Suit*, VOX: RECODE (Jan. 15, 2015), <https://www.vox.com/2015/1/15/11557814/silicon-valley-companies-agree-to-pay-415-million-to-settle-no>.

<sup>2107</sup> See Stigler Report at 78 ("[T]he evidence thus far does suggest that current digital platforms face very little threat of entry. ... [T]he key players in this industry remained the same over the last two technology waves, staying dominant through the shift to mobile and the rise of AI. In the past, dominant businesses found it difficult to navigate innovation or disruption waves. By contrast, Facebook, Google, Amazon, Apple, and even Microsoft were able to ride these waves without significant impact on market share or profit margins. This indirect evidence corroborates the argument that these companies are facing few competitive threats.").

<sup>2108</sup> See *infra* Section IV.

<sup>2109</sup> See S. O'Dea, *Subscriber share held by smartphone operating systems in the United States from 2012 to 2020*, STATISTA (Aug. 17, 2020), <https://www.statista.com/statistics/266572/market-share-held-by-smartphone-platforms-in-the-united-states/>; *Mobile Operating System Market Share United States of America Aug. 2019 – Aug. 2020*, GLOBALSTATS (on file with Comm.); Jason Cipriani, *iPad turns 10: Why did it take a decade for Apple's tablet to get its own operating system*, ZDNET (Jan. 24, 2020), <https://www.zdnet.com/article/a-decade-old-device-why-did-it-take-nine-years-for-the-ipad-to-get-its-own-operating-system/>.

<sup>2110</sup> See *infra* Section IV.